

Combining and Individual Fund Statements and Schedules



Nonmajor Governmental Funds

Special Revenue Funds

Special Revenue Funds account for specific revenue sources that are restricted or committed to finance particular functions and activities of the Commonwealth.

The Health and Social Services Special Revenue Fund accounts for revenues and expenditures related to local health care assistance.

The Unclaimed Property Fund accounts for unclaimed and escheat property that the Commonwealth holds for its rightful owner. Due to the nature of these transactions, the Commonwealth incurs a liability upon receipt of the assets. The accompanying financial statements reflect an estimate of the amount that will be paid to claimants as required by governmental accounting standards.

The Other Special Revenue Fund accounts for revenues and expenditures related to business and agricultural activities, and miscellaneous activities throughout the Commonwealth.

Debt Service Funds

The Debt Service Funds account for transactions related to resources retained and used for the payment of interest and principal on long-term obligations recorded in the Governmental Activities column on the Government-wide Statement of Net Position. Resources include transfers in from other governmental funds and Federal revenue solely to be used for debt service payments.

Primary Government accounts for the payment of principal and interest on bonds used to acquire, construct, or improve parks, highways, and correctional, behavioral health, and parking facilities owned by the Commonwealth.

The Virginia Public Building Authority accounts for the payment of principal and interest on bonds used to acquire, construct, and operate public buildings used by the Commonwealth and its political subdivisions.

The Hampton Roads Transportation Accountability Commission accounts for the payment of principal and interest on bonds used for construction projects related to new or existing highways, bridges or tunnels in the localities comprising Planning District 23.

Capital Project Funds

The Capital Project Funds are maintained to account for resources received and used for the acquisition, construction, or improvement of capital facilities not reported in the other governmental or proprietary funds, with the exception of certain Virginia Public Building Authority disbursements.

Primary Government accounts for the financial resources acquired through the issuance of General Obligation Bonds and Energy Performance Contracts. The resources are used to acquire, construct, or improve land, public buildings, and parking facilities owned by the Commonwealth.

The Virginia Public Building Authority accounts for financial resources acquired through the issuance of section 9(d) bonds. These resources are used to acquire, construct, finance, refinance and operate public buildings used by the Commonwealth and any of its political subdivisions.

Resources are also used to finance or refinance reimbursements to localities or governmental entities for the Commonwealth's share of the capital costs for certain authorized projects.

Hampton Roads Transportation Accountability Commission accounts for financial resources acquired through the sales and use and motor fuels taxes designated for Planning District 23. These resources will be used for construction projects related to new or existing highways, bridges or tunnels in the localities comprising Planning District 23.

Permanent Funds

Permanent Funds are funds whose principal must remain intact.

Commonwealth Health Research Fund provides financial grants for human health research benefiting the Commonwealth's citizens. The entire fund balance is restricted for use as such as a condition of a legal settlement.

Behavioral Health Endowment Funds provide funds for the welfare of patients in behavioral health facilities. The entire fund balance is restricted for use as such.

Combining Balance Sheet – Nonmajor Governmental Funds

June 30, 2019

(Dollars in Thousands)

