

Combining and Individual Fund Statements and Schedules



Nonmajor Governmental Funds

Special Revenue Funds

Special Revenue Funds account for specific revenue sources that are restricted or committed to finance particular functions and activities of the Commonwealth.

The Health and Social Services Special Revenue Fund accounts for revenues and expenditures related to local health care assistance.

The Unclaimed Property Fund accounts for unclaimed and escheat property that the Commonwealth holds for its rightful owner. Due to the nature of these transactions, the Commonwealth incurs a liability upon receipt of the assets. The accompanying financial statements reflect an estimate of the amount that will be paid to claimants as required by governmental accounting standards.

The Other Special Revenue Fund accounts for revenues and expenditures related to business and agricultural activities, and miscellaneous activities throughout the Commonwealth.

Debt Service Funds

The Debt Service Funds account for transactions related to resources retained and used for the payment of interest and principal on long-term obligations recorded in the Governmental Activities column on the Government-wide Statement of Net Position. Resources include transfers in from other governmental funds and Federal revenue solely to be used for debt service payments.

Primary Government accounts for the payment of principal and interest on bonds used to acquire, construct, or improve parks, highways, and correctional, behavioral health, and parking facilities owned by the Commonwealth.

The Virginia Public Building Authority accounts for the payment of principal and interest on bonds used to acquire, construct, and operate public buildings used by the Commonwealth and its political subdivisions.

The Hampton Roads Transportation Accountability Commission accounts for the payment of principal and interest on bonds used for construction projects related to new or existing highways, bridges or tunnels in the localities comprising Planning District 23.

Capital Project Funds

The Capital Project Funds are maintained to account for resources received and used for the acquisition, construction, or improvement of capital facilities not reported in the other governmental or proprietary funds, with the exception of certain Virginia Public Building Authority disbursements.

Primary Government accounts for the financial resources acquired through the issuance of General Obligation Bonds and Energy Performance Contracts. The resources are used to acquire, construct, or improve land, public buildings, and parking facilities owned by the Commonwealth.

The Virginia Public Building Authority accounts for financial resources acquired through the issuance of section 9(d) bonds. These resources are used to acquire, construct, finance, refinance and operate public buildings used by the Commonwealth and any of its political subdivisions.

Resources are also used to finance or refinance reimbursements to localities or governmental entities for the Commonwealth's share of the capital costs for certain authorized projects.

Hampton Roads Transportation Accountability Commission determines how the sales and use and motor fuels taxes designated for Planning District 23 will be used for construction projects related to new or existing highways, bridges or tunnels in the localities comprising Planning District 23.

Permanent Funds

Permanent Funds are funds whose principal must remain intact.

Commonwealth Health Research Fund provides financial grants for human health research benefiting the Commonwealth's citizens. The entire fund balance is restricted for use as such as a condition of a legal settlement.

Behavioral Health Endowment Funds provide funds for the welfare of patients in behavioral health facilities. The entire fund balance is restricted for use as such.

Combining Balance Sheet – Nonmajor Governmental Funds

June 30, 2018

(Dollars in Thousands)

