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# Notes to the Financial Statements

June 30, 2008

## 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Basis of Presentation

The accompanying financial statements have been prepared in conformance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB) and the Financial Accounting Standards Board (FASB).

### B. Reporting Entity

For financial reporting purposes, the Commonwealth of Virginia's (the "Commonwealth's") reporting entity consists of (1) the primary government, (2) component unit organizations for which the primary government is financially accountable (blended component units), and (3) other component unit organizations for which the nature and significance of their relationship with the primary government is such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete, and they are financially accountable to the primary government (discrete component units). The funds of all agencies, boards, commissions, foundations, and authorities that have been identified as part of the primary government or a component unit have been included. GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units* (GASB Statement No. 39) requires the inclusion of numerous organizations that raise and hold funds for the direct benefit of the primary government.

Section 2100 of the GASB *Codification of Governmental Accounting and Financial Reporting Standards* (GASB Codification) describes the criteria for determining which organizations, functions, and activities should be considered part of the Commonwealth for financial reporting purposes. The basic criteria include appointing a voting majority of an organization's governing body, and the Commonwealth's ability to impose its will on that organization or the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the Commonwealth.

**(1) Primary Government** – A primary government consists of all the organizations that make up its legal entity. All funds, organizations, institutions, agencies, and departments are, for financial reporting purposes, part of the primary government.

**(2) Blended Component Units** – Though legally separate entities, these component units are, in substance, part of the primary government's operations. The blended component unit serves or benefits the primary government almost exclusively. Financial information from these units is combined with that of the primary government. The Commonwealth's only blended component unit is:

**Virginia Public Building Authority (VPBA)** (nonmajor governmental fund) – The authority was created as a body politic and corporate and is fiscally independent. A government instrumentality, the authority finances the acquisition and construction of buildings for the use of the Commonwealth and other approved purposes. The Governor appoints the seven-member board, and the primary government is able to impose its will on the authority. The Auditor of Public Accounts audits the authority, and a separate report is issued from the Department of the Treasury, Post Office Box 1879, Richmond, Virginia 23218-1879.

**(3) Discrete Component Units** – Discretely presented component units are reported in a separate column in the government-wide financial statements to emphasize that they are legally separate from the primary government. They are financially accountable to the primary government, or have relationships with the primary government such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. These discrete component units serve or benefit those outside of the primary government.

GASB Statement No. 39 generally requires any organization that raises and holds economic resources for the direct benefit of the reporting entity to be reported as a component unit, even if the reporting entity is not financially accountable for the organization. The entities are included in the Commonwealth's reporting entity as non-profit charitable organizations and exist solely to support the Commonwealth's higher education institutions, museums, and the Library of Virginia. The higher education institution non-profit organizations are included in the applicable higher education institution's column in the accompanying financial statements. The museum foundations, and the Library of Virginia Foundation, which are discretely presented, are more fully described later in this footnote. In all instances where separate disclosure of these non-profit organizations is

required in the accompanying footnotes, the entities' totals are aggregated and disclosed as "foundations." Discretely presented component units are:

**Higher Education Institutions** – The Commonwealth's higher education institutions are granted broad corporate powers by state statutes. The Governor appoints the members of each institution's board of trustees. In addition to the annual appropriations to support the institutions' operations, the state provides funding for, and construction of, major academic plant facilities for the institutions. Institutions reported Operating Appropriations from Primary Government of approximately \$1.92 billion and reported Program Revenue – Capital Grants and Contributions of approximately \$221.0 million from the primary government. Therefore, there is a financial benefit/burden to the primary government. The bonds issued to finance the construction of these facilities are obligations of the state. The major higher education institutions are: University of Virginia, including the University of Virginia Hospital and the University of Virginia's College at Wise; Virginia Polytechnic Institute and State University; and Virginia Commonwealth University, including the Virginia Commonwealth University Health System Authority. The nonmajor higher education institutions are: the College of William & Mary, including Richard Bland College and the Virginia Institute of Marine Science; Virginia Military Institute; Virginia State University; Norfolk State University; University of Mary Washington; James Madison University; Radford University; Old Dominion University; George Mason University; Virginia Community College System; Christopher Newport University; and Longwood University. The Southwest Virginia Higher Education Center, Roanoke Higher Education Authority, Institute for Advanced Learning and Research, Southern Virginia Higher Education Center, and New College Institute are also included as nonmajor higher education institutions. The colleges and universities are funded through state appropriations, tuition, federal grants, and private donations and grants. As previously noted, certain foundations are considered component units of the higher education institutions, and are included in the accompanying financial statements as well as the higher education institutions' individually published financial statements. The Auditor of Public Accounts (APA) does not audit the Roanoke Higher Education Authority, the Institute for Advanced Learning and Research, and the component units of the higher education institutions, including foundations, but relies on the reports issued by other auditors to render his opinion.

The APA audits the colleges and universities, and individual reports are issued under separate cover. Complete financial statements for each institution may be obtained from their respective administrative offices. The addresses for these institutions may be obtained from the Virginia Department of Accounts, 101 North 14th Street, Richmond, Virginia 23219-3638.

**Virginia Housing Development Authority (VHDA)** (major) – The Authority was created as a political subdivision and instrumentality of the Commonwealth and is granted both political and corporate powers by the *Code of Virginia*. The Governor appoints a majority of the Authority's board members and the remaining board members are ex-officio. The Commonwealth may make grants to the Authority including, but not limited to, reserve funds, which is a potential financial benefit/burden to the primary government. The Commonwealth is not legally obligated by the debt of the Authority. The Authority was created in the public interest to provide investment in and stimulate construction of low to moderate income housing which benefits the citizens of the Commonwealth. The administrative offices of the Authority are located at 601 South Belvidere Street, Richmond, Virginia 23220. KPMG, LLP audits the Authority, and a separate report is issued.

**Virginia Public School Authority (VPSA)** (major) – The Authority was created as a public body corporate, and an agency and instrumentality of the Commonwealth to finance capital projects of city and county school boards. The Governor appoints the board members, who serve at his pleasure. Therefore, the primary government is able to impose its will on the Authority. The Auditor of Public Accounts audits the Authority, and a separate report is issued from the Department of the Treasury, Post Office Box 1879, Richmond, Virginia 23218-1879.

**Virginia Economic Development Partnership (VEDP)** (nonmajor) – The Partnership was created as a body corporate and operates to encourage, stimulate, and support the development and expansion of commerce in the Commonwealth. The Governor appoints the 15-member board, and there is a financial benefit/burden to the primary government. The administrative offices are located at 901 East Byrd Street, Post Office Box 798, Richmond, Virginia 23218-0798. The Auditor of Public Accounts audits the partnership, and a separate report is issued.

**Virginia Outdoors Foundation** (nonmajor) – The foundation was created as a body political and is administratively assigned to the

Department of Conservation and Recreation (part of primary government) and charged with promoting preservation through the acceptance of donated conservation easements and raising funds for the purchase of preservation land. The Governor appoints the seven-member board of trustees, and the primary government can impose its will on the foundation. The administrative offices of the foundation are located at 900 South Main Street, Blacksburg, Virginia 24060. Goodman and Company, LLP, audits the foundation, and a separate report is issued.

**Virginia Port Authority (VPA)** (nonmajor) – The Authority was established as a corporate body and operates to serve the citizens and promote commerce through the harbors and ports of Virginia. The Governor appoints a majority of the 12-member board, and the primary government is able to impose its will on the Authority. There is also a financial benefit/burden to the primary government. The administrative offices of the Authority are located at 600 World Trade Center, Norfolk, Virginia 23510. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Virginia Resources Authority (VRA)** (nonmajor) – The Authority was created as a statewide public body corporate political subdivision of the Commonwealth to provide financing of infrastructure projects for water supply, wastewater, storm water, solid waste treatment, airports, public safety, brownfields remediation and redevelopment, and recycling. The Governor appoints the 11-member board and the Executive Director of the Authority. The primary government is able to impose its will on the Authority, and there is a financial benefit/burden to the primary government. The Commonwealth does not guarantee any bonds issued by the Virginia Resources Authority. The administrative offices of the Authority are located at 1111 East Main Street, Suite 1920, Richmond, Virginia 23219. PBGH, LLP audits the Authority, and a separate report is issued.

**Virginia Tourism Authority** (nonmajor) – The Authority was created as a public body corporate and as a political subdivision of the Commonwealth. The Authority encourages, stimulates, and promotes tourism and film production industries of the Commonwealth. The Governor appoints all of the board members, and there is a financial benefit/burden to the primary government. The administrative offices are located at 901 East Byrd Street, 19th Floor, Richmond, Virginia 23218-0798. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Virginia Tobacco Settlement Foundation** (nonmajor) – The foundation was created as a body corporate and as a political subdivision of the Commonwealth. The foundation was established to determine the appropriate recipients of monies in the Virginia Tobacco Settlement Fund and to distribute monies in this fund for such efforts as restricting the use of tobacco products by minors and the enforcement of laws restricting the distribution of tobacco products to minors. The Governor appoints the majority of the board, and there is a financial benefit/burden to the primary government. The administrative offices are located at 701 East Franklin Street, Suite 501, Richmond, Virginia, 23219. The Auditor of Public Accounts audits the foundation, and a separate report is issued.

**Tobacco Indemnification and Community Revitalization Commission** (nonmajor) – The Commission was created as a body corporate and as a political subdivision of the Commonwealth. The Commission was established to determine the appropriate recipients of the monies in the Tobacco Indemnification and Community Revitalization Fund. This fund is to provide payments to tobacco farmers as compensation for the adverse economic effects resulting from loss of investment in specialized tobacco equipment and barns, and lost tobacco production opportunities. It also provides monies to revitalize tobacco dependent communities. The Governor appoints the majority of the board, and there is a financial benefit/burden to the primary government. The administrative offices are located at 701 East Franklin Street, Suite 501, Richmond, Virginia 23219. The Auditor of Public Accounts audits the Commission, and a separate report is issued.

**Hampton Roads Sanitation District Commission** (nonmajor) – The Commission was established as a political subdivision of the Commonwealth and a government instrumentality. The Commission, which is the governing board of the district, was granted corporate powers by the *Code of Virginia*. The Governor appoints the Commission members, who serve at his pleasure. Therefore, the primary government is able to impose its will on the Commission. The Commonwealth is not obligated by the debt of the Commission. The Commission was established to benefit the inhabitants of the district and operates a sewage system for 17 localities in the Chesapeake Bay area. The address for the administrative offices of the Commission is 1436 Air Rail Avenue, Virginia Beach, Virginia 23455. KPMG, LLP, audits the Commission, and a separate report is issued.

**Virginia Biotechnology Research Partnership Authority** (nonmajor) – The Authority is a legally separate, political subdivision of the Commonwealth created by the General Assembly to assist in the development of a biotechnology research park. The Governor appoints the board members of the Authority, and there is a potential financial benefit/burden to the primary government. The administrative offices of the Authority are located at 800 East Leigh Street, Richmond, Virginia 23219. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Small Business Financing Authority (SBFA)** (nonmajor) – The Virginia Small Business Financing Act of 1984 (Chapter 28, Title 9, *Code of Virginia*) established the Authority as a public body corporate and a political subdivision of the Commonwealth. The Governor appoints the 11-member board, and the primary government is able to impose its will on the Authority. The Authority was created to assist small businesses in the Commonwealth in obtaining financing for new businesses or the expansion of existing businesses. The Authority can provide financial assistance to small businesses by providing loans, guarantees, insurance, and other assistance, thereby encouraging the investment of private capital in small businesses in the Commonwealth. The Authority can loan money to local governments as defined by the *Code of Virginia* for economic development purposes. The Authority also guarantees loans made to small businesses by banks. The administrative offices of the Authority are located at 707 East Main Street, Suite 300, Richmond, Virginia 23219. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Virginia Schools for the Deaf and Blind Foundation** (nonmajor) – The Foundation operates as a non-private educational and fundraising organization solely in connection with, and exclusively for the benefit of the Virginia School for the Deaf and Blind at Staunton (part of primary government) and the Virginia School for the Deaf, Blind and Multi-Disabled at Hampton (part of primary government), and within the jurisdiction and management of the Virginia Board of Education. The Foundation uses a December 31 calendar year-end. The administrative offices of the Foundation are located at the Virginia Department of Education, 101 North 14th Street, 25th Floor, Richmond, Virginia, 23219. The Auditor of Public Accounts audits the Foundation along with the audit of the Department of Education, and a separate report is issued.

**Science Museum of Virginia Foundation** (nonmajor) – The Foundation is a non-stock, non-profit corporation established to implement and fund programs, projects, and operations that are authorized and approved by the trustees of the Science Museum of Virginia (part of primary government). The administrative offices of the Foundation are located at the Science Museum of Virginia, Post Office Box 11624, Richmond, Virginia 23230. Cherry, Bekaert, & Holland, LLP, audits the Foundation, and a separate report is issued.

**Belmont Bay Science Center Foundation** (nonmajor) – The Foundation is a non-stock, non-profit corporation formed under the *Code of Virginia* for the purpose of implementing and funding those programs, projects and operations to educate the students about science that are authorized and approved by the trustees of the Science Museum of Virginia. Resources for the Foundation's activities are primarily provided by charitable contributions and investment income. The administrative offices of the Foundation are located at 751 Norwood Lane, Woodbridge, Virginia 22191. Cherry, Bekaert, & Holland, LLP, audits the Foundation, and a separate report is issued.

**Danville Science Center, Inc.** (nonmajor) – The Foundation is non-profit corporation formed for the purpose of implementing and funding those programs, projects and operations which are authorized and approved by the trustees of the Science Museum of Virginia. The administrative offices of the Foundation are located at 657 Craghead Street, Post Office Box 167, Danville, Virginia 24541. Goodman and Company, LLP, audits the Foundation, and a separate report is issued.

**Virginia Museum of Fine Arts Foundation** (nonmajor) – The Foundation operates as a non-profit corporation under the laws of Virginia to fund exhibitions, programs, and capital asset expansion to ensure that the Virginia Museum of Fine Arts (part of primary government) has the space and resources for art to help improve the quality of life for many. The administrative offices of the Foundation are located at 200 North Boulevard, Richmond, Virginia 23220. Goodman and Company, LLP, audits the Foundation, and a separate report is issued.