	Special Revenue Funds			
	Health and Social Services	Unclaimed Property	Other	Total
Assets and Deferred Outflows of Resources				
Cash and Cash Equivalents	\$ 244,649	\$ 143,509	\$ 392,194	\$ 780,352
Investments	—	246,353	16,672	263,025
Receivables, Net	132,944	—	29,259	162,203
Due from Other Funds	50	—	10,813	10,863
Due from External Parties (Fiduciary Funds)	—	—	245	245
Interfund Receivable	—	—	271,152	271,152
Inventory	5,679	—	1,524	7,203
Prepaid Items	6,182	540	3,233	9,955
Other Assets	6	—	631	637
Loans Receivable from Component Units	—	—	4,197	4,197
Total Assets	389,510	390,402	729,920	1,509,832
Deferred Outflows of Resources				
	—	—	—	—
Total Assets and Deferred Outflows of Resources	\$ 389,510	\$ 390,402	\$ 729,920	\$ 1,509,832
Liabilities, Deferred Inflows of Resources, and Fund Balances				
Accounts Payable	\$ 13,472	\$ 545	\$ 34,660	\$ 48,677
Amounts Due to Other Governments	235	—	3,921	4,156
Due to Other Funds	1,519	53	3,062	4,634
Due to Component Units	—	—	—	—
Due to External Parties (Fiduciary Funds)	588	24	1,702	2,314
Unearned Revenue	19,444	—	10,501	29,945
Obligations Under Securities Lending Program	5,922	—	19,797	25,719
Due to Claimants, Participants, Escrows and Providers	—	451,851	—	451,851
Other Liabilities	128,849	—	5,528	134,377
Long-term Liabilities Due Within One Year	209	9	48	266
Total Liabilities	170,238	452,482	79,219	701,939
Deferred Inflows of Resources				
	18,195	—	11,045	29,240
Total Liabilities and Deferred Inflows of Resources	188,433	452,482	90,264	731,179
Fund Balances:				
Nonspendable	11,861	540	4,728	17,129
Restricted	38,803	—	73,338	112,141
Committed	142,512	—	535,478	677,990
Assigned	7,901	—	26,112	34,013
Unassigned	—	(62,620)	—	(62,620)
Total Fund Balances (Deficit)	201,077	(62,080)	639,656	778,653
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 389,510	\$ 390,402	\$ 729,920	\$ 1,509,832

Debt Service Funds

Primary Government	Virginia Public Building Authority	Hampton Roads Transportation Accountability Commission	Total
\$ 40,182	\$ —	\$ —	\$ 40,182
—	—	—	—
8,202	2,861	—	11,063
—	—	—	—
—	—	—	—
—	—	—	—
—	—	—	—
—	—	—	—
48,384	2,861	—	51,245
—	—	—	—
<u>\$ 48,384</u>	<u>\$ 2,861</u>	<u>\$ —</u>	<u>\$ 51,245</u>
—	—	—	—
—	—	—	—
—	—	—	—
—	—	—	—
—	—	—	—
—	—	—	—
—	—	—	—
—	—	—	—
5,551	—	—	5,551
5,551	—	—	5,551
—	—	—	—
—	—	—	—
42,833	2,861	—	45,694
—	—	—	—
—	—	—	—
—	—	—	—
42,833	2,861	—	45,694
<u>\$ 48,384</u>	<u>\$ 2,861</u>	<u>\$ —</u>	<u>\$ 51,245</u>

Continued on next page

Combining Balance Sheet – Nonmajor Governmental Funds (Continued from previous page)

June 30, 2019

(Dollars in Thousands)

	Capital Project Funds			
	Primary Government	Virginia Public Building Authority	Hampton Roads Transportation Accountability Commission	Total
Assets and Deferred Outflows of Resources				
Cash and Cash Equivalents	\$ 24,776	\$ 311,084	\$ 763,455	\$ 1,099,315
Investments	—	—	334,896	334,896
Receivables, Net	—	737	1,957	2,694
Due from Other Funds	—	—	36,997	36,997
Due from External Parties (Fiduciary Funds)	—	—	—	—
Interfund Receivable	—	—	—	—
Inventory	—	—	—	—
Prepaid Items	—	5	4	9
Other Assets	—	—	—	—
Loans Receivable from Component Units	—	—	—	—
Total Assets	24,776	311,826	1,137,309	1,473,911
Deferred Outflows of Resources				
Total Assets and Deferred Outflows of Resources	\$ 24,776	\$ 311,826	\$ 1,137,309	\$ 1,473,911
Liabilities, Deferred Inflows of Resources, and Fund Balances				
Accounts Payable	\$ 357	\$ 27,076	\$ 520	\$ 27,953
Amounts Due to Other Governments	—	1,237	887	2,124
Due to Other Funds	—	2	64,838	64,840
Due to Component Units	27	12,775	—	12,802
Due to External Parties (Fiduciary Funds)	—	2	—	2
Unearned Revenue	—	—	—	—
Obligations Under Securities Lending Program	—	—	—	—
Due to Claimants, Participants, Escrows and Providers	—	—	—	—
Other Liabilities	—	—	4	4
Long-term Liabilities Due Within One Year	—	—	—	—
Total Liabilities	384	41,092	66,249	107,725
Deferred Inflows of Resources				
Total Liabilities and Deferred Inflows of Resources	384	41,092	66,249	107,725
Fund Balances:				
Nonspendable	—	5	4	9
Restricted	24,392	270,729	1,071,056	1,366,177
Committed	—	—	—	—
Assigned	—	—	—	—
Unassigned	—	—	—	—
Total Fund Balances (Deficit)	24,392	270,734	1,071,060	1,366,186
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 24,776	\$ 311,826	\$ 1,137,309	\$ 1,473,911

