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| Volume No. 1—Policies and Procedures | TOPIC NO | 31005 |
| Function No. 30000—Capital Asset Accounting | TOPIC | Transactions and Year-End |
| Section No. 31000—Reporting | DATE | May 2009 |

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Overview

Introduction The purpose of this topic is to provide guidance in the analysis, handling, documenting, and ultimate processing of capital asset transactions through the Fixed Asset Accounting and Control System (FAACS) to ensure accuracy of data and propriety of classification. This is necessary to meet reporting requirements established by the Commonwealth, Federal grantor agencies and generally accepted accounting principles.

Policy

General The Comprehensive Annual Financial Report (CAFR) of the Commonwealth is prepared and presented in conformity with generally-accepted accounting principles, including Governmental Accounting Standards Board Standard No. 34. Accordingly, capital asset and related depreciation information are included in the CAFR.

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Procedures

General

Although detailed transactional procedures are contained throughout all of the topics included in the capital asset accounting function of the manual, a few are highlighted in this topic to focus agency management's attention on these areas. The detailed procedures for entering transactions into FAACS are found in CAPP Topic No. 70325, *Data Entry*.

Agency records supporting capital asset transactions should contain payment information, acquisition date, cost, vendor, asset description and location, responsible person or position, method of acquisition and fund used to acquire the asset, physical identification number and the date and method of disposition. Agency records must be maintained in an orderly manner and be available for the Auditor of Public Accounts reviews.

Transfers from State agencies are recorded in the Commonwealth Accounting and Reporting System (CARS) by processing an Interagency Transfer Invoice (IAT) *to record the revenue and expenditure transactions related to the asset transfer*. The agency purchasing the item records the charge to the appropriate capital asset object code. The transaction is then identified for capitalization when it appears on the CARS listing of potential capital assets. The selling agency records the asset as a disposal in FAACS by using code T (transfer) and indicates in the description field to who transferred. The purchasing agency enters the asset in FAACS and uses the description fields to indicate the selling agency.

All **land and building add transactions** entered into FAACS should reference the appropriate tract I.D. number to control real estate information contained in the Integrated Real Estate Management System maintained by the Department of General Services (DGS). Refer to CAPP Topic No. 1`30310, *Asset Categorization*.

Other Funds: A separate schedule should be prepared for all proprietary, trust and agency and higher education funds to show total acquisition cost and associated accumulated depreciation totals for each major asset category. See CAPP Topic 30310, *Asset Categorization*.

A separate schedule should be prepared for **all fund types** showing changes in capital asset balances from year-to-year accounting for the two major components of change (additions and dispositions), plus or minus any other material changes (e.g., revaluations, restatements, etc.)

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Procedures, Continued

Agency management is responsible for accurate and timely **reporting** of the necessary capital asset activity comprising its overall reporting requirements to federal grantor agencies. General federal requirements are contained in various OMB Circulars and specific requirements are contained in grant agreements. See CAPP Topic No. 20605, *Federal Grants Management*, for further detail.

Management Review: Agency management is responsible for reviewing capital assets under their stewardship to ensure that proper action is taken to identify materially overstated assets and write them down to net realizable value for reporting purposes.

FAACS Transaction Samples

To understand the processing of capital asset transactions, the following sample illustrations are encountered by central FAACS users. The samples illustrate a typical processing cycle through the life of an asset for each major asset category.

| Date | Step | Action |
|------------------|-------------|---|
| July 15, 20XX | 1 | Equipment (A) is purchased for \$5,000, useful life 5 years (60 months), no salvage value. |
| July 17, 20XX | 2 | A parcel of land is purchased for \$15,000. |
| July 18, 20XX | 3 | Completed construction of a new building (A). Accumulated costs associated with the building are currently recorded in construction in progress \$275,000, estimated useful life 45 years, salvage value \$5,000. |
| July 18, 20XX | 4 | During an inventory a piece of equipment (B) purchased for \$6,000 in December of 20XX was discovered as not recorded in FAACS. Estimated useful life from date of acquisition is 5 years (60 months), salvage value \$600. |
| July 19, 20XX | 5 | Paved a gravel parking lot owned by the agency at a cost of \$10,000. Its estimated useful life is 8 years with no salvage value. |