**A. L. Philpott Manufacturing Extension Partnership** (nonmajor) – The partnership has the mission to foster economic growth by enhancing the competitiveness of Virginia's manufacturers. The partnership provides manufacturing firms with fee-based technology consulting services, access to business modernization resources, and support for

interfirm collaboration. Further, the partnership provides direct assistance to increase sales, decrease costs, and improve quality, productivity, and competitiveness. The partnership has a 23-member board of trustees. The board consists of the presidents of two public four-year institutions of higher education; three community college presidents; the director of Virginia's Center for Innovative Technology; Virginia's Secretary of Commerce and Trade; and fifteen citizen members, representing manufacturing industries, appointed by the Governor. There is also a financial benefit/burden to the primary government. The administrative office is located at Patrick Henry Community College, 645 Patriot Avenue, Post Office Box 5311, Martinsville, Virginia 24115-5311. The Auditor of Public Accounts audits the partnership, and a separate report is issued.

**Virginia Horse Center Foundation** (nonmajor) – The Foundation operates the Virginia Horse Center for the benefit of the equine and tourism industries. The Foundation is a discrete component unit of the Commonwealth due to the limited ability of the Foundation to incur additional debt without the Commonwealth's approval. In addition, the Governor appoints one member of the Foundation's board of directors, and this member must approve any changes to the Foundation's by-laws or conveyance of property. The address for the administrative offices of the Foundation is 487 Maury River Road, Lexington, Virginia 24450. The accounting firm of Raetz and Hawkins, P.C., audits the Foundation, and a separate report is issued.

**Virginia University Research Partnership** (nonmajor) – The partnership was created as a non-profit, non-stock corporation to receive grant monies appropriated by the General Assembly and to oversee the administration of those grant payments for use by a non-profit, public benefit research institute that conducts research and development for government agencies, commercial businesses, Foundations, and other organizations as well as commercializes technology. Due to the primary government being the sole source of funding, it is able to impose its will on the partnership. The administrative offices are located at 901 East Byrd Street, Post Office Box 798, Richmond, Virginia 23218-0798.

**Fort Monroe Federal Area Development Authority** (nonmajor) – The Authority is a legally separate, political subdivision of the Commonwealth created by the General Assembly to assist in formulating a reuse plan for Fort Monroe. The Governor appoints a majority of the 18-member board and there is a potential financial benefit/burden to the primary

government. The administrative offices of the Authority are located at Old Quarters #1, 151 Bernard Road, Fort Monroe, Virginia 23651. Robinson, Farmer, Cox Associates audits the Authority, and a separate report is issued.

**Assistive Technology Loan Fund Authority** (nonmajor) – The Authority was created as a political subdivision and public body corporate by the *Code of Virginia*. The Governor appoints the board of directors as directed by the *Code*. The Authority manages a fund to provide loans to individuals to acquire assistive technology, other equipment, or other authorized purposes designed to help disabled individuals become more independent. The administrative offices are located at 1602 Rolling Hills Drive, Suite 107, Richmond, Virginia 23229. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Virginia National Defense Industrial Authority** (nonmajor) – The Authority was created as a public body corporate and as a political subdivision of the Commonwealth. The Authority fosters and promotes business, technology, transportation, education, economic development and other efforts in support of the mission, execution, and transformation of the United States military and national defense activities located in the Commonwealth. The Governor appoints a majority of the 16-member board, and there is a financial benefit/burden to the primary government. The administrative offices are located at 901 East Byrd Street, Post Office Box 798, Richmond, Virginia 23218-0798. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Virginia Coalfield Coalition Authority** (nonmajor) – The Authority was created as a body corporate and as a political subdivision of the Commonwealth. Its goals are to build a diverse, prosperous, self-reliant and globally competitive economy in Virginia's coalfield region through regional cooperation. The Governor appoints the 11-member board as directed by the *Code of Virginia*. The administrative offices of the Authority are located at Post Office Box 548, Lebanon, Virginia 24266. Bostic, Tucker and Company, P.C., audits the Authority. However, as of June 30, 2008, the Authority has disbanded and is no longer in operation.

**Virginia Land Conservation Foundation** (nonmajor) – The Foundation was created as a body politic and corporate to serve the Department of Conservation and Recreation (part of primary government) by acquiring interests in preservation land and providing grants to other entities to acquire interests in preservation land. The Governor appoints the

18-member board, and the primary government can impose its will on the Foundation. The administrative offices of the Foundation are located at 203 Governor Street, Suite 302, Richmond, Virginia 23219. The Auditor of Public Accounts audits the Foundation as part of the Department of Conservation and Recreation and discloses its existence in that report.

**Virginia Arts Foundation** (nonmajor) – The Foundation was created as a body politic and corporate to serve the Virginia Commission for the Arts (part of primary government) by promoting the arts in the Commonwealth. The Governor appoints the board of trustees for the Virginia Commission for the Arts, which also serves as the board for the Virginia Arts Foundation. The Director of the Virginia Commission for the Arts serves as the board chairman. In addition, the primary government can impose its will on the Foundation. The administrative offices of the Foundation are located at 223 Governor Street, Richmond, Virginia 23219. The Auditor of Public Accounts audits the Foundation as part of the Virginia Commission for the Arts.

**Library of Virginia Foundation** (nonmajor) – The Foundation was created as a private, non-profit 501 (c) (3) corporation supporting the Library of Virginia. The Foundation was established upon receipt of a major bequest. The articles of incorporation stipulate that the Foundation shall at all times be operated solely in connection with, and exclusively for the benefit of the Library of Virginia. The Foundation is governed by a separate board of directors and promotes and supports the Library of Virginia in all activities. The administrative offices of the Foundation are located at 800 East Broad Street, Richmond, Virginia 23219. Barcalow & Hart, PLLC, audits the Foundation, and a separate report is issued.

**Innovative Technology Authority (ITA)** (nonmajor) – The Authority is granted corporate powers by the *Code of Virginia*. The Authority serves to facilitate the marketing, organization, and development of scientific research and technology by the state's institutions of higher education and private industry in the Commonwealth. In addition, the Authority serves to promote the economic development of the Commonwealth by attracting and retaining high technology jobs and businesses in Virginia. The Governor appoints the 16-member board, and there is a financial benefit/burden to the primary government. The Authority's combined financial statements include the accounts of the Center for Innovative Technology (CIT) after elimination of all significant intercompany balances and transactions. CIT is a non-stock,

not-for-profit corporation, which acts as the operating arm of the Authority. The address for the administrative offices of the Authority is CIT Building, Suite 600, 2214 Rock Hill Road, Herndon, Virginia 20170-4228. The Auditor of Public Accounts audits the Authority, and a separate report is issued.

**Virginia College Building Authority (VCBA)** (nonmajor) – The Authority was created as a public body corporate, a political subdivision, and an agency and instrumentality of the Commonwealth. The Governor appoints a majority of the board and members serve at his pleasure. Therefore, the primary government is able to impose its will on the Authority. The Authority finances certain capital projects and equipment purchases of state-supported colleges and universities. The Auditor of Public Accounts audits the Authority, and a separate report is issued from the Department of the Treasury, Post Office Box 1879, Richmond, Virginia 23218-1879.

Only the activity of the Authority that relates to the financing of capital projects and equipment purchases by state-supported colleges and universities is included in the financial statements. The state-supported colleges and universities reported revenue from the Authority of \$78.6 million as Program Revenue Capital Grants and Contributions for the 21<sup>st</sup> Century Program and \$59.4 million as Program Revenue Operating Grants and Contributions for equipment. The Authority assists private institutions of higher education in the financing and refinancing of a broad range of facilities. The Authority is authorized to issue obligations and lend the proceeds to private institutions; however, such financings or refinancings are not obligations of the primary government nor the Authority, but are payable solely from the revenues pledged by the respective private institution. This indebtedness, totaling \$455.3 million, is not included in the financial statements.

(4) **Related Organizations** – Organizations for which the primary government appoints a majority of the board, but is not financially accountable, are related organizations. Related organizations are:

**Tobacco Settlement Financing Corporation** – The corporation was created by the Tobacco Settlement Financing Corporation Act, Chapters 482 and 488 of the Acts of the General Assembly of the Commonwealth of Virginia (Commonwealth) during the 2002 General Assembly Session. The corporation is a public body corporate entity and an independent instrumentality of the Commonwealth, managed by a six-member board, including the State Treasurer. The corporation purchased all of the future tobacco

settlement revenue allocated to the Tobacco Indemnification and Community Revitalization Commission, a discrete component unit of the Commonwealth. Neither the Commonwealth's nor the Virginia Tobacco Settlement Foundation's (component unit) tobacco revenue was securitized. The administrative offices of the corporation are located at 101 N. 14th Street, 3rd Floor, Post Office Box 1879 Richmond, Virginia 23218-1879. PBGH, LLP audits the corporation, and a separate report is issued.

**Virginia Recreational Facilities Authority** – The authority was created as a political subdivision and instrumentality of the Commonwealth and given separate corporate powers by the *Code of Virginia*. The Governor appoints the 13-member board of directors. The authority operates educational programs, tourism, and commerce in the Roanoke Valley. The address for the administrative offices of the authority is 5204 Bernard Drive SW, Post Office Box 29800, Roanoke, Virginia 24018. Foti, Flynn, Lowen and Company audits the authority, and a separate report is issued.

**Jamestown-Yorktown Foundation, Inc.** – The non-profit corporation was created by the *Code of Virginia* to assist the Jamestown-Yorktown Foundation (Foundation). The corporation board consists of five members selected from the Foundation's board of trustees. Several Commonwealth officials serve as ex-officio members of the Foundation's board, and the Governor appoints 12 members. The corporation's basic activities consist of soliciting and collecting contributions, purchasing artifacts, sponsoring events and exhibits, and overseeing investments. The administrative offices of the corporation are located at 2207 Colonial Parkway, Post Office Box 3605, Williamsburg, Virginia 23187-3605. Goodman and Company, LLP, audits the corporation, and a separate report is issued.

**Jamestown-Yorktown Educational Trust** – The trust was created as a non-profit corporation by the *Code of Virginia* to assist the Jamestown-Yorktown Foundation (Foundation). The trust board consists of six members selected from the Foundation's board of trustees. Several Commonwealth officials serve as ex-officio members of the Foundation's board, and the Governor appoints 12 members. The trust operates the Jamestown Settlement and Yorktown Victory Centers' gift shops and café. The address for the administrative offices of the trust is 2207 Colonial Parkway, Post Office Box 3605, Williamsburg, Virginia 23187-3605. Goodman and Company, LLP, audits the trust, and a separate report is issued.

**Virginia Birth-Related Neurological Injury Compensation Program** – The program was created to provide a no-fault alternative for birth-related neurological injuries. The Governor appoints the seven-member board. The administrative offices of the program are located at 7501 Boulders View Drive, Suite 210, Richmond, Virginia 23225. Cherry, Bekaert, & Holland, LLP, audits the program, and a separate report is issued.

**Chesapeake Bay Bridge and Tunnel Commission** – The commission was created to establish policy and administer operations of the Chesapeake Bay Bridge Tunnel District. Any of the 11 members of the commission appointed or reappointed on or after July 1, 1998, shall be appointed by the Governor, subject to confirmation by each house of the General Assembly. The administrative offices of the commission are located at Post Office Box 111, 32386 Lankford Highway, Cape Charles, Virginia 23310. KPMG, LLP, audits the commission, and a separate report is issued.

### C. Government-wide and Fund Financial Statements

The Government-wide Financial Statements, the Statement of Net Assets and the Statement of Activities, report information on all nonfiduciary activities of the primary government and component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Also, the primary government activity is reported separately from the legally separate component units for which the Commonwealth is financially accountable.

The Statement of Activities demonstrates the degree to which direct expenses of a specific function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function, segment, or component unit. In addition, to the extent that indirect costs are allocated to the various functions, the program expenses will include both direct and indirect costs. Program revenues include charges to customers who purchase, use, or directly benefit from goods or services provided by a given function, segment, or component unit, as well as investment income generated by operations. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function, segment, or component unit. Taxes and other items properly excluded from program revenues are reported as general revenues.



Net assets are restricted when constraints are placed on them that are imposed by external parties or constitutional provisions. Designations solely imposed by the Commonwealth's management are not presented as restricted net assets. When both restricted and unrestricted resources are available for use, the Commonwealth's policy is to use the restricted resources first. Some institutions of higher education may follow a different policy.

Separate financial statements are provided for governmental funds, proprietary funds, fiduciary funds, and component units. However, fiduciary funds are not included in the government-wide statements. Major governmental funds, enterprise funds, and component units are reported as separate columns in the fund financial statements, with nonmajor funds being aggregated into a single column.

#### **D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

**Government-wide Financial Statements** – The government-wide financial statements are reported using the economic resources measurement focus and the full accrual basis of accounting. Revenues are recorded when earned and expenses are recognized when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

**Governmental Fund Financial Statements** – The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the primary government considers revenues to be available if they are collected within 60 days of the end of the current fiscal year (or one year for Medicaid). Significant revenues subject to accrual include federal grants and income and sales taxes. Income tax revenues for tax underpayments are only recognized to the extent of the primary government's estimated refunds for tax overpayments received. Revenues that the primary government earns by incurring obligations are recognized in the same period as when the obligations are recognized.

Expenditures generally are recorded when a liability is incurred, as under full accrual accounting. However, expenditures related to debt service, compensated absences, and claims and judgments are recorded only when the payment is due.

The primary government reports the following major governmental funds:

**General Fund** – Accounts for the transactions related to resources received and used for those services traditionally provided by a state government, and which are not accounted for in any other fund. These services include general government, legislative and judicial activities, public safety, health and mental health programs, resources and economic development, licensing and regulation, and primary and secondary education.

**Commonwealth Transportation Special Revenue Fund** – Accounts for the revenues and expenditures associated with highway operations, maintenance, construction, and other transportation related activities. Funding for these programs is received from highway user taxes, fees, and funds received from the federal government.

**Federal Trust Special Revenue Fund** – Accounts for all federal dollars received by the Commonwealth except those received by the Commonwealth Transportation Fund, the Unemployment Compensation Fund, and institutions of higher education.

**Literary Fund Special Revenue Fund** – Accounts for revenues from fines, forfeitures, and proceeds from unclaimed property used primarily to support public education in the Commonwealth. This fund provides low interest loans to school divisions for construction, renovations, and expansion of school buildings.