Permanent Funds			
Commonwealth Health Research Board	Behavioral Health Endowment Funds	Total	Total Nonmajor Governmental Funds
\$ 346	\$ 135	\$ 481	\$ 1,920,330
—	—	—	597,921
—	—	—	175,960
—	—	—	47,860
40,481	—	40,481	40,726
—	—	—	271,152
—	—	—	7,203
—	—	—	9,964
—	—	—	637
—	—	—	4,197
40,827	135	40,962	3,075,950
—	—	—	—
\$ 40,827	\$ 135	\$ 40,962	\$ 3,075,950
\$ 11	\$ —	\$ 11	\$ 76,641
—	—	—	6,280
1	—	1	69,475
—	—	—	12,802
1	—	1	2,317
—	—	—	29,945
26	—	26	25,745
—	—	—	451,851
—	—	—	134,381
—	—	—	266
39	—	39	809,703
—	—	—	34,791
39	—	39	844,494
39,025	48	39,073	56,211
1,763	87	1,850	1,525,862
—	—	—	677,990
—	—	—	34,013
—	—	—	(62,620)
40,788	135	40,923	2,231,456
\$ 40,827	\$ 135	\$ 40,962	\$ 3,075,950

**Combining Statement of Revenues, Expenditures, and Changes in Fund Balance -
Nonmajor Governmental Funds**

For the Fiscal Year Ended June 30, 2019

(Dollars in Thousands)

	Special Revenue Funds			
	Health and Social Services	Unclaimed Property	Other	Total
Revenues				
Taxes	\$ 337,645	\$ —	\$ 104,057	\$ 441,702
Rights and Privileges	146,684	—	188,091	334,775
Institutional Revenue	141,793	—	29,361	171,154
Interest, Dividends, Rents, and Other Investment Income	2,117	14,508	20,344	36,969
Federal Grants and Contracts	—	—	—	—
Other	107,024	157,273	310,031	574,328
Total Revenues	735,263	171,781	651,884	1,558,928
Expenditures				
Current:				
General Government	187	7,725	114,125	122,037
Education	114	—	30,897	31,011
Transportation	—	—	4,432	4,432
Resources and Economic Development	43,334	—	337,470	380,804
Individual and Family Services	666,776	—	76,887	743,663
Administration of Justice	634	—	81,386	82,020
Capital Outlay	2,238	—	7,801	10,039
Debt Service:				
Principal Retirement	—	—	—	—
Interest and Charges	—	—	—	—
Total Expenditures	713,283	7,725	652,998	1,374,006
Revenues Over (Under) Expenditures	21,980	164,056	(1,114)	184,922
Other Financing Sources (Uses)				
Transfers In	2,276	—	53,333	55,609
Transfers Out	(23,074)	(130,000)	(38,200)	(191,274)
Notes Issued	—	—	78	78
Insurance Recoveries	20	—	2,187	2,207
Capital Leases Issued	—	—	208	208
Bonds Issued	—	—	—	—
Premium on Debt Issuance	—	—	—	—
Refunding Bonds Issued	—	—	—	—
Payment to Refunded Bond Escrow Agents	—	—	—	—
Total Other Financing Sources (Uses)	(20,778)	(130,000)	17,606	(133,172)
Net Change in Fund Balances	1,202	34,056	16,492	51,750
Fund Balance (Deficit), July 1, as restated	199,875	(96,136)	623,164	726,903
Fund Balance (Deficit), June 30	<u>\$ 201,077</u>	<u>\$ (62,080)</u>	<u>\$ 639,656</u>	<u>\$ 778,653</u>