	Special Revenue Funds			
	Health and Social Services	Unclaimed Property	Other	Total
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Assets and Deferred Outflows of Resources				
Cash and Cash Equivalents	\$ 186,645	\$ 98,154	\$ 411,005	\$ 695,804
Investments	5,860	293,854	17,035	316,749
Receivables, Net	47,013	-	29,176	76,189
Due from Other Funds	650	-	6,670	7,320
Due from External Parties (Fiduciary Funds)	-	-	163	163
Interfund Receivable	-	-	214,426	214,426
Inventory	6,403	-	223	6,626
Prepaid Items	16,239	1,534	2,718	20,491
Other Assets	6	-	605	611
Loans Receivable from Component Units	-	-	22,797	22,797
Total Assets	<u>262,816</u>	<u>393,542</u>	<u>704,818</u>	<u>1,361,176</u>
Deferred Outflows of Resources				
Total Assets and Deferred Outflows of Resources	<u>\$ 262,816</u>	<u>\$ 393,542</u>	<u>\$ 704,818</u>	<u>\$ 1,361,176</u>
Liabilities, Deferred Inflows of Resources, and Fund Balances				
Accounts Payable	\$ 17,673	\$ 380	\$ 28,609	\$ 46,662
Amounts Due to Other Governments	418	-	1,637	2,055
Due to Other Funds	2,004	60	3,115	5,179
Due to Component Units	-	-	-	-
Due to External Parties (Fiduciary Funds)	895	28	1,827	2,750
Unearned Revenue	13,879	-	9,175	23,054
Obligations Under Securities Lending Program	3,276	-	16,775	20,051
Due to Claimants, Participants, Escrows and Providers	-	489,210	-	489,210
Other Liabilities	265	-	7,805	8,070
Long-term Liabilities Due Within One Year	193	-	29	222
Total Liabilities	<u>38,603</u>	<u>489,678</u>	<u>68,972</u>	<u>597,253</u>
Deferred Inflows of Resources				
Total Liabilities and Deferred Inflows of Resources	<u>62,941</u>	<u>489,678</u>	<u>81,654</u>	<u>634,273</u>
Fund Balances:				
Nonspendable	22,642	1,534	2,897	27,073
Restricted	38,012	-	77,621	115,633
Committed	132,986	-	516,979	649,965
Assigned	6,235	-	25,667	31,902
Unassigned	-	(97,670)	-	(97,670)
Total Fund Balances (Deficit)	199,875	(96,136)	623,164	726,903
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 262,816</u>	<u>\$ 393,542</u>	<u>\$ 704,818</u>	<u>\$ 1,361,176</u>

Debt Service Funds

Primary Government	Virginia Public Building Authority	Hampton Roads Transportation Accountability Commission	Total
\$ 37,870	\$ 26	\$ -	\$ 37,896
-	-	-	-
4,806	2,932	-	7,738
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
42,676	2,958	-	45,634
-	-	-	-
\$ 42,676	\$ 2,958	\$ -	\$ 45,634
-	-	-	-
\$ -	\$ -	\$ -	\$ -
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
3,810	-	-	3,810
3,810	-	-	3,810
-	-	-	-
38,866	2,958	-	41,824
-	-	-	-
-	-	-	-
38,866	2,958	-	41,824
\$ 42,676	\$ 2,958	\$ -	\$ 45,634

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Combining Balance Sheet – Nonmajor Governmental Funds (Continued from previous page)

June 30, 2018

(Dollars in Thousands)

	Capital Project Funds			
	Primary	Virginia Public	Hampton Roads	Total
	Government	Building Authority	Transportation Accountability Commission	
Assets and Deferred Outflows of Resources				
Cash and Cash Equivalents	\$ 15,453	\$ 188,300	\$ 789,232	\$ 992,985
Investments	-	-	325,170	325,170
Receivables, Net	-	450	-	450
Due from Other Funds	-	-	24,183	24,183
Due from External Parties (Fiduciary Funds)	-	-	-	-
Interfund Receivable	-	-	-	-
Inventory	-	-	-	-
Prepaid Items	-	-	5	5
Other Assets	-	-	-	-
Loans Receivable from Component Units	-	-	-	-
Total Assets	15,453	188,750	1,138,590	1,342,793
Deferred Outflows of Resources				
Total Assets and Deferred Outflows of Resources	<u>\$ 15,453</u>	<u>\$ 188,750</u>	<u>\$ 1,138,590</u>	<u>\$ 1,342,793</u>
Liabilities, Deferred Inflows of Resources, and Fund Balances				
Accounts Payable	\$ 363	\$ 5,557	\$ 31	\$ 5,951
Amounts Due to Other Governments	-	-	69	69
Due to Other Funds	-	1	26,841	26,842
Due to Component Units	82	17,790	-	17,872
Due to External Parties (Fiduciary Funds)	-	1	-	1
Unearned Revenue	-	-	-	-
Obligations Under Securities Lending Program	-	-	-	-
Due to Claimants, Participants, Escrows and Providers	-	-	-	-
Other Liabilities	-	-	5	5
Long-term Liabilities Due Within One Year	-	-	-	-
Total Liabilities	445	23,349	26,946	50,740
Deferred Inflows of Resources				
Total Liabilities and Deferred Inflows of Resources	<u>445</u>	<u>23,349</u>	<u>26,946</u>	<u>50,740</u>
Fund Balances:				
Nonspendable	-	-	5	5
Restricted	15,008	165,401	1,111,639	1,292,048
Committed	-	-	-	-
Assigned	-	-	-	-
Unassigned	-	-	-	-
Total Fund Balances (Deficit)	15,008	165,401	1,111,644	1,292,053
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 15,453</u>	<u>\$ 188,750</u>	<u>\$ 1,138,590</u>	<u>\$ 1,342,793</u>