**Proprietary Funds, Fiduciary Funds, and Component Units Financial Statements** – The financial statements of the proprietary funds, fiduciary funds, and component units are reported using the economic resources measurement focus and the full accrual basis of accounting. As with the government-wide statements, revenues are recorded when earned and expenses are recognized when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Agency funds have no measurement focus since they only report assets and liabilities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. Revenues and expenses not meeting this definition are reported as nonoperating.

GASB Statement No. 20, *Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities That Use Proprietary Fund Accounting*, provides governments two options for reporting their enterprise funds (including component units reporting as business-type activities). All enterprise funds reported herein, with the exception of the State Lottery (major enterprise fund), Mental Health Local Funds (nonmajor enterprise fund), the Virginia Port Authority (nonmajor component unit), the A. L. Philpott Manufacturing Extension Partnership (nonmajor component unit), the Virginia Commonwealth University Health System Authority (a blended component unit of the Virginia Commonwealth University – major), and the Innovative Technology Authority (nonmajor component unit) apply all applicable GASB pronouncements and all FASB Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins issued on or before November 30, 1989, unless they conflict with or contradict GASB pronouncements. The State Lottery (major enterprise fund), Mental Health Local Funds (nonmajor enterprise fund), the Virginia Port Authority (nonmajor component unit), the A. L. Philpott Manufacturing Extension Partnership (nonmajor component unit), the Virginia Commonwealth University Health System Authority (a blended component unit of the Virginia Commonwealth University – major), and the Innovative Technology Authority (nonmajor component unit) apply all of these pronouncements, and also apply all FASB Statements and Interpretations issued after November 30, 1989, except those that conflict with or contradict GASB pronouncements.

Foundations' (component units) financial statements are prepared using the economic resources measurement focus and the full accrual basis of accounting. The financial statements are prepared under FASB Statement No. 117, *Financial Statements of Not-for-Profit Organizations*. FASB rather than GASB pronouncements are followed. In some instances, activities of the foundations (component units) are reported separately within the footnotes because of the different reporting standards. Also, some foundations (component units) have a calendar rather than a fiscal year-end. Foundations (component units) with a calendar year-end are included in these financial statements for the year ending December 31, 2007. Significant intrafund activity/balances between each higher education institution and their foundations have been eliminated. However, Old Dominion University (nonmajor component unit) reported the following intrafund balances that could not be eliminated because of differing year-ends: institution assets of \$72.5 million and liabilities of \$72.4 million, and foundation assets of \$58.1 million and liabilities of \$73.9 million.

The primary government reports the following major enterprise funds:

**State Lottery Fund** – Accounts for all receipts and expenses of the State Lottery.

**Virginia College Savings Plan Fund** – Administers the Virginia Prepaid Education Program.

**Unemployment Compensation Fund** – Accounts for receipts from employers and expenses incurred to provide benefits to eligible unemployed workers.

Additionally, the primary government reports the following fund types:

#### **Governmental Fund Types:**

**Special Revenue Funds** – Account for transactions related to resources received and used for restricted or specific purposes.

**Debt Service Funds** – Account for transactions related to resources retained and used for the payment of interest and principal on long-term obligations.

**Capital Project Funds** – Account for transactions related to resources received and used for the acquisition, construction, or improvement of capital facilities not reported in the other governmental or proprietary funds. The primary resource for these funds is the proceeds of bond issues and energy performance contracts. Principal uses are for construction and improvement of state office buildings, correctional and mental health facilities, and parks.

**Permanent Funds** – Account for transactions of the Commonwealth Health Research Fund, the Prescription Monitoring Fund, and the Mental Health Endowment Funds whose principal must be maintained intact and whose income is used to benefit the Commonwealth's citizens and mental health patients.

#### **Proprietary Fund Types:**

**Enterprise Funds** – Account for transactions related to resources received and used for financing self-supporting activities of the primary government that offer products and services on a user-charge basis to external users.

**Internal Service Funds** – Account for transactions related to the financing and sale of goods or services provided by the agencies of the primary government to other agencies and institutions of the Commonwealth. Activities include the provision of information technology, manufacturing activities, insurance programs, fleet services, facilities and property management, and engineering services.

## Fiduciary Fund Types:

**Private Purpose Trust Funds** – Account for transactions of all other trust arrangements in which the principal and income benefit individuals, private organizations, or other governments. These trusts include those for escheat property, educational savings plans, and others.

**Pension and Other Employee Benefit Trust Funds** – Account for transactions of the Commonwealth administered retirement systems and other employment benefits.

**Investment Trust Fund** – Accounts for the external portion of the Local Government Investment Pool that is sponsored by the Commonwealth.

**Agency Funds** – Account for amounts held in trust by the primary government for others. Agency funds include those funds established to account for the collection of taxes and fees for distribution to localities and other states, employee benefits, deposits of insurance carriers, child support collections and other miscellaneous accounts.

## E. Budgetary Process

Budgetary amounts shown in the Required Supplementary Information and Combining and Individual Fund Statements and Schedules Sections represent the total of the original budgeted amounts and all supplemental appropriations. The Commonwealth's budget is prepared principally on a cash basis and represents appropriations as authorized by the General Assembly. Unexpended appropriations at the end of the fiscal year generally lapse. However, they may be reappropriated for expenditure in the following fiscal year. The Governor, as required by the *Code of Virginia*, submits a budget composed of all proposed expenditures for the Commonwealth, and of estimated revenues and borrowing for a biennium, to the General Assembly. Budgets are adopted for the General and Special Revenue Funds, except for the Literary (major) – Special Revenue Fund. Formal budgetary integration is not employed for the Capital Projects (nonmajor), Debt Service (nonmajor), Permanent Funds (nonmajor), and the Literary – Special Revenue (major) because effective budgetary control is alternatively achieved through the General Fund and the remaining Special Revenue Funds.

The budget is prepared on a biennial basis; however, the budgets of the General and Special Revenue Funds contain separate appropriations for each year within the biennial budget, as approved by the General Assembly and signed into law by the Governor. For management control purposes, the budget is controlled at the program level. The Governor may transfer an appropriation within a

state agency or from one state agency to another, provided that total fund appropriations, as contained within the budget, are not exceeded. Increases in General Fund appropriations must be approved by the General Assembly.

Appropriations for programs funded from Special Revenue Funds may allow expenditures in excess of the original appropriations to the extent that revenues of the funds exceed original budget estimates and such additional expenditures are approved by the Governor through supplemental appropriations.

## F. Cash, Cash Equivalents, and Investments

### Cash

In order to maximize the Commonwealth's earning potential, the majority of the primary government's cash balances are pooled together in the general account for investment purposes. The amounts required for operations are liquidated as needed. Since all amounts not required for operations are held in investment securities, it is possible that the cash balances could be negative due to timing differences in liquidating the investments.

As of June 30, 2008, the General Fund had a negative cash balance of \$4.7 billion. In order to properly reflect the general account position, this negative cash balance has been eliminated in the accompanying statements and offset against the primary government's cash equivalents and investments (see Note 6).

### Cash Equivalents

Cash equivalents are investments with an original maturity of 90 days or less.

### Investments

Investments are principally comprised of monies held by component units, Pension and Other Employee Benefit Trust Funds, and monies held by the State Treasurer in both the general account and other fiduciary accounts.

Governmental and proprietary funds, both primary government and component units, report investments in money market and in the Commonwealth sponsored investment pools at amortized cost. All other investments are reported at fair value, in accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*.

Investments administered by the Virginia Retirement System (VRS) are reported at fair value. The cost of investments sold is the average cost of the aggregate holding of the specific investment sold. Investments in affiliated organizations are accounted for on the equity method of accounting

and the VRS' share of their earnings (losses) for the period is included in investment income using the equity method.

Investments of higher education institutions (component units) are reported at fair value, except for money market investments and investments in the Commonwealth sponsored investment pools, which are reported at amortized cost.

### **Derivatives**

Derivative instruments are financial contracts whose values depend on the values of one or more underlying assets, reference rates, or financial indexes (see Note 6).

### **G. Receivables**

Receivables in the governmental funds consist primarily of the accrual of taxes, as well as federal receivables of the primary government's Medicaid program. Receivables in the proprietary funds consist primarily of tuition contribution receivables. Receivables of fiduciary funds are primarily the accrual of member and employer contributions in the Pension and Other Employee Benefit Trust Funds and the accrual of local sales taxes in the Agency Funds. Receivables of the component units consist primarily of mortgage receivables, loan receivables, patient receivables, and student receivables. Receivables are recorded net of allowances for doubtful accounts (see Note 7).

### **H. Contributions Receivable, Net**

Contributions Receivable reported by the foundations (component units) represents pledges or unconditional promises to give that have been discounted (see Note 8).

### **I. Internal Balances**

Interfund receivables and payables have been eliminated from the Statement of Net Assets, except for the residual amounts due between governmental and business-type activities (see Note 9).

### **J. Inventory**

Inventories consist of materials and supplies and are reported as expenditures when consumed. These assets are offset by a fund balance reserve that indicates they are not available for spending. Inventories exceeding \$1 million of the General and the Special Revenue Funds are maintained at cost using the first-in, first-out (FIFO) methodology, except for the following:

- Department of State Police (VSP)
- Virginia Department of Transportation (VDOT)
- Department of Health (VDH)
- Department for the Blind and Vision Impaired (DBVI)

VSP inventories are recorded in the General (major) and Other Special Revenue (nonmajor) Funds using the average cost methodology and are maintained at cost. VDOT inventories are recorded in the Commonwealth Transportation Fund (major) using the FIFO and average cost methodologies and are maintained at either cost or average cost. VDH inventories are recorded in the General (major), Health and Social Services Special Revenue (nonmajor), and Federal Trust (major) Funds. These inventories are maintained at cost based on either FIFO or the average cost methodology. DBVI inventories are maintained at cost or average cost based on the FIFO methodology and are recorded in the General (major) and Health and Social Services Special Revenue (nonmajor) Funds.

Inventories maintained by Correctional Enterprises (internal service fund) are stated at the lower of cost or market using FIFO. Inventories maintained by the Virginia Museum of Fine Arts (nonmajor enterprise fund), the Science Museum of Virginia (nonmajor enterprise fund), the Consolidated Laboratory (nonmajor enterprise fund), and the Library of Virginia (nonmajor enterprise fund) are stated at cost using FIFO. Inventories maintained by the internal service funds except for Correctional Enterprises are stated at cost using FIFO.

Inventories maintained by the Department of Alcoholic Beverage Control (nonmajor enterprise fund) are stated at average cost using FIFO.

The Virginia Industries for the Blind (nonmajor enterprise fund) maintains inventories at cost using the average cost methodology.

Institutions of higher education (component units) use several methods for inventory valuations, including cost using FIFO, the lower of cost or market using FIFO, or weighted average methods. Inventories maintained by the Virginia Horse Center Foundation (nonmajor component unit) are stated at the lower of cost or market using FIFO. Inventories maintained by the Virginia Port Authority (nonmajor component unit) are reported using the moving average cost methodology.

### **K. Prepaid Items**

Prepaid assets for rent, insurance, and similar items are recognized when purchased and expensed when used.

**L. Interfund Loans Receivable/Payable**

Loans Receivable/Payable represents working capital advances from one fund to another (see Note 9).

**M. Other Assets**

Other Assets include those balances of a miscellaneous nature that are not specifically classified elsewhere (see Note 10).

**N. Capital Assets**

Capital assets of governmental funds are recorded as expenditures at the time of purchase and capitalized in the governmental activities column of the Government-wide Statement of Net Assets. Capital assets of the other funds and component units are capitalized in the fund in which they are utilized. All depreciable capital assets are depreciated on the straight-line basis over their useful lives (see Note 12).

Capital assets are stated at historical cost or, in some instances, estimated historical cost. Donated capital assets from entities external to the reporting entity are stated at fair market value at the time of donation. Asset transfers or donations from within the reporting entity are recorded at the carrying value of the transferring entity as required by GASB Statement No. 48, *Sales and Pledges of Receivables and Future Revenues and Intra-Entity Transfers of Assets and Future Revenues*. The primary government capitalizes all equipment that has a cost or value greater than \$50,000 and expected useful life of greater than two years. The capitalization of software is included in amounts reported for equipment. The primary government capitalizes all land, buildings and infrastructure that have a cost or value greater than \$100,000 and an expected useful life of greater than two years. Selected agencies, business-type entities, and component units utilize a capitalization limit lower or higher than the primary government's established thresholds for various reasons. Accordingly, reported capital assets may include some items that cost less than those thresholds. Infrastructure, including highways, bridges, and rights-of-way, is capitalized using the historical approach and includes any assets acquired prior to fiscal year 1980.

The primary government's capitalization policy regarding works of art/historical treasures is that capitalization is encouraged, but not required, for works of art/historical treasures that meet the following conditions:

- The collection is held for public exhibition, education, or research in furtherance of public service, rather than financial gain;
- The collection is protected, kept unencumbered, cared for and preserved; and,
- The collection is subject to an organizational policy that requires the proceeds from sales of collection items to be used to acquire other items for the collection.

The primary government capitalizes construction-in-progress when project expenditures exceed \$100,000. Interest incurred during construction is not capitalized in governmental funds. Interest incurred during the construction of proprietary fund assets is included in the capitalized value of the asset. Expenditures are classified as construction-in-progress if:

- (1) they extend the asset life, improve productivity, or improve the quality of service; and,
- (2) they fall into the planning, acquisition, construction, improvement, renovation, repair, replacement, relocation or demolition phase of the asset life.

The estimated lives of capital assets are as follows:

	<u>Years</u>
Buildings	10-75
Equipment	2-50
Infrastructure	5-50

Selected agencies, business-type entities, and component units may utilize estimated lives and policies that differ from the above for various reasons.

**O. Accounts Payable**

Accounts payable represent amounts, including salaries and wages, owed for goods and services received prior to year-end. In accordance with GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, accounts payable also includes payments for nonexchange transactions that met eligibility requirements prior to year-end (see Note 21).

