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Overview

Introduction

The purpose of this topic is to establish the policies by which agencies account for asset acquisitions. There are various methods by which assets can be acquired. The asset acquisition method determines the basis for valuing the asset. See CAPP Topic No. 30210, *Acquisition Valuation*.

Asset items that meet the criteria for inclusion in the Fixed Asset Accounting and Control System (FAACS) can be acquired in the following ways:

- New purchases
- Donations
- Transfers from other State agencies
- Federal or State surplus
- Internal/external construction
- Installment Purchase
- Trade-ins, and
- Forfeiture or condemnation.

Property management personnel are responsible for identifying assets that must be entered or updated in FAACS. Input documentation include the Cardinal Potential Fixed Asset Report query (or the equivalent paid vouchers listing for institutions of higher education), vouchers, purchase orders, receiving documents, warranty data, deeds, and other source documents. To run the Cardinal Potential Fixed Asset Report query, search for the following: v_gl_potential_fixed_assets.

Cardinal Entries

FAACS interfaces with Cardinal daily. Each month, FAACS generates entries to record asset depreciation activity in Cardinal.
Policy

Acquisition

In acquiring assets, agencies must adhere to the rules and regulations in the *Agency Procurement and Surplus Property Manual*, published by the Division of Purchases and Supply (DPS), Department of General Services.

To avoid unnecessary and duplicative purchases, agencies and institutions should ensure that for major acquisitions, assets requisitioned are screened against available assets from other agencies and institutions. For further information, see CAPP Topic No. 31105, *Federal Requirements*, for assets acquired with federal funds.

State agencies are authorized to make direct purchases of goods and printing within the limits delegated by DGS/DPS, the acquisition of telecommunications services within limits delegated by VITA, and the acquisition of vehicles and related supplies within limits established by DGS, Office of Fleet Management. Other requirements must be processed through DGS or VITA, as applicable.

Software and other intangible assets must be reported in accordance with CAPP Topic No. 30325, *Software and Other Intangible Assets*.

Procedures

Timing of Recordation

All recordable assets, except constructed assets, should be recorded in FAACS as soon as possible after title passes. **Except in unusual circumstances, assets should be posted within 30 days after receipt and acceptance of the asset except at year end when all accepted and received assets should be posted by the FAACS year-end close date. Asset acquisitions should be posted to FAACS in the fiscal year the asset was acquired. Similarly, asset disposals should be posted to FAACS in the fiscal year the disposal occurred.**

All Construction in Progress (CIP) balances must be entered in FAACS by the applicable calendar quarter close date. **At year end all activity should be posted by the FAACS year-end close date.**

Equipment Purchases

Title is considered to pass at the date the equipment is received. Similarly, for donated assets, title is considered to pass when the asset is available for the agency’s use and the agency assumes responsibility for maintaining the asset.

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### Procedures, Continued

**Constructed Assets**

Constructed assets are transferred from the construction in progress account to the related building, infrastructure, or equipment accounts when they become operational. Constructed buildings, for example, are assumed to be operational when an authorization to occupy the building is issued, regardless of whether or not final payments have been made on all the construction contracts. Multi-year/multi-phase projects may be completed and placed into service at different times. Assets should be capitalized when they go into service.

**New Purchases**

New purchases must be recorded in FAACS if the asset meets the capitalization criteria or if the agency determines it is a controllable asset. See CAPP Topic No. 30305, *Capitalized or Controlled Assets*.

Upon notification of receipt, property management personnel inspect the item, record the item's physical condition and other characteristics, and tag the item with a unique inventory identification number. Receiving and inspection responsibilities of the agency are described in the *Agency Procurement and Surplus Property Manual*. This information can be held until cost information is available, which may not be until the agency completes payment for delivered items. The data cannot be released for update into FAACS until all required information has been entered.