Permanent Funds			
Commonwealth Health Research Board	Behavioral Health Endowment Funds	Total	Total Nonmajor Governmental Funds
\$ 245	\$ 132	\$ 377	\$ 1,727,062
-	-	-	641,919
-	-	-	84,377
-	-	-	31,503
39,316	-	39,316	39,479
-	-	-	214,426
-	-	-	6,626
-	-	-	20,496
-	-	-	611
-	-	-	22,797
39,561	132	39,693	2,789,296
-	-	-	-
<u>\$ 39,561</u>	<u>\$ 132</u>	<u>\$ 39,693</u>	<u>\$ 2,789,296</u>
\$ 13	\$ -	\$ 13	\$ 52,626
-	-	-	2,124
1	-	1	32,022
-	-	-	17,872
1	-	1	2,752
-	-	-	23,054
17	-	17	20,068
-	-	-	489,210
-	-	-	8,075
-	-	-	222
32	-	32	648,025
-	-	-	40,830
32	-	32	688,855
37,873	48	37,921	64,999
1,656	84	1,740	1,451,245
-	-	-	649,965
-	-	-	31,902
-	-	-	(97,670)
39,529	132	39,661	2,100,441
<u>\$ 39,561</u>	<u>\$ 132</u>	<u>\$ 39,693</u>	<u>\$ 2,789,296</u>

**Combining Statement of Revenues, Expenditures, and Changes in Fund Balance –
Nonmajor Governmental Funds**

For the Fiscal Year Ended June 30, 2018
(Dollars in Thousands)

	Special Revenue Funds			
	Health and Social Services	Unclaimed Property	Other	Total
Revenues				
Taxes	\$ 2,821	\$ -	\$ 82,691	\$ 85,512
Rights and Privileges	143,953	-	191,814	335,767
Institutional Revenue	170,102	-	26,248	196,350
Interest, Dividends, Rents, and Other Investment Income	1,277	19,299	17,539	38,115
Federal Grants and Contracts	-	-	-	-
Other	101,093	116,265	309,553	526,911
Total Revenues	419,246	135,564	627,845	1,182,655
Expenditures				
Current:				
General Government	24	6,533	78,549	85,106
Education	147	-	30,287	30,434
Transportation	-	-	7,325	7,325
Resources and Economic Development	41,983	-	319,645	361,628
Individual and Family Services	334,772	-	77,024	411,796
Administration of Justice	579	-	72,576	73,155
Capital Outlay	98	-	26,010	26,108
Debt Service:				
Principal Retirement	-	-	-	-
Interest and Charges	-	-	-	-
Total Expenditures	377,603	6,533	611,416	995,552
Revenues Over (Under) Expenditures	41,643	129,031	16,429	187,103
Other Financing Sources (Uses)				
Transfers In	2,475	-	47,790	50,265
Transfers Out	(22,730)	(165,000)	(21,364)	(209,094)
Notes Issued	-	-	-	-
Insurance Recoveries	229	-	3,805	4,034
Capital Leases Issued	77	-	461	538
Bonds Issued	-	-	-	-
Premium on Debt Issuance	-	-	-	-
Refunding Bonds Issued	-	-	-	-
Sale of Capital Assets	-	-	2,016	2,016
Payment to Refunded Bond Escrow Agents	-	-	-	-
Total Other Financing Sources (Uses)	(19,949)	(165,000)	32,708	(152,241)
Net Change in Fund Balances	21,694	(35,969)	49,137	34,862
Fund Balance, July 1, as restated	178,181	(60,167)	574,027	692,041
Fund Balance (Deficit), June 30	\$ 199,875	\$ (96,136)	\$ 623,164	\$ 726,903