**P. Unearned and Deferred Revenue**

Unearned revenue represents monies received or revenues accrued but not earned as of June 30, 2008. Deferred revenue represents revenues accrued but not available to finance expenditures of the current fiscal period. The majority of unearned revenue is reported by higher education institutions (component unit), where it is primarily composed of revenue for student tuition accrued in advance of the semester and advance payments on grants and contracts. In the General Fund (major), deferred revenue represents receivables that will be

collected after August 31, 2008. In the Special Revenue Funds, unearned revenue is composed primarily of federal grant money received but not spent. In the enterprise funds, a majority of unearned revenue represents on-line ticket monies received by the State Lottery (major) for which corresponding drawings have not been held and unearned revenues of Consolidated Laboratory (nonmajor). In the internal service funds, it represents primarily unearned premiums for the Risk Management Fund and prepaid rent and work orders for the Property Management Fund. Additionally, in the Virginia Information Technologies Agency internal service fund, unearned revenue relates to the transfer and purchase of assets for transition agencies and advanced customer receipts. Unearned revenues in the other component units consist primarily of the deferral of fees related to various activities.

#### **Q. Deferred Taxes**

Deferred taxes represent the deferral of income taxes withheld or received for the period January through June 2008. This amount is the estimate to be refunded (overpayments by taxpayers) reduced by the estimate to be received (underpayments from taxpayers) that will be finalized when income tax returns are filed in subsequent years. Individual income tax estimated overpayments total \$699,511,074 and estimated underpayments total \$505,014,262. This results in deferred taxes of \$194,496,812.

Corporate income tax estimated overpayments total \$12,279,525 and estimated underpayments total \$57,851,572. When underpayments exceed overpayments, revenue on the fund statements is only recognized to the extent of estimated overpayments. Since underpayments exceed overpayments for corporate income taxes, the deferred tax amount is zero for the fiscal year.

#### **R. Obligations Under Securities Lending Program**

In accordance with GASB Statement No. 28, *Accounting and Financial Reporting for Securities Lending Transactions*, liabilities resulting from these transactions have been recorded as obligations under securities lending transactions.

#### **S. Other Liabilities**

Other liabilities represent amounts owed for various governmental and proprietary activities. Some of these amounts will be paid shortly after fiscal year-end (see Note 22).

Short-term debt results from borrowings from anticipation notes, lines of credit, and similar loans with parties external to the primary government. The primary government's policy is to disclose activity related to short-term borrowings occurring during the fiscal year. For fiscal year 2008, the primary government's agencies did not participate

in short-term borrowings with external parties. Higher education institutions' foundations (component units) have short-term debt outstanding as of year-end that amount to approximately \$67.6 million. Also, the University of Virginia (major component unit) reports \$17.6 million and the Virginia Polytechnic Institute and State University (major component unit) reports \$2.0 million of commercial paper that provides bridge financing for capital projects. The Roanoke Higher Education Authority (nonmajor component unit) reports \$1.4 million of short-term debt for a construction loan. The Virginia Horse Center Foundation (nonmajor component unit) reported a \$250,000 short-term working capital line of credit loan.

#### **T. Claims Payable**

Claims payable, reported in the proprietary funds of the primary government, represent both health and liability insurance claims payable at June 30, 2008. This includes both actual claims submitted, as well as actuarially determined claims incurred but not reported. Claims relating to the primary government's liability insurance programs are reported in the Risk Management – internal service fund and the Risk Management – nonmajor enterprise fund. Also, health insurance claims are reported in the Health Care – internal service fund and the Local Choice Health Care – nonmajor enterprise fund (see Notes 20.A. and 20.B.). Claims payable reported by the Virginia Commonwealth University Health System Authority (a blended component unit of the Virginia Commonwealth University – major component unit) represents estimated malpractice, workers' compensation, and medical claims payable amounts.

#### **U. Long-term Liabilities**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities or business-type activities column. The governmental fund statements reflect the portion of long-term liabilities that will be paid from expendable resources that represent payments to employees for separations that occurred prior to June 30. The proprietary fund statements and discrete component unit statements reflect total long-term liabilities and distinguish between those portions payable within one year and those payable in future years (see Note 23).

Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bond. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

Expenditures for principal and interest payments for governmental fund general obligation bonds and revenue bonds are recognized in the Debt Service Fund (nonmajor) when due. In these fund

statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures (see Note 23).

#### **V. Reserved Fund Balances**

Reserved fund balances indicate that portion of fund balance that is not available to fund operations or is legally segregated for specific future use. Fund balance reservations are not specifically denoted in instances where the nature of the fund dictates the entire amount is reserved.

#### **W. Unreserved, Designated Fund Balances**

Designations of fund balance, as shown in Note 4, are established to reflect tentative plans for future utilization of current financial resources. It is the policy of the primary government to designate the portion of fund balance set aside by the General Assembly through the Appropriation Act to fund tentative but approved future plans. Unexpended appropriations approved by the Governor to be used to fund expenditures of the ensuing fiscal year are also reflected through a designation of fund balance. It is the policy of the primary government to limit such designations in the event that their accumulation and presentation would cause a negative unreserved, undesignated fund balance to occur.

#### **X. Unreserved, Undesignated Fund Balances**

The unreserved, undesignated basis of budgeting fund balance is the amount of fund balance remaining from operations of the current and prior years, net of amounts established as reserved and designated fund balance described in Notes 1.V. and 1.W. above.

#### **Y. Cash Management Improvement Act**

Included in "Due to Other Governments" is the Commonwealth's Cash Management Improvement Act (CMIA) interest liability to the federal government, which is calculated in accordance with the interest calculation and exchange provisions of the Federal Cash Management Improvement Act of 1990. The Commonwealth's interest liability is subject to review and final confirmation by the Financial Management Service (FMS) of the U.S. Treasury. The payment is to be made on or before March 1, 2009. Payment will be made from a sum sufficient appropriation authorized for this purpose by the Appropriation Act. The CMIA interest rate of exchange is based by law on the annualized average earnings rate of 13-week Treasury Bills.

#### **Z. Investment Income**

In accordance with GASB Statement No. 31, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*, all investment income reported in the accompanying financial statements include changes in the fair value of investments and the amount reported may be negative. Additionally, the Commonwealth's policy is to record all unrealized gains or losses for the Treasurer's Portfolio in the General Fund.

#### **AA. Intrafund Eliminations**

Eliminations have been incorporated into the report to eliminate intrafund transactions within the related fund type. These eliminations prevent overstatement of financial activity.

#### **BB. Interfund Activity**

Generally, the effect of interfund activity has been eliminated from the government-wide statements. Exceptions to this rule are 1) activities between funds reported as governmental activities and funds reported as business-type activities, and 2) activities between funds that are reported in different functional categories in either the governmental or business-type activities column. Elimination of these activities would distort the direct costs and program revenues for the functions.

In the fund financial statements, transfers represent the movement of resources between funds. For example, transfers are recorded when a fund receives revenue and subsequently disburses the resources to another fund for expenditure.

## 2. RESTATEMENT OF BEGINNING BALANCES

The government-wide beginning balance restatements for governmental activities resulted from a correction of prior year errors regarding the understatement of capital assets of \$22.7 million due primarily to various agencies not recording assets at the time of acquisition. The government-wide and fund statement beginning balance restatements for component units is the result of a \$19.5 million increase for the correction of errors related to prior year accruals and a decrease of \$8.6 million primarily for a duplicate building capitalization resulting in a net restatement of \$10.9 million for the College of William and Mary (nonmajor component unit).

### Beginning Balance Restatement

(Dollars in Thousands)

	Balance as of June 30, 2007	Correction of Prior Year Errors	Balance June 30, 2007 as restated
<b>Government-wide Activities:</b>			
Primary Government:			
Governmental Activities	\$ 16,671,527	\$ 22,713	\$ 16,694,240
Business-type Activities	1,114,428	-	1,114,428
Total Primary Government	<u>\$ 17,785,955</u>	<u>\$ 22,713</u>	<u>\$ 17,808,668</u>
Component Units	<u>\$ 18,947,819</u>	<u>\$ 10,920</u>	<u>\$ 18,958,739</u>
<b>Fund Statements - Component Units:</b>			
Virginia Housing Development Authority	\$ 1,970,233	\$ -	\$ 1,970,233
Virginia Public School Authority	16,478	-	16,478
University of Virginia	6,475,504	-	6,475,504
Virginia Polytechnic Institute and State University	1,483,501	-	1,483,501
Virginia Commonwealth University	1,629,929	-	1,629,929
Nonmajor Component Units	7,372,174	10,920	7,383,094
Total Component Units	<u>\$ 18,947,819</u>	<u>\$ 10,920</u>	<u>\$ 18,958,739</u>

## 3. DEFICIT FUND BALANCES / NET ASSETS

The State Lottery (major enterprise fund) and Department of Alcoholic Beverage Control (nonmajor enterprise fund) ended the year with deficit net assets of \$3.5 million and \$10.3 million, respectively. This was solely attributable to the net pension obligation resulting from GASB Statement No. 27, *Accounting for Pensions by State and Local Governmental Employers* and the net other postemployment benefits (OPEB) obligation resulting from GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. Since the Commonwealth is the employer, the agencies do not report this liability in their individually published financial statements.

The Virginia College Savings Plan (major enterprise fund) ended the year with a deficit net assets balance of \$52.6 million. This decrease is mostly attributable to the projected unfunded actuarial liability calculated by the plan's actuary. The plan shifted from a surplus of

\$121.6 million as reflected at the end of the prior fiscal year. The change in the projected tuition benefits payable liability is mostly attributable to investment losses and a change in the tuition growth assumption, offset somewhat by revenue from new contract sales.

The Library of Virginia (nonmajor enterprise fund) ended the year with a deficit net assets balance of \$162,470. This is attributable to start-up costs and other operating expenses exceeding revenues.

The Property Management Fund (internal service fund) ended the year with a deficit net assets balance of \$5.9 million. This deficit was the result of the purchase of a leasehold interest in a state-owned building in fiscal year 2006.

The Risk Management Fund (internal service fund) ended the year with a deficit net assets balance of \$301.6 million. The deficit was the result of the Worker's Compensation Program having estimated claims payable exceeding the available equity in the fund.



Claims are paid on a pay-as-you-go basis. To the extent that claims exceed current resources, they will ultimately become a liability of the fund from which the claim originated.

The Virginia College Building Authority (nonmajor component unit) ended the year with a deficit net assets

balance of \$820.9 million. This deficit occurs because the Authority issues bonds for the 21st Century College and Equipment programs subject to future appropriations from the General Fund of the Commonwealth without any other security.

#### 4. GENERAL FUND ANALYSIS – BASIS OF BUDGETING

The following schedule represents reservations and designations of General Fund balance on the basis of budgeting.

**Reservations and Designations of Fund Balance**  
**General Fund, Basis of Budgeting**  
 June 30, 2008

*(Dollars in Thousands)*

<hr/>		
Reserved Fund Balance:		
Revenue Stabilization Reserve Fund	\$ 1,014,870	
Revenue Stabilization Reserve 2007	21,321	
Payroll Reserve for July 1, 2008 Payroll	91,717	
Total Reserved Fund Balance	<hr/>	1,127,908
Unreserved Fund Balance:		
Designated:		
Amount Required for Reappropriation of 2008		
Unexpended Balances for Capital Outlay	382,932	
Central Capital Planning Fund	50,000	
Natural Disaster Sum Sufficient	21,100	
Amount Required by Chapter 879	149,785	
Amount Required for Mandatory Appropriation	417,138	
Virginia Water Quality Improvement Fund - Part A	1,589	
Virginia Water Quality Improvement Fund - Part B	6,934	
FY 2008 Budget Reductions Designated for FY 2009		
Budget Reductions	17,069	
Discretionary Reappropriations	45,335	
Total Designated Fund Balance		<hr/>
Fund Balance, June 30, 2008		<hr/> <hr/>

#### 5. REVENUE STABILIZATION FUND

In accordance with Article X, Section 8 of the *Constitution of Virginia*, the amount estimated as required for deposit to the Revenue Stabilization Fund must be appropriated for that purpose by the General Assembly. The General Assembly has appropriated \$21.3 million for deposit into the fund during fiscal year 2009. This amount was computed under the provisions of Article X section 8 on the *Constitution of Virginia*. During fiscal year 2008, in accordance with the provisions of Article X, Section 8 of the *Constitution* and Section 2.2-1830 of the *Code of Virginia*, a withdrawal of \$351.5 million was made from the fund.

The *Constitution* requires a deposit based on growth in income and retail sales tax revenue and allows revenue growth from increases in tax rates or the repeal of

exemptions to be excluded, in whole or part, from the deposit calculation for up to six years. A deposit is not required based on fiscal year 2008 revenue collections when revenue increases from tax reform were included or excluded, including those derived from estimates.

Section 2.2-1829(b) of the *Code of Virginia* requires an additional deposit into the fund when specific criteria have been met. No such designation is required since the specified criteria were not met for fiscal year 2008.

The Revenue Stabilization Fund has principal and interest on deposit of \$1.0 billion reserved as a part of General Fund balance. The amount on deposit cannot exceed ten percent of the Commonwealth's average annual tax revenues derived from taxes on income and retail sales for the preceding three fiscal years. The

maximum amount allowed is \$1.3 billion and \$1.4 billion for fiscal year 2008 and fiscal year 2009, respectively.

## 6. CASH, CASH EQUIVALENTS, AND INVESTMENTS

At June 30, 2008, the carrying amount of cash for the primary government was \$4,043,183,730 and the bank balance was \$289,747,247. The carrying amount of cash for component units was \$816,578,569 and the bank balance was \$400,843,746. Cash equivalents are investments with an original maturity of 90 days or less. Cash and cash equivalents for foundations (component units) totaled \$399,812,066 as of year-end. A portion of this amount and some balances during the year exceeded Federal Deposit Insurance Corporation (FDIC) insurance coverage. Foundation investments are disclosed in the Interest Rate Risk section of this note.

For purposes of this note, primary government includes governmental, business-type activities, and fiduciary funds. The deposits of the primary government and the component units, excluding foundations (component units), are secured in accordance with the provisions of the Virginia Security for Public Deposits Act, Section 2.2-4400 of the *Code of Virginia*. The act requires any public depository that receives or holds public deposits to pledge collateral to the Treasury Board to cover public deposits in excess of Federal deposit insurance. The required collateral percentage is determined by the Treasury Board and ranges from 50 percent to 100 percent of public deposits in the case of a bank and 100 percent to 110 percent for a savings institution. During the fiscal year, there was an unrealized loss of \$3.9 billion, \$3.9 billion, and \$58.9 million attributable to Virginia Retirement System (VRS), Virginia College Savings Plan, and the Treasurer's Portfolio, respectively. As stated in Note 1. Z., unrealized losses for the Treasurer's Portfolio are recorded in the General Fund.