Debt Service Funds

Primary Government	Virginia Public Building Authority	Hampton Roads Transportation Accountability Commission	Total
\$ —	\$ —	\$ —	\$ —
—	—	—	—
—	—	—	—
1,043	5	87	1,135
122,923	6,881	—	129,804
10,456	—	—	10,456
134,422	6,886	87	141,395
—	—	—	—
—	—	—	—
—	—	—	—
—	—	—	—
—	—	—	—
—	—	—	—
270,070	157,140	—	427,210
191,699	103,591	25,854	321,144
461,769	260,731	25,854	748,354
(327,347)	(253,845)	(25,767)	(606,959)
329,069	253,748	25,767	608,584
—	—	—	—
—	—	—	—
—	—	—	—
—	—	—	—
6,377	—	—	6,377
43,360	—	—	43,360
(49,308)	—	—	(49,308)
329,498	253,748	25,767	609,013
2,151	(97)	—	2,054
40,682	2,958	—	43,640
\$ 42,833	\$ 2,861	\$ —	\$ 45,694

Continued on next page

**Combining Statement of Revenues, Expenditures, and Changes in Fund Balance -
Nonmajor Governmental Funds (Continued from previous page)**

For the Fiscal Year Ended June 30, 2019

(Dollars in Thousands)

	Capital Project Funds			Total
	Primary Government	Virginia Public Building Authority	Hampton Roads Transportation Accountability Commission	
Revenues				
Taxes	\$ —	\$ —	\$ —	\$ —
Rights and Privileges	—	—	—	—
Institutional Revenue	—	—	—	—
Interest, Dividends, Rents, and Other Investment Income	610	4,803	30,455	35,868
Federal Grants and Contracts	—	—	—	—
Other	—	—	—	—
Total Revenues	610	4,803	30,455	35,868
Expenditures				
Current:				
General Government	—	—	—	—
Education	—	—	—	—
Transportation	—	—	—	—
Resources and Economic Development	—	—	—	—
Individual and Family Services	—	—	—	—
Administration of Justice	—	—	—	—
Capital Outlay	7,776	278,380	268,569	554,725
Debt Service:				
Principal Retirement	—	—	—	—
Interest and Charges	—	—	—	—
Total Expenditures	7,776	278,380	268,569	554,725
Revenues Over (Under) Expenditures	(7,166)	(273,577)	(238,114)	(518,857)
Other Financing Sources (Uses)				
Transfers In	—	—	223,297	223,297
Transfers Out	—	(4,508)	(25,767)	(30,275)
Notes Issued	16,550	—	—	16,550
Insurance Recoveries	—	—	—	—
Capital Leases Issued	—	—	—	—
Bonds Issued	—	336,950	—	336,950
Premium on Debt Issuance	—	46,468	—	46,468
Refunding Bonds Issued	—	—	—	—
Payment to Refunded Bond Escrow Agents	—	—	—	—
Total Other Financing Sources (Uses)	16,550	378,910	197,530	592,990
Net Change in Fund Balances	9,384	105,333	(40,584)	74,133
Fund Balance (Deficit), July 1, as restated	15,008	165,401	1,111,644	1,292,053
Fund Balance (Deficit), June 30	\$ 24,392	\$ 270,734	\$ 1,071,060	\$ 1,366,186