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Procedures, Continued

Agency input (July) transactions submitted into FAACS.

| Transaction Code | DEBIT | CREDIT |
|--|--------------|---------------|
| 618 (1) Equipment (A) | 5,000 | |
| Investment in General Fixed Assets | | 5,000 |
| 612 (2) Land | 15,000 | |
| Investment in General Fixed Assets | | 15,000 |
| 626 (3) Investment in General Fixed Assets | 275,000 | |
| Construction in Progress | | 275,000 |
| 614 (3) Building | 275,000 | |
| Investment in General Fixed Assets | | 275,000 |
| 618 (4) Equipment (B) | 6,000 | |
| Investment in General Fixed Assets | | 6,000 |

As a result of the normal depreciation job submitted by DOA, *system generated transaction* to record accumulated depreciation for Equipment (B) original acquisition date, December 20XX, depreciation calculated by month December 20XX—June 20XX = 7 months.

$$\begin{array}{r}
 \text{Annual} \\
 \text{\% of} \\
 \text{Depreciation}
 \end{array}
 \quad
 \begin{array}{r}
 \text{Year} \\
 \hline
 7 \\
 12
 \end{array}
 \quad
 = \quad
 \begin{array}{r}
 \text{Prior Year's} \\
 \text{Unrecognized} \\
 \text{Depreciation} \\
 \\
 \$630
 \end{array}$$

$$\frac{\$6000 - 600}{5} \times \frac{7}{12} = \$630$$

| Transaction Code | DEBIT | CREDIT |
|--|--------------|---------------|
| 646 (4) Investment in General Fixed Assets | 630 | |
| Accumulated depreciation - Equipment | | |
| Adjustment for prior year | | 630 |
| 616 (5) Improvements Other than Buildings | 10,000 | |
| Investment in General Fixed Assets | | 10,000 |

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Procedures, Continued

FAACS will automatically calculate the monthly depreciation expense for the above assets (except land). Depreciation begins with the month of acquisition (e.g., assets purchased on the 20th of the month will be charged with a complete month of depreciation).

The following amounts will be charged to each asset's accumulated depreciation account for the month of July. Depreciation is calculated by subtracting the salvage value from acquisition cost and dividing by the useful life in months.

| | |
|---------------------------------------|----------------|
| (e.g., Equipment (A) acquisition cost | 5,000 |
| Less: Salvage value | <u>0</u> |
| Depreciable cost | 5,000 |
| Divided by Useful life (in months) | <u>÷ 60</u> |
| | <u>\$83.33</u> |

Accumulated Depreciation for July

| | |
|---------------|---------------|
| Equipment (A) | \$ 83.33 |
| Building (A) | 500.00 |
| Equipment (B) | 90.00 |
| Improvements | <u>104.17</u> |
| | \$777.50 |

| Date | Step | Action |
|-----------------|------|--|
| August 10, 20XX | 6 | A capital project begins for constructing a new building with an estimated cost of \$175,000, and estimated at 15 months to complete. |
| August 15, 20XX | 7 | Equipment (C) is purchased for \$3,000, and incurs an additional \$200 start-up cost, useful life 3 years, salvage value \$100. |
| August 17, 20XX | 8 | Equipment (D) is purchased for \$750 useful life 3 years, no salvage value. |
| August 20, 20XX | 9 | Acquisition value of Equipment (B) (transaction 4) should have been \$13,000. The agency must change the acquisition amount by using the appropriate on-line screen for a change (see Topic No. 70325— <i>Data Entry</i>) which will result in reversing the original entry and reestablishing a new acquisition value. |
| August 21, 20XX | 10 | Agency enters into an installment purchase agreement to acquire a new piece of machinery (E) at a cost of \$8,000 which is financed at 6% over three years or three annual payments of \$2,993. Machinery has a useful life of 8 years and no salvage value. |