Securities pledged by banks and savings institutions, under the act, are held by an approved escrow agent for the Treasury Board. In the event a depository bank defaults or becomes insolvent, the Treasury Board first assesses the collateral of the defaulting or insolvent institution and then assesses the collateral pledged by other public depositories on a statutory based ratio to the extent necessary to satisfy the assessment against the defaulting bank. The collateral pledged by all banks is sufficient to cover the uncollateralized public deposits of any single bank. Upon default or insolvency of a savings institution, the Treasury Board assesses the institution the amount of public funds on deposit in excess of FDIC insurance. The State Treasurer liquidates the necessary pledged collateral of the institution to reimburse public depositors to the extent of the institution's deposit liability to them. As a result, these deposits are considered insured.

Certain deposits are held by trustees in accordance with the Trust Subsidiary Act, Section 6.1–32.8 et seq. of the *Code of Virginia*. The act requires that cash held by trustees while awaiting investment or distribution is not to be used by an affiliate bank of the trustee in the conduct of its business unless the affiliate bank delivers

securities to the trust department as collateral that is at least equal to the fair value of the trust funds held on deposit in excess of amounts insured by the FDIC.

The Commonwealth is authorized, in accordance with the guidelines set forth in Section 2.2-4500 et seq. of the *Code of Virginia*, to invest public funds in the following:

- U.S. Treasury and agency securities
- Corporate debt securities
- Asset-backed securities
- Mortgage-backed securities
- Municipal securities
- AAA rated obligations of foreign governments
- Bankers' acceptances and bank notes
- Negotiable certificates of deposit
- Repurchase agreements
- Money market funds

Permitted investments include agency mortgage-backed securities, corporate or private label mortgage-backed securities, and asset-backed securities which by definition usually expose the investor to prepayment risk.

Prepayment risk, or the prepayment option granted the borrower, can create uncertainty concerning cash flows, can affect the price of the security causing negative convexity, and can expose the investor to reinvestment risk. Similarly, many agency and corporate securities are callable after some predetermined date at a predetermined price. The call options in regular agency debentures and some corporate securities can be open ended and may significantly impact cash flows, security pricing, and reinvestment risks of these securities.

Certain investments held in trust by the Treasurer of Virginia in accordance with bond indentures and resolutions may have more restrictive investment policies. Investment policies of institutions of higher education (component units) are established by the institutions' governing boards.

The board of trustees of the VRS (part of primary government) has full power to invest and reinvest the trust funds in accordance with Section 51.1–124.30 of the *Code of Virginia*, as amended. This section requires the board to discharge its duties solely in the interest of the beneficiaries and to invest the assets with the care, skill, prudence, and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of a like character and with like aims. The board must also diversify such investments so as to minimize the risk of large losses unless under the circumstances it is clearly prudent not to do so. The VRS does not have investment policies that place specific restrictions on investments related to custodial risk, interest rate risk, credit risk, or foreign currency risk. The VRS investment portfolio is intended to be managed through diversification and prudent judgment, rather than through specific policy restrictions.

The information presented for the external investment pool was obtained from audited financial statements. Copies of the Local Government Investment Pool (LGIP) report may be obtained by writing the Department of the Treasury, Post Office Box 1879, Richmond, Virginia 23218. Participation in this pool is voluntary.

**Custodial Risk**

Custodial credit risk is the risk that, in the event of the failure of the counterparty, the Commonwealth may not be able to recover the value of its investment or collateral securities that are in the possession of an outside party.

Policies related to credit risk pertaining to the Commonwealth's securities lending program are found in the securities lending section of this note.

As of June 30, 2008, the primary government had \$1,688,239,728 of cash equivalents and investments that were exposed to custodial risk as uninsured and uncollateralized. The VRS had \$1,678,185,000 of this amount that consisted of various types of debt and equity securities that were held by counterparties' trust departments or agents, but not in the VRS' name. Investments held by broker-dealers under securities loan for common and preferred stocks represented \$1,319,794,000 and U.S. Treasury and agency securities represented \$173,109,000 of the total. The remainder was for various types of debt and equity securities. The component units had \$139,682,668 of cash equivalents and investments that were exposed to custodial risk as uninsured and uncollateralized. Mutual and money market funds represented \$84,200,420 and U.S. Treasury and agency securities represented \$24,540,852 of the total and the remainder was for various types of debt and equity securities.

As of June 30, 2008, the investments of the Pension and Other Employee Benefit Trust Funds were

approximately 62 percent of the primary government investments, and 99 percent of those that were exposed to custodial risk.

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The Commonwealth has elected the Segmented Time Distribution method of disclosure.

The State Treasurer's guidelines limit the following maximum durations for any single security of the following investment types:

<u>Security Type</u>	<u>Maximum Duration</u>
Corporate Security	15 years
Asset-Backed Securities	5 years
Sovereign Government Obligations (excluding U.S.)	5 years
Negotiable Certificates of Deposit and Negotiable Bank Notes	5 years

The State Treasurer's guidelines further describe target durations for the overall general account portfolio of 1.6 years, with a 2.3 year maximum and a 0.4 year minimum duration.

The VRS manages the risk within the portfolio using the effective duration or option-adjusted methodology. It is widely used in the management of fixed income portfolios in that it quantifies, to a much greater degree, the risk of interest rate changes. The methodology takes into account optionality on bonds and scales the risk of price changes on bonds depending upon the degree of change in rates and the slope of the yield curve.

At June 30, 2008, the Commonwealth had the following investments and maturities:

**Primary Government Investments**  
(Dollars in Thousands)

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in years)</u>			
		<u>Less Than 1</u>	<u>1-5</u>	<u>6-10</u>	<u>More Than 10</u>
<u>Debt Securities</u>					
U. S. Treasury and Agency Securities	\$ 1,884,167	\$ 476,508	\$ 860,394	\$ 271,673	\$ 275,592
Corporate Notes	6,005,166	2,590,028	2,047,988	983,473	383,677
Corporate Bonds	2,700,557	1,364,894	806,897	338,879	189,887
Commercial Paper	4,197,353	4,197,353	-	-	-
Negotiable Certificates of Deposit	3,532,037	3,507,032	25,005	-	-
Non-negotiable Certificates of Deposit	335,974	335,268	141	565	-
Reverse Repurchase Agreements	1,026,316	1,026,316	-	-	-
Repurchase Agreements	435,209	435,209	-	-	-
Municipal Securities	166,915	5,188	28,955	27,368	105,404
Asset Backed Securities	2,276,254	1,029,513	533,877	178,486	534,378
Agency Mortgage Backed	3,757,111	126,895	2,167,328	936,840	526,048
Agency Unsecured Bonds and Notes	2,540,434	1,393,679	1,111,026	29,373	6,356
Mutual and Money Market Funds (Includes SNAP)	917,793	917,673	-	120	-
The Boston Company Pooled Employee Trust Fund	803,769	803,769	-	-	-
Guaranteed Investment Contracts	295,767	-	295,767	-	-
Fixed Income and Commingled Funds	1,914,840	48,631	908,217	957,992	-
Deposits with the U.S. Treasury for Unemployment Compensation	779,103	779,103	-	-	-
Investments held by broker-dealers under securities loans					
U. S. Government and Agency Securities	1,040,002	7,604	427,718	386,075	218,605
Corporate Notes	146,989	45,798	54,043	31,384	15,764
Corporate Bonds	70,574	19,333	38,564	10,684	1,993
Agency Unsecured Bonds and Notes	281,728	7,334	176,370	75,876	22,148
Asset Backed Securities	588	588	-	-	-
Other	1,568,357	492,121	504,854	424,965	146,417
<b>Total</b>	<b>\$ 36,677,003</b>	<b>\$ 19,609,837</b>	<b>\$ 9,987,144</b>	<b>\$ 4,653,753</b>	<b>\$ 2,426,269</b>

**Component Unit Investments**  
(Dollars in Thousands)

<u>Investment Type</u>	<u>Fair Value</u>	<u>Investment Maturities (in years)</u>			
		<u>Less Than 1</u>	<u>1-5</u>	<u>6-10</u>	<u>More Than 10</u>
<u>Debt Securities</u>					
U. S. Treasury and Agency Securities	\$ 325,103	\$ 126,527	\$ 164,158	\$ 23,491	\$ 10,927
Corporate Notes	40,675	8,926	23,558	5,883	2,308
Corporate Bonds	142,278	5,439	85,474	38,713	12,652
Banker's Acceptance	9,980	9,980	-	-	-
Commercial Paper	638,362	638,362	-	-	-
Negotiable Certificates of Deposit	227,260	227,100	160	-	-
Non-negotiable Certificates of Deposit	40,450	40,450	-	-	-
Repurchase Agreements	462,816	462,816	-	-	-
Municipal Securities	3,386,760	24,584	110,378	87,037	3,164,761
Asset Backed Securities	192,482	8,729	21,968	9,335	152,450
Agency Unsecured Bonds and Notes	332,654	201,442	95,782	10,414	25,016
Agency Mortgage Backed	277,888	29,270	31,181	7,027	210,410
Mutual and Money Market Funds (Includes SNAP)	1,141,957	1,026,862	92,407	20,613	2,075
Guaranteed Investment Contracts	365,033	-	148,933	-	216,100
Fixed Income and Commingled Funds	19,150	13,500	5,650	-	-
Investments held by broker-dealers under securities loans					
U. S. Government and Agency Securities	18,646	18,646	-	-	-
Other	39,310	36,748	1,678	694	190
<b>Total</b>	<b>\$ 7,660,804</b>	<b>\$ 2,879,381</b>	<b>\$ 781,327</b>	<b>\$ 203,207</b>	<b>\$ 3,796,889</b>

## Foundation Investments

(Dollars in Thousands)

<u>Investment Type</u>	<u>Fair Value</u>
U.S. Treasury and Agency Securities	\$ 742,638
Common & Preferred Stocks	1,888,350
Corporate Notes	24,979
Corporate Bonds	89,066
Commercial Paper	95,811
Negotiable Certificates of Deposit	9,376
Municipal Securities	11,485
Repurchase Agreements	60,208
Asset Backed Securities	29,817
Agency Unsecured Bonds and Notes	116
Agency Mortgage Backed	3,059
Mutual and Money Market Funds	1,245,388
Bankers' Acceptance	286
Real Estate	221,670
Index Funds	13,572
Hedge Funds	1,854,127
Partnerships and Other Joint Ventures	1,704,144
Investment in Grantor Trust	344,187
Others	666,856
<b>Total</b>	<b>\$ 9,005,135</b>

Note: Foundations represent FASB reporting entities defined in Note 1.B. A portion of these amounts are reported at cost rather than fair value because fair value was not available or readily determinable.

### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The State Treasurer of the Commonwealth places emphasis on securities of high credit quality and marketability. At the time of purchase, the following limitations are in place:

- Bankers acceptances: P-1, Moody's and A-1, S&P
- Negotiable CDs and bank notes:
  - maturities of one year or less: P-1, Moody's and A-1, S&P
  - maturities over one year: Aa, Moody's and AA, S&P
- Commercial paper: P-1, Moody's and A-1, S&P
- Corporate Notes and Bonds and Busted Convertibles: A or better by two nationally recognized rating agencies, one of whom must be Moody's or S&P. However, each external investment manager may invest up to ten percent of their portfolio in Baa2/BBB rated bonds which, at a minimum, must be rated Baa2/BBB by two nationally recognized rating agencies (one of which must be either Moody's or S&P). In addition, all such rated securities purchased in the portfolio must be considered "investment grade" by Lehman Brothers as related to inclusion in the appropriate Lehman index. Busted convertibles must be liquidated prior to conversion to equity. Also, to avoid holding the equity-like securities, busted

convertibles must be sold when they reach 105 percent of their bond value.

- Taxable Municipal Bonds: A or better by two nationally recognized rating agencies, one of whom must be Moody's or S&P
- Asset-backed securities: AAA or better by two nationally recognized rating agencies, one of whom must be Moody's or S&P
- Dollar denominated obligations of sovereign governments: Aaa, Moody's and AAA, S&P
- Commercial Mortgage-Backed Securities (CMBS), Collateralized Mortgage Obligations (CMOs), and Planned Amortization Classes (PACs): AAA or better by two nationally recognized rating agencies, one of whom must be Moody's or S&P

The following tables present the credit ratings for the majority of the investments of the primary government and component units as of June 30, 2008. The ratings presented below are using Standard & Poor's (S&P) and Moody's Investors Service (Moody's) rating scales. Within the primary government, the investments presented in the table represented 71.6 percent of the total debt securities, 8.5 percent of which were invested in unrated agency mortgage-backed securities. Within the component units, the investments presented in the table represented 83.0 percent of the total debt securities, 39.3 percent of which were invested in unrated Municipal Securities.

Credit risk for derivative instruments held by the Commonwealth results from counterparty risk assumed by the Commonwealth. This is essentially the risk that the borrower will be unable to meet its obligation. Information regarding the Commonwealth's credit risk

related to derivatives is found in the Derivative Financial Instruments note.

Policies related to credit risk pertaining to the Commonwealth's securities lending program are found in the Securities Lending section of this note.