Debt Service Funds			
Primary Government	Virginia Public Building Authority	Hampton Roads Transportation Accountability Commission	Total
\$ -	\$ -	\$ -	\$ -
-	-	-	-
259	2	-	261
105,253	10,094	-	115,347
857	-	-	857
<u>106,369</u>	<u>10,096</u>	<u>-</u>	<u>116,465</u>
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
260,740	172,245	-	432,985
180,960	104,210	9,839	295,009
441,700	276,455	9,839	727,994
(335,331)	(266,359)	(9,839)	(611,529)
336,084	281,287	9,839	627,210
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
169,569	27,889	-	197,458
916,830	145,325	-	1,062,155
-	-	-	-
(1,086,267)	(185,192)	-	(1,271,459)
<u>336,216</u>	<u>269,309</u>	<u>9,839</u>	<u>615,364</u>
885	2,950	-	3,835
37,981	8	-	37,989
<u>\$ 38,866</u>	<u>\$ 2,958</u>	<u>\$ -</u>	<u>\$ 41,824</u>

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**Combining Statement of Revenues, Expenditures, and Changes in Fund Balance –
Nonmajor Governmental Funds** (Continued from previous page)

For the Fiscal Year Ended June 30, 2018
(Dollars in Thousands)

	Capital Project Funds			Total
	Primary Government	Virginia Public Building Authority	Hampton Roads Transportation Accountability Commission	
Revenues				
Taxes	\$ -	\$ -	\$ -	\$ -
Rights and Privileges	-	-	-	-
Institutional Revenue	-	-	-	-
Interest, Dividends, Rents, and Other Investment Income	232	2,802	9,031	12,065
Federal Grants and Contracts	-	-	-	-
Other	-	-	-	-
Total Revenues	232	2,802	9,031	12,065
Expenditures				
Current:				
General Government	-	-	-	-
Education	-	-	-	-
Transportation	-	-	-	-
Resources and Economic Development	-	-	-	-
Individual and Family Services	-	-	-	-
Administration of Justice	-	-	-	-
Capital Outlay	3,694	209,577	158,529	371,800
Debt Service:				
Principal Retirement	-	-	-	-
Interest and Charges	-	-	-	-
Total Expenditures	3,694	209,577	158,529	371,800
Revenues Over (Under) Expenditures	(3,462)	(206,775)	(149,498)	(359,735)
Other Financing Sources (Uses)				
Transfers In	-	-	169,362	169,362
Transfers Out	-	(328)	(9,839)	(10,167)
Notes Issued	2,813	-	-	2,813
Insurance Recoveries	-	-	-	-
Capital Leases Issued	-	-	-	-
Bonds Issued	-	178,005	500,000	678,005
Premium on Debt Issuance	-	15,630	83,270	98,900
Refunding Bonds Issued	-	-	-	-
Sale of Capital Assets	-	-	-	-
Payment to Refunded Bond Escrow Agents	-	-	-	-
Total Other Financing Sources (Uses)	2,813	193,307	742,793	938,913
Net Change in Fund Balances	(649)	(13,468)	593,295	579,178
Fund Balance, July 1, as restated	15,657	178,869	518,349	712,875
Fund Balance (Deficit), June 30	\$ 15,008	\$ 165,401	\$ 1,111,644	\$ 1,292,053