Permanent Funds				
Commonwealth Health Research Board	Behavioral Health Endowment Funds	Total	Total Nonmajor Governmental Funds	
\$ —	\$ —	\$ —	\$ 441,702	
—	—	—	334,775	
—	—	—	171,154	
2,601	3	2,604	76,576	
—	—	—	129,804	
—	—	—	584,784	
2,601	3	2,604	1,738,795	
—	—	—	122,037	
—	—	—	31,011	
—	—	—	4,432	
—	—	—	380,804	
1,342	—	1,342	745,005	
—	—	—	82,020	
—	—	—	564,764	
—	—	—	427,210	
—	—	—	321,144	
1,342	—	1,342	2,678,427	
1,259	3	1,262	(939,632)	
—	—	—	887,490	
—	—	—	(221,549)	
—	—	—	16,628	
—	—	—	2,207	
—	—	—	208	
—	—	—	336,950	
—	—	—	52,845	
—	—	—	43,360	
—	—	—	(49,308)	
—	—	—	1,068,831	
1,259	3	1,262	129,199	
39,529	132	39,661	2,102,257	
\$ 40,788	\$ 135	\$ 40,923	\$ 2,231,456	

**Schedule of Revenues, Expenditures, and Changes in Fund Balance –
Budget and Actual – Nonmajor Special Revenue Funds**

For the Fiscal Year Ended June 30, 2019

(Dollars in Thousands)

	Health and Social Services			Final/Actual Variance Positive (Negative)
	Original Budget	Final Budget	Actual	
Revenues:				
Taxes:				
Sales and Use	\$ —	\$ —	\$ —	\$ —
Motor Fuel	—	—	—	—
Deeds, Contracts, Suits	—	—	—	—
Alcoholic Beverage Sales	—	—	—	—
Tobacco Products	—	—	—	—
Public Service Corporations	3,148	3,148	2,254	(894)
Other Taxes	300,000	277,568	241,163	(36,405)
Rights and Privileges	141,987	143,251	147,538	4,287
Sales of Property and Commodities	850	1,017	1,077	60
Assessments and Receipts for Support of Special Services	—	—	4,775	4,775
Institutional Revenue	131,476	141,103	150,536	9,433
Interest, Dividends, and Rents	358	377	3,013	2,636
Fines, Forfeitures, Court Fees, Penalties, and Escheats	2,767	1,979	3,154	1,175
Receipts from Cities, Counties, and Towns	63,006	62,466	62,644	178
Private Donations, Gifts and Contracts	2,508	2,308	2,981	673
Other	28,130	32,743	30,602	(2,141)
Total Revenues	674,230	665,960	649,737	(16,223)
Expenditures:				
Current:				
General Government	—	—	—	—
Education	216	216	114	102
Transportation	—	—	—	—
Resources and Economic Development	43,637	45,202	42,766	2,436
Individual and Family Services	705,149	700,738	529,402	171,336
Administration of Justice	683	708	649	59
Capital Outlay	3,821	6,615	2,182	4,433
Total Expenditures	753,506	753,479	575,113	178,366
Revenues Over (Under) Expenditures	(79,276)	(87,519)	74,624	162,143
Other Financing Sources (Uses):				
Transfers:				
Transfers In	225	225	2,276	2,051
Transfers Out	(19,324)	(19,324)	(23,074)	(3,750)
Total Other Financing Sources (Uses)	(19,099)	(19,099)	(20,798)	(1,699)
Revenues and Other Sources Over (Under)				
Expenditures and Other Uses	(98,375)	(106,618)	53,826	160,444
Fund Balance, July 1	182,818	182,818	182,818	—
Fund Balance, June 30	\$ 84,443	\$ 76,200	\$ 236,644	\$ 160,444

See Notes on page 236 in this section.