#### Credit Rating - Primary Government

(Dollars in Thousands)

Investment	Amount	Rating Agency	Rating	Percent of Portfolio
Agency Mortgage Backed Securities	\$ 3,116,012		N/A	8.50%
Negotiable Certificates of Deposit	2,967,049	Standard & Poor's	A-1+	8.09%
Commercial Paper	2,687,684	Standard & Poor's	A-1+	7.33%
U. S. Treasury and Agency Securities	1,884,167		N/A	5.14%
Corporate Bonds	1,593,429		Unrated	4.34%
Commercial Paper	1,449,755	Moody's	P-1	3.95%
Agency Unsecured Bonds and Notes	1,411,953	Standard & Poor's	A-1+	3.85%
Asset Backed Securities	1,084,517	Standard & Poor's	AAA	2.96%
Investments held by broker-dealers under securities loans (U.S. Government and Agency Securities)	1,039,795		N/A	2.84%
Reverse Repurchase Agreements	1,026,316		Unrated	2.80%
Asset Backed Securities	964,223	Moody's	Aaa	2.63%
Agency Unsecured Bonds and Notes	887,405	Standard & Poor's	AAA	2.42%
The Boston Company Pooled Employee Trust Fund	803,769		Unrated	2.19%
Deposits with the U.S. Treasury for Unemployment Compensation	779,103		N/A	2.12%
Mutual and Money Market Funds (Includes SNAP)	766,891	Standard & Poor's	AAA	2.09%
Other Debt Securities	701,627	Moody's	Aaa	1.91%
Corporate Notes	649,700	Moody's	Aaa	1.77%
Fixed Income and Commingled Funds	648,166	Moody's	Aaa	1.77%
Corporate Notes	633,965	Moody's	Aa3	1.73%
Corporate Notes	597,627	Moody's	A1	1.63%
Agency Mortgage Backed Securities	560,278	Standard & Poor's	AAA	1.53%

#### Credit Rating - Component Units

(Dollars in Thousands)

Investment	Amount	Rating Agency	Rating	Percent of Portfolio
Municipal Securities	\$ 3,008,767		Unrated	39.27%
Mutual and Money Market Funds (Includes SNAP)	768,169	Standard & Poor's	AAA	10.03%
Commercial Paper	600,006	Moody's	N/A	7.83%
Guaranteed Investment Contracts	365,033		Unrated	4.76%
U. S. Treasury and Agency Securities	325,103		N/A	4.24%
Repurchase Agreements	310,974	Moody's	P-1	4.06%
Agency Mortgage Backed Securities	177,152	Standard & Poor's	AAA	2.31%
Mutual and Money Market Funds	164,119		N/A	2.14%
Repurchase Agreements	148,529		Unrated	1.94%
Agency Unsecured Bonds and Notes	146,231	Standard & Poor's	A-1+	1.91%
Negotiable Certificates of Deposit	122,000	Moody's	N/A	1.59%
Municipal Securities	119,412	Standard & Poor's	AAA	1.56%
Asset Backed Securities	106,213	Moody's	Aaa	1.39%

### **Concentration of Credit Risk**

Concentration of credit risk is related to the risk of loss that may be attributed to the magnitude of a government's investment in a single issuer. The Commonwealth holds no investment in the securities of a single issuer that is more than five percent of the total market value of its investments. In addition, the Treasury and VRS have individual investment policies limiting the amounts that may be invested in any single issuer.

It is the State Treasurer's policy that each portfolio will be diversified with no more than five percent of the value of the fund invested in the securities of any single issuer. This limitation shall not apply to the U.S. Government, or agency thereof, or U.S. Government sponsored corporation securities and fully insured and/or collateralized certificates of deposit.

The VRS investment guidelines for each specific portfolio also limit investments in any corporate entity to no more than five percent of the market value of the account for both the internally and externally managed portfolios. There is no concentration of investments in any one organization that represents five percent or more of plan net assets available for benefits.

### **Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely impact the fair value of an investment. All investments exposed to foreign currency risk were part of the VRS portfolio at June 30, 2008.

The VRS' currency risk exposure, or exchange rate risk, primarily exists in the international and global equity investment holdings. From time to time, the VRS' external managers may hedge their portfolios' foreign currency exposures with currency forward contracts. This will depend upon their views about a specific foreign currency relative to the U.S. dollar. The VRS' exposure to foreign currency risk is highlighted in the following table.

**Currency Exposures by Asset Class**

*(Dollars in Thousands)*

<u>Currency</u>	<u>Cash &amp; Cash Equivalents</u>	<u>Equity</u>	<u>Corporate Bonds</u>	<u>Private Equity</u>	<u>Real Estate</u>	<u>International Funds</u>	<u>Total</u>
U. S. Dollar	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,208,574	\$ 4,208,574
Euro Currency Unit	44,614	1,436,255	(22,366)	843,105	31,788	-	2,333,396
British Pound Sterling	11,443	654,698	(30,063)	11,320	39,485	-	686,883
Australian Dollar	25,712	197,637	294	-	29,323	-	252,966
Canadian Dollar	14,224	430,794	(857)	-	1,028	-	445,189
Norwegian Krone	5,015	351,438	5,144	-	-	-	361,597
Hong Kong Dollar	6,383	447,903	-	-	56,531	-	510,817
New Taiwan Dollar	14,699	356,931	-	-	-	-	371,630
Swedish Krona	1,399	83,475	-	11,612	2,767	-	99,253
Japanese Yen	40,030	215,648	31,653	-	54,645	-	341,976
South Korean Won	752	205,892	-	-	-	-	206,644
Brazil Real	5,177	315,478	2,393	-	1,741	-	324,789
Indian Rupee	6,306	216,036	-	-	-	-	222,342
Mexican New Peso	81	166,770	-	-	-	-	166,851
S African Comm Rand	20,837	87,934	-	-	-	-	108,771
Singapore Dollar	3,273	(259)	-	-	14,825	-	17,839
New Turkish Lira	29	71,649	-	-	-	-	71,678
Thailand Baht	188	64,478	-	-	-	-	64,666
Israeli Shekel	3,127	18,977	-	-	-	-	22,104
Polish Zloty	368	66,906	-	-	-	-	67,274
Malaysian Ringgit	973	54,918	9,280	-	-	-	65,171
Danish Krone	2,534	41,530	-	-	-	-	44,064
Russian Rubel (New)	16	29,914	-	-	-	-	29,930
Egyptian Pound	1	60,715	-	-	-	-	60,716
Chinese Yuan Renminbi	-	10,554	-	-	-	-	10,554
Indonesian Rupian	69	47,831	-	-	-	-	47,900
Chilean Peso	-	(28,888)	-	-	-	-	(28,888)
Hungarian Forint	1,067	(20,060)	-	-	-	-	(18,993)
Turkish Lira	7,189	-	-	-	-	-	7,189
Romanian Leu	3	-	-	-	-	-	3
Pakistan Rupee	-	5,228	-	-	-	-	5,228
Omani Rial	99	3,620	-	-	-	-	3,719
Peruvian Nuevo Sol	-	2,063	-	-	-	-	2,063
Philippines Peso	331	(17,311)	-	-	-	-	(16,980)
Argentina Peso	-	39,527	-	-	-	-	39,527
Columbian Peso	-	23,871	-	-	-	-	23,871
Czech Koruna	123	(31,525)	-	-	-	-	(31,402)
New Zealand Dollar	1,857	(96,984)	(7,066)	-	-	-	(102,193)
Swiss Franc	24,159	274,286	-	-	772	-	299,217
<b>Total</b>	<b>\$ 242,078</b>	<b>\$ 5,787,929</b>	<b>\$ (11,588)</b>	<b>\$ 866,037</b>	<b>\$ 232,905</b>	<b>\$ 4,208,574</b>	<b>\$ 11,325,935</b>



## Securities Lending

The State Treasury's securities lending program is managed by Dresdner Bank, AG – New York Branch, under a contract dated March 31, 2006. The enabling legislation for the securities lending program is Section 2.2-4506 of Chapter 45 of the *Code of Virginia*, as amended. No violations of legal or contractual provisions were noted during the year. The general account participated in a securities lending program for the entire year.

All securities lending loans are on an open-ended or one-day basis and may be terminated by Treasury with a 24-hour notice or are term loans with the right of substitution. Per the contract with Dresdner Bank, AG – New York Branch, all cash reinvestment securities attributable to loans made on the Commonwealth's behalf shall be maintained by Dresdner Bank, AG – New York Branch, and Treasury cannot pledge or sell such collateral absent a default.

The State Treasury's contract with Dresdner Bank, AG – New York Branch, provides for loss indemnification against insolvency default in respect of lending transactions and in the case of reverse transactions as defined in the applicable Agency Securities Lending and Repurchase Agreement. Additionally, Dresdner Bank, AG – New York Branch, is liable for any losses experienced from reinvestment of cash collateral in investments not authorized by the provisions of the investment guidelines for the Commonwealth of Virginia agreed upon by both parties and made a part of the Agency Securities Lending and Repurchase Agreement. There were no realized losses resulting from default during the reporting period, or recoveries of prior period losses during this reporting period.

When securities are loaned, the collateral received is at least 100 percent of fair value of the securities loaned and must be maintained at 100 percent or greater. There are no stated restrictions on the amount of securities that may be loaned, but the basic composition of the general account portfolio effectively caps the maximum percentage of the portfolio that may be loaned. During the past fiscal year, approximately 32 percent of the general account securities were on loan.

During the past year, a combination of U.S. Treasury, Agency, Agency mortgage and corporate securities have been loaned, with the majority of the loaned securities being U.S. Treasury and Agency securities. At June 30, 2008, all collateral received was in the form of cash.

Securities loaned for the general account as of June 30, 2008, had a carrying value of \$1,920,181,443 and a fair value of \$1,944,595,729. The fair value of the collateral received was \$1,972,092,561 providing for coverage of 101.4 percent. As a result, the State Treasury assumes no credit risk on securities loaned. The carrying value of the cash collateral reinvestment pool received was \$1,969,778,976, and the fair value of the investments purchased with the cash collateral was \$1,925,092,477. As of June 30, 2008, the Treasurer's cash collateral

reinvestment pool had an unrealized loss of \$44.7 million, and is recorded in the General Fund as stated in Note 1. Z. This amount is included in the total Treasurer's Portfolio discussed earlier in this note.

Current cash investment guidelines allow for a maximum weighted-average portfolio maturity of up to 60 days. At June 30, 2008, the cash reinvestment portfolio had a weighted average maturity of 26 days, using the next interest reset date as the maturity for floating rate securities. Using the expected maturity date, the weighted average maturity is considerably longer. Treasury's current cash reinvestment guidelines allow for investment in government securities, AAA rated sovereign governments, asset-backed securities, commercial paper and corporate notes, negotiable certificates of deposit, liquid master notes and promissory notes, bank notes, repurchase agreements, and registered money market funds. At June 30, 2008, the majority of the cash reinvestments were in asset-backed (including mortgage-backed) floating rate securities and corporate floating rate notes and indemnified repurchase agreements.

At June 30, 2008, \$140 million or 6.2 percent of the total cash reinvestment portfolio was out of compliance with Treasury's securities lending cash collateral investment guidelines due to various security ratings downgrades during the year. Included in these out of compliance securities are \$10 million or 0.4 percent of the total cash reinvestment portfolio that are in default. It is not known at this time what the recovery rate will be on this security. Approximately 88 percent of these out of compliance securities are part of the general account portion of the securities lending program. The Commonwealth's intent is to hold these securities to maturity.

Under authorization of the board, the VRS lends its fixed income and equity securities to various broker-dealers on a temporary basis. This program is administered through an agreement with the VRS' custodial agent bank. All security loan agreements are collateralized by cash, securities, or an irrevocable letter of credit issued by a major bank, and have a market value equal to at least 102 percent of the market value for domestic securities and 105 percent for international securities. Securities received as collateral cannot be pledged or sold by the VRS unless the borrower defaults. Contracts require the lending agents to indemnify the VRS if the borrowers fail to return the securities lent and related distributions, and if the collateral is inadequate to replace the securities lent. All securities loans can be terminated on demand by either the VRS or the borrowers. The majority of loans are open loans, meaning the rebate is set daily. This results in a maturity of one or two days on average, although securities are often on loan for longer periods. The maturity of loans generally does not match the maturity of collateral investments, which averages 42 days. At year-end, the VRS has no credit risk exposure to borrowers because the amounts it owes the borrowers exceed the amounts the borrowers owe it. The market value of securities on loan at June 30, 2008, was \$5,026,739,000. The June 30, 2008, balance was composed of U.S. Government

and agency securities of \$1,321,524,000, corporate and other bonds of \$217,999,000 and common and preferred stocks of \$3,487,216,000. The value of collateral (cash and non-cash) at June 30, 2008, was \$5,329,015,000.

Securities on loan are included with investments on the Statement of Net Assets. The invested cash collateral is included in the Statement of Net Assets as an asset and corresponding liability.

As authorized by Section 2.2–4506 of the *Code of Virginia*, the Virginia Lottery, through its master custodian, JP Morgan Chase Bank, N. A., N.Y., and Dresdner Bank, AG – New York Branch, lends securities to various security brokers and lenders on a temporary basis for a fee. Up to 100 percent of the securities may be available for loan. Prior to or simultaneously with the transfer of securities to a counterparty, the Bank shall obtain collateral on the Lottery's behalf. The principal amount of cash collateral and the market value (at the time of delivery by the counterparty) of collateral in the form of securities shall, in each case, be no less than 100 percent of the aggregate market value of the transferred securities or the principal amount of such cash collateral.

At June 30, 2008, the fair value of investment account securities on loan was \$273,703,985 secured by \$277,940,268 in cash deposits. The fair value of the re-invested cash was \$271,316,230 at June 30, 2008.

### **Derivative Financial Instruments**

Derivative instruments are financial contracts whose values depend on the values of one or more underlying assets, reference rates or financial indexes. They include futures, forwards, options, and swap contracts. Some traditional securities, such as structured notes, can have derivative-like characteristics. In this case, the return may be linked to one or more indexes and asset-backed securities such as collateralized mortgage obligations (CMO), which are sensitive to changes in interest rates and prepayments. Futures, forwards, options, and swaps generally are not recorded on the financial statements, whereas structured notes and asset-backed investments generally are recorded.

The VRS is a party, both directly and indirectly, to various derivative financial investments that may or may not appear on the financial statements and that are used in the normal course of business to enhance returns on investments and manage risk exposure to changes in value resulting from fluctuations in market conditions. These investments may involve, to varying degrees, elements of credit and market risk in excess of amounts recognized on the financial statements. Credit risk is the possibility that loss may occur from the failure of a counterparty to perform according to the terms of the contract. Market risk arises from adverse changes in market prices, interest rates and foreign exchange rates that may result in a decrease in the market value of a financial investment or an increase in its funding cost, or both.

In addition to risk exposure from directly held derivative financial instruments, the VRS may have indirect exposure to risk through its ownership interests in commingled investment funds that use, hold, or write derivative financial instruments. Indirect exposure also may arise from stock lending programs in which the commingled funds participate. Such programs usually reinvest a portion of their cash collateral holdings in derivative instruments. The VRS' pro rata share of the contractual or notional amounts of outstanding derivative transactions in commingled investment funds and their related security lending programs approximated \$156,211,000 at June 30, 2008.