**Donations**

Donations are not recorded in Cardinal and, therefore, will not appear on the Cardinal Potential Fixed Asset Report query. **Agencies must develop their own internal policies and procedures to ensure that donated items are identified and properly recorded in FAACS.**

**Transfers From Other State Agencies**

Governmental Accounting Standards Board Statement No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*, requires that an asset transfer between state agencies be treated as a related party transaction. This requires the asset be recorded at the book value of the transferring entity. The easiest way to accomplish this task is to record the asset at the original historical cost, acquisition date and nomenclature of the disbursing agency. **FAACS will calculate the appropriate depreciation during the monthly system close for the month the receiving agency recorded the asset in FAACS.**

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Federal and State Surplus Property

Assets (usually equipment) are acquired from Federal and State surplus through procedures prescribed by the Surplus Property Component of the Division of Purchases and Supply. The individual performing the property management function is responsible for inspecting, tagging, and recording the physical data of the acquired surplus property.

Internal / External Construction

Agencies that construct capital assets using their own labor and materials that meet the capitalization or controllable criteria must be recorded in FAACS. See CAPP Topic No. 30305, Capitalized or Controlled Assets. Basic documentation for construction may exist in Cardinal (or the local accounting system) if proper coding conventions are utilized (e.g., project codes). The agency should accumulate the ongoing construction costs in FAACS as Construction in Progress (CIP) using the FAACS Summary Financial Data entry form (Form 4). Upon completion of the construction project, the CIP should be reversed in FAACS and the asset should be recorded using the applicable building, infrastructure or equipment asset categories. In most instances, land will not be a component of CIP and should be recorded into FAACS directly in the land asset category.

Agencies may also construct an asset using outside resources. When a construction project is contracted out, the agency should track all costs using the CIP asset category, and upon completion, the CIP should then be reversed and the completed asset should be recorded in FAACS in the appropriate asset category as discussed above.

Installment Purchase

Assets may be lease-purchased through installment purchases (an agreement in which title passes to the agency) or through lease financing arrangements (an agreement in which title may or may not pass). Assets acquired through installment purchases should be entered into FAACS. Agencies should reference CAPP Topics Under Section 31200, Lease Accounting, to determine the appropriate reporting for assets acquired pursuant to lease financing arrangements.

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Procedures, Continued

Trade-Ins

Agencies may acquire assets using a trade-in. For information on determining the value of trade-in assets, see CAPP Topic No. 30210, Acquisition Valuation.

Forfeiture or Condemnation

On occasion, the State may take title to property forfeited by a taxpayer in lieu of payment of taxes. For information on determining the value of assets obtained by forfeiture or condemnation, see CAPP Topic No. 30210, Acquisition Valuation.

Internal Control

General

Each agency and institution should implement internal control procedures to ensure that:

- All assets are acquired using an acceptable method of acquisition
- All assets are recorded in a timely manner, and
- All assets are properly accounted for.

Records Retention

General

Records should be maintained for a period of at least three years or longer, if necessary, to be in compliance with policies established by the Records Management Section, The Library of Virginia. The retention period generally starts at the close of the fiscal period.

For pending, ongoing or unresolved litigation, audits or claims, retain documentation until completion, resolution or negotiation of settlements and retain according to standard schedules. Provide for the periodic destruction of records not subject to permanent deposit in accordance with policies and procedures established by the Records Management Section, Virginia State Library and Archives.
DOA Contact

Contact
Financial Reporting Project Lead
📞 (804) 225-2257
Fax (804) 225-2430
✉️ faacs@doa.virginia.gov

Subject Cross References

References
CAPP Topic No. 30210, Acquisition Valuation
CAPP Topic No. 30305, Capitalized or Controllable Assets
CAPP Topic No. 31105, Federal Requirements
CAPP Topic No. 31205, Lease Accounting
CAPP Topic No. 31210, Economic Analysis
CAPP Topic No. 30325, Software and Other Intangible Assets
CAPP Topic No. 70365, Reports