Other

Original Budget	Final Budget	Actual	Final/Actual Variance Positive (Negative)
\$ —	\$ 28,000	\$ 20,358	\$ (7,642)
34,330	34,155	32,769	(1,386)
576	1,000	1,004	4
845	827	830	3
113	113	158	45
10,351	10,448	10,860	412
25,808	29,723	35,757	6,034
206,686	206,676	187,883	(18,793)
7,792	8,547	6,374	(2,173)
126,169	118,253	120,663	2,410
29,745	30,880	29,220	(1,660)
13,867	20,106	19,878	(228)
51,046	51,359	62,174	10,815
1,213	1,228	1,355	127
562	1,329	4,286	2,957
75,657	92,345	117,413	25,068
584,760	634,989	650,982	15,993
85,113	121,905	111,498	10,407
34,103	34,772	30,191	4,581
8,903	5,003	4,543	460
361,734	376,404	336,683	39,721
84,055	89,127	76,966	12,161
87,831	90,836	80,916	9,920
25,702	30,010	7,947	22,063
687,441	748,057	648,744	99,313
(102,681)	(113,068)	2,238	115,306
21,427	21,263	53,332	32,069
(16,501)	(27,668)	(38,150)	(10,482)
4,926	(6,405)	15,182	21,587
(97,755)	(119,473)	17,420	136,893
633,983	633,983	633,983	—
\$ 536,228	\$ 514,510	\$ 651,403	\$ 136,893

Notes for Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Nonmajor Special Revenue Funds

1. Basis of Budgeting vs. Modified Accrual Basis Fund Balance (1)

Since the presentation of financial data on the basis of budgeting differs from that presented under accounting principles generally accepted in the United States of America, a schedule reconciling the fund balance on a budgetary basis at June 30, 2019, to the fund balance on a modified accrual basis follows.

<i>(Dollars in Thousands)</i>	Health and Social Services	Other
Fund Balance, Basis of Budgeting	\$ 236,644	\$ 651,403
Adjustments from Budget to Modified Accrual:		
Net Accrued Revenues:		
Taxes	100,434	8,032
Other Revenue/Other Sources	(5,324)	6,807
Medicaid Payable	(128,690)	—
Net Accrued Expenditures/Other Uses	(1,859)	(25,227)
Fund Reclassification - Budget to Modified Accrual	(128)	(1,359)
Fund Balance, Modified Accrual Basis	<u>\$ 201,077</u>	<u>\$ 639,656</u>

- As discussed in Note 1.E., the Unclaimed Property Fund has no approved budget.

2. Appropriations

The amounts presented in the Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget and Actual – Nonmajor Special Revenue Funds are principally on a cash basis and represent the original budget adopted by the General Assembly and all supplemental appropriations and transfers. The following schedule reconciles original appropriations to the final adjusted expenditure appropriations for the Nonmajor Special Revenue Funds, at June 30, 2019, except for the Unclaimed Property Fund which has no approved budget.

<i>(Dollars in Thousands)</i>	Health and Social Services	Other
Appropriations (1)	\$ 753,506	\$ 687,441
Supplemental Appropriations:		
Reappropriations (2)	3,821	35,209
Subsequent Executive (3)	298,873	42,857
Subsequent Legislative (4)	(17,638)	15,137
Capital Outlay Reversions (5)	(206)	(666)
Transfers (6)	(281,056)	818
Capital Outlay Adjustment (7)	(3,821)	(32,739)
Appropriations, as adjusted	<u>\$ 753,479</u>	<u>\$ 748,057</u>

- Represents the budget appropriated through Chapter 2, 2018 Acts of Assembly Special Session 1 as amended by Chapter 854, 2019 Acts of Assembly.
- Actions taken to reappropriate any prior year unexpended balances per authority of the language in the Appropriation Act.
- Actions taken by the Governor to appropriate any additional revenues collected so that they can be legally spent.
- Actions taken by the Governor and the General Assembly to adjust the budget.
- Represents reversions of unexpended capital outlay balances.
- Represents transfers required by the Appropriation Act.
- Capital outlay appropriations cover the projects' lives and usually extend beyond the current fiscal year. These amounts have been adjusted to report the amount authorized for expenditure during the current fiscal year.