The University of Virginia (major component unit) from time to time may use, through its investments and through investments in pooled funds, a variety of derivative securities including futures, options, and forward foreign currency contracts. These financial instruments are used to modify market risk exposure. Futures contracts and options on futures contracts are traded on organized exchanges and require collateral or margin in the form of cash or marketable securities. The net change in the futures contract value, if any, is settled with a cash transaction on a daily basis. Holders of futures contracts look to the exchange for performance under the contract and not the entity holding the offsetting futures position. Accordingly, the amount of risk due to nonperformance of counterparties to the futures contracts is minimal. Foreign exchange contracts are used to protect the University's portfolio against fluctuations in the values of foreign currencies. The credit risk of forward currency contracts traded over-the-counter lies with the counterparty. Asset swap contracts are privately negotiated agreements between two participants to exchange the return stream derived from their assets to each other without exchanging underlying assets. The University uses asset swaps to gain exposure to certain market sectors in lieu of direct investment. The credit risk lies with the intermediary who arranges the asset swap. The University had no direct exposure to derivative instruments at June 30, 2008.

### **Forward, Futures, and Options Contracts**

Forward contracts are contracts to purchase or sell, and futures contracts are contracts to deliver or receive financial instruments, foreign currencies or commodities at a specified future date and at a specified price or yield. Futures contracts are traded on organized exchanges (exchange-traded) and require initial margin (collateral) in the form of cash or marketable securities. The net change in the futures contract value is settled daily in cash with the exchanges. Holders of futures contracts look to the exchange for performance under the contract and not to the entity holding the offsetting futures position. Accordingly, the amount at risk posed by nonperformance of counterparties to futures

contracts is minimal. In contrast, forward contracts traded over-the-counter are generally negotiated between two counterparties. They are subject to credit risks resulting from nonperformance of one of the counterparties and to market risks resulting from adverse fluctuations in market prices, interest rates, and foreign exchange rates.

Options may be either exchange-traded or negotiated directly between two counterparties over-the-counter. Options grant the holder the right, but not the obligation, to purchase or sell a financial instrument at a specified price and within a specified period of time from the 'writer' of the option. As a purchaser of options, the VRS typically pays a premium at the outset. This premium is reflected as an asset on the financial statements. The VRS then retains the right but not the obligation to exercise the option and purchase the underlying financial instrument. Should the option not be exercised, it expires worthless and the premium is recorded as a loss. A writer of options assumes the obligation to deliver or receive the underlying financial instrument on exercise of the option. Certain option contracts may involve cash settlements based on specified indexes such as stock indexes. As a writer of options, the VRS receives a premium at the outset. The premium is reflected as a liability on the financial statements, and the VRS bears the risk of an unfavorable change in the price of the financial instrument underlying the option.

Forward, futures, and options contracts provide the VRS with the opportunity to build passive benchmark positions, manage portfolio duration in relation to various benchmarks, adjust portfolio yield curve exposure, and gain market exposure to various indexes in a more efficient way and at lower transaction costs. Credit risks depend on whether the contracts are exchange-traded or are exercised over-the-counter. Market risks arise from adverse changes in market prices, interest rates, and foreign exchange rates. At June 30, 2008, the VRS had purchased S & P, Russell Index, treasury bonds and notes and global indices futures and options with a notional value of \$8,382,747,000 and sold treasury bonds and notes and global indices futures and options with a notional value of \$588,717,000. At June 30, 2008, the VRS had pledged as collateral U.S. Treasury and U.S. Government agency securities with a total market value of \$192,318,000 as the margin requirement for futures contracts.

In addition to unsettled purchases and sales, accounts receivable and accounts payable for security transactions at June 30, 2008, included receivables for deposits with brokers for securities sold short of \$1,299,708,000 and payables for securities sold short and not covered with market values of \$1,189,940,000.

## **Foreign Exchange Contracts**

Foreign exchange contracts include forward, futures, and options contracts. They involve either the exchange of specific amounts of two currencies or the delivery of a fixed amount of a currency at a future date and specified exchange rate. Forward and futures contracts settle three or more business days from the contract date. Forward contracts are negotiated over-the-counter between two counterparties, while futures contracts are exchange-traded. Foreign currency options, which are either negotiated between two counterparties or are exchange-traded, grant the buyer the right, but not the obligation, to purchase or sell at a specified price, a stated amount of an underlying currency at a future date. At June 30, 2008, the VRS had sold foreign currency contracts with a notional value of \$7,513,138,000 and had purchased foreign currency contracts with a notional value of \$7,509,004,000.

Foreign exchange contracts are used by the VRS to effect settlements and to protect the base currency (\$US) value of portfolio assets denominated in foreign currencies against fluctuations in the exchange rates of those currencies. The credit risk of currency contracts that are exchange-traded lies with the clearinghouse of the exchange where the contracts are traded. The credit risk of currency contracts traded over-the-counter lies with the counterparty, and exposure is usually equal to the unrealized profit on in-the-money contracts. The market risk in foreign currency contracts is related to adverse movements in currency exchange rates.

## **Swap Agreements**

Swaps are negotiated contracts between two counterparties for the exchange of payments at certain intervals over a predetermined timeframe. The payments are based on a notional principal amount and calculated using either fixed or floating interest rates or total returns from certain instruments or indices. During fiscal year 2008, the VRS entered into interest rate and total return swaps with a total notional value of \$1,225,106,000. Swaps are used to manage risk and enhance returns. To reduce the risk of counterparty nonperformance, the VRS generally requires collateral on any material gains from these transactions.

## 7. RECEIVABLES

The following schedule (dollars in thousands) details the accounts, loans, interest, taxes, prepaid tuition contributions, security transactions, and other receivables presented in the major funds, aggregated nonmajor funds by type, internal service funds, fiduciary funds, major component units, and aggregated nonmajor component units, as of June 30, 2008:

	Accounts Receivable	Loans / Mortgage Receivable	Interest Receivable	Taxes Receivable	Prepaid Tuition Contributions Receivable
<b>Primary Government:</b>					
General	\$ 701,048	\$ 94	\$ 463,997	\$ 1,454,012	\$ -
Major Special Revenue Funds:					
Commonwealth Transportation	142,406	37,106	-	164,509	-
Federal Trust	428,395	228	-	-	-
Literary	216,209	309,662	21,993	-	-
Nonmajor Governmental Funds	182,458	-	2,326	82	-
Major Enterprise Funds:					
State Lottery	48,411	-	-	-	-
Virginia College Savings Plan	6,439	-	4,328	-	288,024
Unemployment Compensation	89,210	-	-	-	-
Nonmajor Enterprise Funds	37,695	-	-	-	-
Internal Service Funds	38,179	-	-	-	-
Private Purpose	-	62	1,157	-	-
Pension and Other Employee Benefit Trust	191,165	-	169,189	-	-
Investment Trust Fund	-	-	11,157	-	-
Agency Funds	429	-	-	216,906	-
<b>Total Primary Government (1)</b>	<u>\$ 2,082,044</u>	<u>\$ 347,152</u>	<u>\$ 674,147</u>	<u>\$ 1,835,509</u>	<u>\$ 288,024</u>
<b>Discrete Component Units:</b>					
Virginia Housing Development Authority (2)	\$ -	\$ 7,854,868	\$ 39,458	\$ -	\$ -
Virginia Public School Authority	-	-	68,683	-	-
University of Virginia	155,908	31,861	27	-	-
Virginia Polytechnic Institute and State University	58,755	32,013	1,499	-	-
Virginia Commonwealth University	266,135	29,446	281	-	-
Nonmajor Component Units	142,009	2,357,548	41,837	5,825	-
<b>Total Component Units</b>	<u>\$ 622,807</u>	<u>\$ 10,305,736</u>	<u>\$ 151,785</u>	<u>\$ 5,825</u>	<u>\$ -</u>

Note (1): Fiduciary net receivables in the amount of \$3,609,869 (dollars in thousands) are not included in the Government-wide Statement of Net Assets.

Note (2): \$7,764,124 (dollars in thousands) is Restricted Loans Receivable, \$37,784 (dollars in thousands) is Restricted Interest Receivable, and \$9,013 (dollars in thousands) is Restricted Other Receivable.

<b>Security Transactions</b>	<b>Other Receivables</b>	<b>Allowance for Doubtful Accounts</b>	<b>Net Accounts Receivable</b>	<b>Amounts to be Collected Greater than One Year</b>
\$ -	\$ -	\$ (1,589,017)	\$ 1,030,134	\$ 17,208
-	-	(23,197)	320,824	37,072
-	-	(9,736)	418,887	166
-	-	(213,383)	334,481	289,371
-	-	(92,140)	92,726	2,659
-	-	-	48,411	-
-	-	-	298,791	222,638
-	-	(20,586)	68,624	-
-	-	(2,642)	35,053	-
-	-	(190)	37,989	37,989
-	-	-	1,219	-
3,032,192	40,967	-	3,433,513	-
-	-	-	11,157	-
-	-	(53,355)	163,980	114
<u>\$ 3,032,192</u>	<u>\$ 40,967</u>	<u>\$ (2,004,246)</u>	<u>\$ 6,295,789</u>	<u>\$ 607,217</u>
\$ -	\$ 18,599	\$ -	\$ 7,912,925	\$ 7,719,304
-	-	-	68,683	68,681
-	33,055	(45,018)	175,833	41,314
-	101	(2,731)	89,637	35,831
-	29,384	(98,623)	226,623	23,339
-	73,779	(10,542)	2,610,456	2,295,664
<u>\$ -</u>	<u>\$ 154,918</u>	<u>\$ (156,914)</u>	<u>\$ 11,084,157</u>	<u>\$ 10,184,133</u>

## 8. CONTRIBUTIONS RECEIVABLE, NET

The following schedule details the contributions receivable for foundations<sup>(1)</sup> included with the major component units, and aggregated nonmajor component units, as of June 30, 2008:

(Dollars in Thousands)

	Due			Subtotal	Present Value Discount (2)	Allowance for Doubtful Accounts	Contributions Receivable, Net
	Due in Less Than One Year	Between One and Five Years	Due in More Than Five Years				
<b>Discrete Component Units:</b>							
University of Virginia	\$ 32,244	\$ 77,819	\$ 7,814	\$ 117,877	\$ (11,256)	\$ (5,752)	\$ 100,869
Virginia Polytechnic Institute & State University	32,608	40,626	8,611	81,845	(6,436)	(3,174)	72,235
Virginia Commonwealth University	15,812	18,651	1,564	36,027	(3,371)	(472)	32,184
Nonmajor Component Units	52,639	77,887	23,035	153,561	(15,200)	(5,200)	133,161
<b>Total Component Units</b>	<u>\$ 133,303</u>	<u>\$ 214,983</u>	<u>\$ 41,024</u>	<u>\$ 389,310</u>	<u>\$ (36,263)</u>	<u>\$ (14,598)</u>	<u>\$ 338,449</u>

Note (1): Foundations represent FASB reporting entities defined in Note 1.B.

Note (2): The discount rate used to determine present value ranges from 1.13 percent to 8.66 percent.

## 9. INTERFUND AND INTER-ENTITY ASSETS/LIABILITIES

### Due from/to Other Funds

Due from Other Funds are amounts to be received from one fund by another fund for goods sold or services rendered. Due to Other Funds are amounts owed by one fund to another fund for goods purchased or services obtained.

Included in the category Due from Other Funds are "Due from Other Funds," "Due from Internal Parties (governmental funds and business-type activities)," and "Due from External Parties (fiduciary funds)." Included in the category Due to Other Funds are "Due to Other Funds," "Due to Internal Parties (governmental funds and business-type activities)," and "Due to External Parties (fiduciary funds)." The following schedule shows the Due from/to Other Funds as of June 30, 2008.

**Schedule of Due from/to Other Funds**

June 30, 2008

*(Dollars in Thousands)*

Due From	Amount	Due To	Amount
<b>Primary Government</b>		<b>Primary Government</b>	
General Fund	\$ 25,301	Major Special Revenue Funds:	
		Federal Trust	\$ 16,861
		Major Enterprise Funds:	
		State Lottery	259
		Unemployment Compensation	274
		Nonmajor Enterprise Funds	7,600
		Internal Service Funds	307
Major Special Revenue Funds:			
Commonwealth Transportation	52	Internal Service Funds	52
Federal Trust	857	Nonmajor Governmental Funds	857
Nonmajor Governmental Funds	6,913	Major Special Revenue Funds:	
		Commonwealth Transportation	6,731
		Major Enterprise Funds:	
		Unemployment Compensation	182
Major Enterprise Funds:			
Unemployment Compensation	688	General Fund	301
		Major Special Revenue Funds:	
		Commonwealth Transportation	64
		Federal Trust	228
		Nonmajor Governmental Funds	54
		Major Enterprise Funds:	
		State Lottery	17
		Nonmajor Enterprise Funds	13
		Internal Service Funds	11
Nonmajor Enterprise Funds	2,471	General Fund	664
		Major Special Revenue Funds:	
		Commonwealth Transportation	962
		Federal Trust	220
		Nonmajor Governmental Funds	489
		Major Enterprise Funds:	
		State Lottery	1
		Nonmajor Enterprise Funds	24
		Internal Service Funds	111
Internal Service Funds	41,463	General Fund	21,327
		Major Special Revenue Funds:	
		Commonwealth Transportation	8,653
		Federal Trust	4,748
		Nonmajor Governmental Funds	5,180
		Major Enterprise Funds:	
		State Lottery	117
		Virginia College Savings Plan	21
		Nonmajor Enterprise Funds	1,019
		Internal Service Funds	398
Total Primary Government	<u>\$ 77,745</u>	Total Primary Government	<u>\$ 77,745</u>

**Schedule of Due from/to Internal/External Parties**

June 30, 2008

*(Dollars in Thousands)*

<b>Due From</b>	<b>Amount</b>	<b>Due To</b>	<b>Amount</b>
<b>Primary Government</b>		<b>Primary Government</b>	
General Fund	\$ 6	Investment Trust	\$ 6
Nonmajor Governmental Funds	182	Agency	182
<b>Total Primary Government</b>	<b><u>\$ 188</u></b>	<b>Total Primary Government</b>	<b><u>\$ 188</u></b>

**Interfund Receivables/Payables**

Interfund Receivables/Payables are loans made by one fund to another.

The following schedule shows the Interfund Receivables/Payables for the primary government as of June 30, 2008. There were no Interfund Receivables/Payables for the component units as of June 30, 2008.