Permanent Funds			Total Nonmajor Governmental Funds	
Commonwealth Health Research Board	Behavioral Health Endowment Funds	Total		
\$ -	\$ -	\$ -		\$ 85,512
-	-	-		335,767
-	-	-	196,350	
2,731	3	2,734	53,175	
-	-	-	115,347	
-	-	-	527,768	
<u>2,731</u>	<u>3</u>	<u>2,734</u>	<u>1,313,919</u>	
-	-	-	-	
-	-	-	85,106	
-	-	-	30,434	
-	-	-	7,325	
-	-	-	361,628	
1,256	5	1,261	413,057	
-	-	-	73,155	
-	-	-	397,908	
-	-	-	432,985	
-	-	-	295,009	
<u>1,256</u>	<u>5</u>	<u>1,261</u>	<u>2,096,607</u>	
1,475	(2)	1,473	(782,688)	
-	-	-	-	
-	-	-	846,837	
-	-	-	(219,261)	
-	-	-	2,813	
-	-	-	4,034	
-	-	-	538	
-	-	-	678,005	
-	-	-	296,358	
-	-	-	1,062,155	
-	-	-	2,016	
-	-	-	(1,271,459)	
-	-	-	1,402,036	
1,475	(2)	1,473	619,348	
38,054	134	38,188	1,481,093	
<u>\$ 39,529</u>	<u>\$ 132</u>	<u>\$ 39,661</u>	<u>\$ 2,100,441</u>	

**Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual – Nonmajor Special Revenue Funds**

For the Fiscal Year Ended June 30, 2018
(Dollars in Thousands)

	Health and Social Services			Final/Actual Variance Positive (Negative)
	Original Budget	Final Budget	Actual	
Revenues:				
Taxes:				
Motor Fuel	\$ -	\$ -	\$ -	\$ -
Deeds, Contracts, Suits	-	-	-	-
Alcoholic Beverage Sales	-	-	-	-
Tobacco Products	-	-	-	-
Public Service Corporations	5,830	5,830	2,821	(3,009)
Other Taxes	-	-	-	-
Rights and Privileges	143,497	139,402	144,452	5,050
Sales of Property and Commodities	904	2,050	1,413	(637)
Assessments and Receipts for Support of Special Services	-	-	-	-
Institutional Revenue	167,126	174,594	171,265	(3,329)
Interest, Dividends, and Rents	380	348	1,097	749
Fines, Forfeitures, Court Fees, Penalties, and Escheats	1,660	1,840	2,130	290
Receipts from Cities, Counties, and Towns	57,475	61,796	60,035	(1,761)
Private Donations, Gifts and Contracts	2,862	4,507	2,546	(1,961)
Other	33,434	33,450	34,268	818
Total Revenues	413,168	423,817	420,027	(3,790)
Expenditures:				
Current:				
General Government	-	-	-	-
Education	216	216	148	68
Transportation	-	-	-	-
Resources and Economic Development	40,356	44,391	41,668	2,723
Individual and Family Services	448,298	456,436	351,169	105,267
Administration of Justice	594	655	563	92
Capital Outlay	2,472	3,872	52	3,820
Total Expenditures	491,936	505,570	393,600	111,970
Revenues Over (Under) Expenditures	(78,768)	(81,753)	26,427	108,180
Other Financing Sources (Uses):				
Transfers:				
Transfers In	225	225	2,475	2,250
Transfers Out	(19,492)	(19,492)	(22,730)	(3,238)
Total Other Financing Sources (Uses)	(19,267)	(19,267)	(20,255)	(988)
Revenues and Other Sources Over (Under)				
Expenditures and Other Uses	(98,035)	(101,020)	6,172	107,192
Fund Balance, July 1, as restated	176,646	176,646	176,646	-
Fund Balance, June 30	\$ 78,611	\$ 75,626	\$ 182,818	\$ 107,192

See Notes on page 238 in this section.