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Procedures, Continued

Agency inputs (August) transactions submitted into FAACS

| Transaction Code | DR | CR |
|---|-----------|-----------|
| N/A (6) No entry is required to the FAACS system until year-end. Then the agency should either submit FORM 04— Summary Maintenance of all costs associated with the project. | | |
| 618 (7) Equipment (C) Investment in General Fixed Assets | 3,200 | 3,200 |
| 618 (8) Equipment (D) Investment in General Fixed Assets | 750 | 750 |
| N/A (9) The agency will key the correct acquisition amount on the appropriate on-line screen. The system will generate the following transactions: | | |
| 618R (9) Investment in General Fixed Assets Equipment (B) Reverse old asset value | 6,000 | 6,000 |
| 646R (9) Accumulated Depreciation - Equipment (B) Investment in General Fixed Assets Reverse prior year depreciation | 630 | 630 |
| 640R (9) Accumulated Depreciation -Equipment (B) Investment in General Fixed Assets Reverse current year depreciation (July 20XX) No depreciation calculated for month asset deleted or disposed (August 20XX) | 90 | 90 |
| 618 (9) Equipment (B) Investment in General Fixed Assets Record Equipment at new acquisition value | 13,000 | 13,000 |
| 646 (9) Investment in General Fixed Assets Accumulated Depreciation – Equipment Record Accumulated Depreciation for prior year | 1,446.67 | 1,446.67 |

$$\begin{array}{rcl}
 \text{Annual} & & \text{Prior Year's} \\
 \text{\% of} & & \text{Unrecognized} \\
 \text{Depreciation} & & \text{Depreciation} \\
 \hline
 \$13,000 - 600 & \times & \frac{7}{12} = \\
 5 & & \\
 \hline
 & & \$1,446.67
 \end{array}$$

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Procedures, Continued

The current year depreciation expense is calculated for Equipment (B) for each month based on the new acquisition value:

Current Year Accumulated Depreciation:

| | |
|--------|---------------|
| July | 206.67 |
| August | <u>206.67</u> |
| Total | 413.34 |

Depreciation for all the assets will be generated for August and totaled in the accumulated depreciation account.

| | DEBIT | CREDIT |
|------------------------------------|--------------|---------------|
| 618 (10) Equipment (E) | 8,000 | |
| Investment in General Fixed Assets | | 8,000 |

To record purchase price of equipment (E), financed over 3 years. (Note: Since title passes on most installment purchases at time of receipt, full purchase price is entered immediately. Subsequent payments are appropriately entered in CARS with no entries necessary in FAACS.

| | August | July | Prior Years | Total Accumulated Depreciation |
|---------------|---------------|---------------|------------------------|---|
| Equipment (A) | 83.33 | 83.33 | - | 166.66 |
| Building (A) | 500.00 | 500.00 | - | 1,000.00 |
| Equipment (B) | 206.67 | 40.00 | 280.00 | 1,860.01 |
| | 206.67 | | 1,445.67 | |
| | (630.00) | | | |
| | (90.00) | | | |
| Equipment (C) | 0.00 | - | - | 0.00 |
| Equipment (D) | 0.00 | - | - | 0.00 |
| Equipment (E) | 83.33 | - | - | 83.33 |
| Improvements | <u>104.17</u> | <u>104.17</u> | <u>-</u> | <u>208.34</u> |
| Total | <u>464.17</u> | <u>727.50</u> | <u>1,726.67</u> | <u>3,318.34</u> |

| Note: Equipment C and D are controlled and do not depreciate.

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Procedures, Continued

| Date | Step | Action |
|--------------------|-------------|---|
| September 5, 20XX | 11 | The agency disposes of equipment A to a private company for \$4,850. |
| September 10, 20XX | 12 | The agency enters into a contract with the federal government. The agency purchases a piece of equipment (F) with 100% federal funds and the agency retains title to the asset. Equipment cost \$6,000; useful life, 3 years; no salvage value. |
| September 12, 20XX | 13 | Also another piece of equipment is purchased with State and federal funds, 60% State, 40% Federal. Cost of Equipment (G) \$10,000; salvage value, \$1,000; 6 years useful life. |
| September 15, 20XX | 14 | A parcel of land (B) is donated to the agency. The agency hires external appraisers and the appraiser values the land at \$12,000. |
| September 18, 20XX | 15 | The agency decides it no longer needs Equipment (D) and sells the piece of equipment to another State agency for \$575. |

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Procedures, Continued

Agency inputs (September) transaction submitted into FAACS

| Transaction Code | DEBIT | CREDIT |
|--|--------------|---------------|
| (11) The agency enters the proper action and disposal code on FAACS Master File Maintenance— Edit an existing asset on Masterfile. The system will generate the following transactions. | | |
| 619 (11) Investment in General Fixed Assets Equipment (A) | 5,000 | 5,000 |
| 625 (11) Accumulated Depreciation -Equipment (A) Investment in General Fixed Assets | 166.66 | 166.66 |
| N/A (12) Equipment (F) should be entered in FAACS as a capitalized asset since it meets the capitalization criteria. Since depreciation is not allowed to be recovered on assets fully funded with federal funds, an ownership status of "G" should be used. | | |
| 618 (12) Equipment (F) Investment in General Fixed Assets | 6,000 | 6,000 |
| 618 (13) Equipment (G) Investment in General Fixed Assets | 10,000 | 10,000 |

During indirect cost calculation the system will determine and flag for exclusion the percent of acquisition cost associated with federal funds.

| | | | |
|--|--------|--------|--|
| 612 (14) Land Investment in General Fixed Assets | 12,000 | 12,000 | |
| N/A (15) The selling agency would fill in the disposal information to remove the asset from its active inventory reports. The system would generate the following entries: | | | |
| 619 (15) Investment in General Fixed Assets Equipment (D) | 750 | 750 | |

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Procedures, Continued

Depreciation for the assets will be generated for September and totaled in the accumulated depreciation account.

| | Current Month | Current Year | Prior Years | Total |
|---------------|----------------------------|-------------------------|------------------------|-----------------|
| Equipment (A) | | | | |
| (Disposed of) | (166.66) | 166.66 | - | - |
| Building (A) | 500.00 | 1,000.00 | - | 1,500.00 |
| Equipment (B) | 206.67 | 133.34 | 1,726.67 | 2,066.68 |
| Improvements | 104.17 | 208.34 | - | 312.51 |
| Equipment (C) | 0.00 | 0.00 | - | 0.00 |
| Equipment (D) | | | | |
| (Disposed of) | (0.00) | 0.00 | - | - |
| Equipment (E) | 83.33 | 83.33 | - | 166.66 |
| Equipment (F) | 166.67 ⁽¹⁾ | - | - | 166.67 |
| Equipment (G) | <u>75.00⁽²⁾</u> | <u>-</u> | <u>-</u> | <u>75.00</u> |
| Total | <u>969.18</u> | <u>1,591.67</u> | <u>1,726.67</u> | <u>4,287.52</u> |

⁽¹⁾ Since this asset was coded with an ownership code of **G** this depreciation will not be included for indirect cost recovery. It will, however, be included for financial reporting purposes.

⁽²⁾ $\frac{10,000 - 1,000}{72 \text{ months}} = \frac{9000}{72} = \$125/\text{month} \times 60\% \text{ State} = \75.00

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Internal Control

General

Each agency and institution should implement cost-beneficial internal control procedures to ensure that:

- All changes to capital assets are reviewed for reasonableness.
 - All reporting requirements set in the Comptroller's annual financial statement directive are met.
 - All federal reporting requirements are met.
 - Procedures exist to ensure depreciation on federally funded assets is excluded for indirect cost recovery.
 - All amounts reported on financial statements are fully reconciled to FAACS and CARS.
-

Records Retention



General

Fiscal records related to managing capital assets should be retained for a period of 2 years plus current fiscal year, or until audited, whichever is greater. However, for pending, ongoing, or unresolved litigation, audits or claims, retain documentation until completion, resolution, or negotiation of settlements.

Destruction of records must be in accordance with policies and procedures of the Records Management Section, The Library of Virginia.

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Subject Cross References

References CAPP Topic No. 20605—*Federal Grants Management*
 CAPP Topic No. 30310—*Asset Categorization*
 CAPP Topic No. 70325—*Data Entry*
 CAPP Topic No. 70345—*Table Inquiry/Maintenance*