Other

Original Budget	Final Budget	Actual	Final/Actual Variance Positive (Negative)
\$ 34,324	\$ 33,959	\$ 33,912	\$ (47)
548	576	1,034	458
836	845	832	(13)
113	113	196	83
10,634	10,243	10,684	441
24,446	25,434	35,477	10,043
202,709	203,275	189,088	(14,187)
7,460	13,275	7,255	(6,020)
121,771	124,112	127,808	3,696
26,586	31,468	26,391	(5,077)
12,668	13,858	17,329	3,471
46,690	46,512	60,021	13,509
1,204	1,213	1,349	136
3,970	475	3,757	3,282
70,606	77,831	115,891	38,060
564,565	583,189	631,024	47,835
83,690	91,929	80,578	11,351
29,682	32,919	29,483	3,436
8,114	8,176	7,297	879
342,661	366,476	320,555	45,921
81,303	85,525	76,388	9,137
77,574	80,110	70,803	9,307
21,710	50,527	26,075	24,452
644,734	715,662	611,179	104,483
(80,169)	(132,473)	19,845	152,318
22,291	24,809	47,790	22,981
(37,192)	(15,582)	(21,364)	(5,782)
(14,901)	9,227	26,426	17,199
(95,070)	(123,246)	46,271	169,517
587,712	587,712	587,712	-
<u>\$ 492,642</u>	<u>\$ 464,466</u>	<u>\$ 633,983</u>	<u>\$ 169,517</u>

**Notes for Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual – Nonmajor Special Revenue Funds**

1. Basis of Budgeting vs. Modified Accrual Basis Fund Balance (1)

Since the presentation of financial data on the basis of budgeting differs from that presented under accounting principles generally accepted in the United States of America, a schedule reconciling the fund balance on a budgetary basis at June 30, 2018, to the fund balance on a modified accrual basis follows.

<i>(Dollars in Thousands)</i>	Health and Social Services	Other
Fund Balance, Basis of Budgeting	\$ 182,818	\$ 633,983
Adjustments from Budget to Modified Accrual:		
Accrued Revenues:		
Taxes	-	5,712
Other Revenue/Transfers	9,853	6,276
Accrued Expenditures/Transfers	7,211	(22,634)
Fund Reclassification - Budget to Modified Accrual	(7)	(173)
Fund Balance, Modified Accrual Basis	<u>\$ 199,875</u>	<u>\$ 623,164</u>

1. As discussed in Note 1.E., the Unclaimed Property Fund has no approved budget.

2. Appropriations

The amounts presented in the Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Nonmajor Special Revenue Funds are principally on a cash basis and represent the original budget adopted by the General Assembly and all supplemental appropriations and transfers. The following schedule reconciles original appropriations to the final adjusted expenditure appropriations for the Nonmajor Special Revenue Funds, at June 30, 2018, except for the Unclaimed Property Fund which has no approved budget.

<i>(Dollars in Thousands)</i>	Health and Social Services	Other
Appropriations (1)	\$ 491,936	\$ 644,734
Supplemental Appropriations:		
Reappropriations (2)	2,472	52,559
Subsequent Executive (3)	13,260	36,249
Subsequent Legislative (4)	(2,710)	6,836
Capital Outlay Reversions (5)	-	(35)
Transfers (6)	3,084	3,435
Capital Outlay Adjustment (7)	(2,472)	(28,116)
Appropriations, as adjusted	<u>\$ 505,570</u>	<u>\$ 715,662</u>

1. Represents the budget appropriated through Chapter 836, 2017 Acts of Assembly, as amended by Chapter 1, 2018 Acts of Assembly Special Session 1.
2. Actions taken to reappropriate any prior year unexpended balances per authority of the language in the Appropriation Act.
3. Actions taken by the Governor to appropriate any additional revenues collected so that they can be legally spent.
4. Actions taken by the Governor and the General Assembly to adjust the budget.
5. Represents reversions of unexpended capital outlay balances.
6. Represents transfers required by the Appropriation Act.
7. Capital outlay appropriations cover the projects' lives and usually extend beyond the current fiscal year. These amounts have been adjusted to report the amount authorized for expenditure during the current fiscal year.