**Interfund Receivables/Payables**

June 30, 2008

*(Dollars in Thousands)*

<b>Receivable From:</b>	<b>Amount</b>	<b>Payable To:</b>	<b>Amount</b>
<b>Primary Government</b>		<b>Primary Government</b>	
Nonmajor Governmental Funds	\$ 51,157	Major Special Revenue Funds:	
		Federal Trust	\$ 2,682
		Major Enterprise Funds:	
		State Lottery Department	5,000
		Nonmajor Enterprise Funds	31,888
		Internal Service	11,587
<b>Total</b>	<b><u>\$ 51,157</u></b>	<b>Total</b>	<b><u>\$ 51,157</u></b>



## **Due from/to Primary Government and Component Units**

Included in this category is activity between the Commonwealth and its component units, as well as activity between component units.

The following due from primary government amounts represent General Fund appropriation available amounts that are due from the General Fund: University of Virginia (major component unit) - \$16.8 million, Virginia Polytechnic Institute and State University (major component unit) - \$16.7 million, Virginia Commonwealth University (major component unit) - \$16.6 million, nonmajor component units - \$241.2 million. The General Fund reports \$36.7 million of the due to component units in the governmental funds and the entire amount of \$291.3 million is reported in the government-wide financial statements.

The following due from primary government amounts represent amounts due from the General Fund related to interest/rebate allocations: University of Virginia (major component unit) - \$0.1 million, Virginia Polytechnic Institute and State University (major component unit) - \$0.1 million, Virginia Commonwealth University (major component unit) - \$1.6 million, nonmajor component units - \$11.5 million. The following due from primary government amounts represent amounts due from the eVA Procurement System (nonmajor enterprise fund) for rebates: University of Virginia (major component unit) - \$0.5 million, Virginia Polytechnic Institute and State University (major component unit) - \$0.2 million, Virginia Commonwealth University (major component unit) - \$0.2 million, nonmajor component units - \$1.5 million.

The following due from primary government amounts represent amounts due from nonmajor governmental funds related to the Department of Treasury's reimbursement programs: University of Virginia (major component unit) - \$0.4 million, Virginia Polytechnic Institute and State University (major component unit) - \$0.7 million, Virginia Commonwealth University (major component unit) - \$0.7 million, nonmajor component units - \$31.0 million.

A \$6.8 million due from primary government amount represents an amount due from a nonmajor governmental fund related to the pledging of monies towards an acquisition for the Virginia Museum of Fine Arts Foundation (nonmajor component unit). The entire nonmajor governmental amount is reported in the government-wide financial statements.

A \$0.3 million due from component unit represents monies owed for administrative expenses from the Science Museum of Virginia Foundation (nonmajor component unit) to a nonmajor governmental fund. The entire nonmajor governmental amount is reported in the government-wide financial statements. The following due from component unit amounts represent amounts owed back to a nonmajor governmental fund: University of Mary Washington (nonmajor component unit) - \$0.4 million, Norfolk State University (nonmajor component unit) - \$0.2 million.

The following due from component units amounts represent amounts due from the Virginia College Building Authority (nonmajor component unit) related to the Department of Treasury's reimbursement programs: University of Virginia (major component unit) - \$8.1 million, Virginia Polytechnic Institute and State University (major component unit) - \$5.6 million, Virginia Commonwealth University (major component unit) - \$9.3 million, nonmajor component units - \$19.6 million. There is an additional due to/from component units of \$0.2 million between nonmajor component units.

## **Loans Receivable/Payable Between Primary Government and Component Units**

The Virginia Commonwealth University (major component unit) loan of \$2.8 million and the Christopher Newport University (nonmajor component unit) loan of \$0.2 million were used to fund programs until bonds were issued. The Virginia Community College System (nonmajor component unit) loan of \$1.0 million and a majority of the George Mason University (nonmajor component unit) loan of \$11.6 million were used to advance fund federally-funded grant programs.

The \$173.1 million in loans receivable from primary government represents loans from the Virginia Public School Authority (VPSA) to the Literary Fund. The VPSA makes grants to local school divisions to finance the purchase of educational technology equipment. The VPSA makes these grants using the proceeds of notes issued for that purpose which will be repaid from appropriations to be made by the Virginia General Assembly from the Literary Fund.

## 10. OTHER ASSETS

The following table summarizes Other Assets as of June 30, 2008:

(Dollars in Thousands)

	Cash and Travel Advances	Unamortized Bond Issuance Expense	Other Assets (1)	Total Other Assets (2)
<b>Primary Government:</b>				
General	\$ 1,606	\$ -	\$ 557	\$ 2,163
Major Special Revenue Funds:				
Commonwealth Transportation	610	-	1,812	2,422
Federal Trust	1,970	-	127	2,097
Nonmajor Governmental Funds	811	-	340	1,151
Major Enterprise Funds:				
State Lottery	1	-	-	1
Nonmajor Enterprise Funds	165	-	137	302
Internal Service Funds	111	-	6,467	6,578
Total Primary Government	<u>\$ 5,274</u>	<u>\$ -</u>	<u>\$ 9,440</u>	<u>\$ 14,714</u>
<b>Discrete Component Units:</b>				
Virginia Housing Development Authority	\$ -	\$ 6,387	\$ 38,058	\$ 44,445
University of Virginia	-	201	19,920	20,121
Virginia Polytechnic Institute and State University	-	359	2,442	2,801
Virginia Commonwealth University	294	6,537	10,215	17,046
Nonmajor Component Units	10,249	42,099	23,392	75,740
Total Component Units	<u>\$ 10,543</u>	<u>\$ 55,583</u>	<u>\$ 94,027</u>	<u>\$ 160,153</u>

Note (1): The \$6,467 (dollars in thousands) shown above represents a Virginia Information Technologies Agency interfund asset due from various governmental funds that will not be received within 60 days. In addition, \$2,720 (dollars in thousands) relates to rebates to be received from the Virginia Information Technologies Agency. These amounts are reclassified to internal balances on the Government-wide Statement of Net Assets.

Note (2): \$240 (dollars in thousands) related to an other post employment benefit asset recorded in the Government-wide Statement of Net Assets is not reflected in the above schedule.

## 11. RESTRICTED ASSETS

Restricted assets represent monies or other resources that must be used for specific legal or contractual requirements. The Commonwealth Transportation Fund (major special revenue) and Debt Service and Capital Projects (nonmajor governmental funds) reported \$362.7 million in restricted assets related to bond agreements. The Virginia Housing Development Authority (major component unit) reported restricted assets totaling \$1.1 billion. The Virginia Public School Authority (major component unit) reported restricted assets of \$80.1 million. Both major component unit's assets are restricted for debt service under a bond indenture agreement or other agreements. The Virginia Port Authority (nonmajor component unit) reported restricted assets of \$151.7 million. Of this amount, \$85.2 million are assets placed in an escrow account for construction projects, \$43.7 million for debt service under a bond indenture agreement, \$0.7 million for securities lending transactions, and \$22.1 million

reserved as part of the Port Facility Revenue Bond requirement. The Virginia Resources Authority (nonmajor component unit) reported restricted assets of \$619.6 million. Of this amount, \$613.1 million is restricted for loans to local governments, bond indentures, or federal and state regulations for various revolving funds, and \$6.5 million is restricted for the Operating Reserve Fund for the Virginia Pooled Financing Program. Hampton Roads Sanitation District Commission (nonmajor component unit) reported restricted assets of \$129.2 million. Of this amount, \$7.4 million is for debt service and \$121.8 million is revenue bond construction funds. The Tobacco Indemnification and Community Revitalization Commission (nonmajor component unit) reported restricted assets of \$356.4 million to be used for financial aid to tobacco growers and to foster community economic growth.

The higher education institutions (component units) reported restricted assets totaling approximately \$4.0 billion primarily for endowment and other contractual

obligations. Included in this amount is approximately \$3.0 billion of foundations' restricted assets. The two museum foundations, the Virginia Museum of Fine Arts Foundation (nonmajor component unit) and the Science Museum of Virginia Foundation (nonmajor component unit) had restricted assets of \$206.4 million and \$12.8 million, respectively, primarily for donor-imposed restricted endowments.

The remaining \$18.8 million is spread among the Virginia Outdoors Foundation (nonmajor component unit), the Virginia Horse Center Foundation (nonmajor component unit), the Virginia Small Business Financing Authority (nonmajor component unit), the Virginia Arts Foundation (nonmajor component unit), the Fort Monroe Federal Area Development Authority (nonmajor component unit), the Library of Virginia Foundation (nonmajor component unit) and the Danville Science Center (nonmajor component unit).

## 12. CAPITAL ASSETS

The following schedule presents the changes in the Capital Assets:

<b>Schedule of Changes in Capital Assets</b>				
<b>Governmental Activities</b>				
<i>(Dollars in Thousands)</i>				
	<b>Balance July 1, as restated</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance June 30</b>
<b>Nondepreciable Capital Assets:</b>				
Land	\$ 1,853,747	\$ 105,366	\$ (24,448)	\$ 1,934,665
Construction in Progress	2,906,916	1,759,071	(1,386,422)	3,279,565
Total Nondepreciable Capital Assets	<u>4,760,663</u>	<u>1,864,437</u>	<u>(1,410,870)</u>	<u>5,214,230</u>
<b>Depreciable Capital Assets:</b>				
Buildings	2,442,045	363,982	(15,334)	2,790,693
Equipment	859,914	94,428	(39,108)	915,234
Infrastructure	19,320,556	1,330,740	(203,058)	20,448,238
Total Capital Assets being Depreciated	<u>22,622,515</u>	<u>1,789,150</u>	<u>(257,500)</u>	<u>24,154,165</u>
<b>Less Accumulated Depreciation for:</b>				
Buildings	860,850	67,007	(12,506)	915,351
Equipment	423,983	59,877	(27,174)	456,686
Infrastructure	8,927,663	502,334	(28,128)	9,401,869
Total Accumulated Depreciation	<u>10,212,496</u>	<u>629,218</u>	<u>(67,808)</u>	<u>10,773,906</u>
Total Depreciable Capital Assets, Net	<u>12,410,019</u>	<u>1,159,932</u>	<u>(189,692)</u>	<u>13,380,259</u>
Total Capital Assets, Net	<u>\$ 17,170,682</u>	<u>\$ 3,024,369</u>	<u>\$ (1,600,562)</u>	<u>\$ 18,594,489</u>

Note: Beginning balances have been restated by \$22,713 (dollars in thousands) due to prior year errors, as discussed in Note 2. Additionally, there have been reclassifications in the beginning balances of certain line items above.

**Depreciation Expense Charged to Functions of the Primary Government**

June 30, 2008

*(Dollars in Thousands)*

Governmental Activities:	
General Government	\$ 12,184
Education	7,048
Transportation	521,760
Resources and Economic Development	10,187
Individual and Family Services	21,926
Administration of Justice	38,362
Capital Assets held by the Internal Service	
Funds are charged to various functions	17,751
<b>Total</b>	<b>\$ 629,218</b>

**Schedule of Changes in Capital Assets**

**Business-type Activities**

*(Dollars in Thousands)*

	<b>Balance July 1</b>	<b>Increases</b>	<b>Decreases</b>	<b>Balance June 30</b>
<b>Nondepreciable Capital Assets:</b>				
Land	\$ 1,977	\$ -	\$ -	\$ 1,977
Construction in Progress	740	174	(662)	252
Total Nondepreciable Capital Assets	<u>2,717</u>	<u>174</u>	<u>(662)</u>	<u>2,229</u>
<b>Depreciable Capital Assets:</b>				
Buildings	17,065	2,347	(1,092)	18,320
Equipment	87,860	7,404	(4,605)	90,659
Infrastructure	1	-	-	1
Total Capital Assets being Depreciated	<u>104,926</u>	<u>9,751</u>	<u>(5,697)</u>	<u>108,980</u>
<b>Less Accumulated Depreciation for:</b>				
Buildings	10,428	156	-	10,584
Equipment	64,770	9,664	(4,483)	69,951
Infrastructure	1	-	-	1
Total Accumulated Depreciation	<u>75,199</u>	<u>9,820</u>	<u>(4,483)</u>	<u>80,536</u>
 Total Depreciable Capital Assets, Net	 <u>29,727</u>	 <u>(69)</u>	 <u>(1,214)</u>	 <u>28,444</u>
 Total Capital Assets, Net	 <u>\$ 32,444</u>	 <u>\$ 105</u>	 <u>\$ (1,876)</u>	 <u>\$ 30,673</u>

**Schedule of Changes in Capital Assets**  
**Component Units**

*(Dollars in Thousands)*

	Balance July 1 as restated	Increases	Decreases	Subtotal June 30	Foundations (1)	Total June 30
<b>Nondepreciable Capital Assets:</b>						
Land	\$ 405,577	\$ 32,162	\$ (2,327)	\$ 435,412	\$ 187,733	\$ 623,145
Construction in Progress	1,355,216	1,424,005	(1,068,258)	1,710,963	130,186	1,841,149
Inexhaustible Works of Art / Historical Treasures	71,811	989	-	72,800	15,463	88,263
Livestock	701	-	(123)	578	2,375	2,953
Total Nondepreciable Capital Assets	<u>1,833,305</u>	<u>1,457,156</u>	<u>(1,070,708)</u>	<u>2,219,753</u>	<u>335,757</u>	<u>2,555,510</u>
<b>Depreciable Capital Assets:</b>						
Buildings (2)	6,645,628	877,654	(24,504)	7,498,778	750,633	8,249,411
Infrastructure	1,804,969	126,140	(3,365)	1,927,744	-	1,927,744
Equipment (2)	2,290,367	304,136	(134,703)	2,459,790	107,688	2,567,478
Improvements Other Than Buildings	348,997	15,699	(9,548)	355,148	44,996	400,144
Library Books	637,353	35,176	(6,028)	666,501	-	666,501
Total Capital Assets being Depreciated	<u>11,727,304</u>	<u>1,358,805</u>	<u>(178,148)</u>	<u>12,907,961</u>	<u>903,317</u>	<u>13,811,278</u>
<b>Less Accumulated Depreciation for:</b>						
Buildings	2,327,103	200,782	(10,614)	2,517,271	140,725	2,657,996
Infrastructure	917,552	55,828	(267)	973,113	-	973,113
Equipment	1,370,647	203,292	(90,720)	1,483,219	70,829	1,554,048
Improvements Other Than Buildings	173,972	12,879	(421)	186,430	17,921	204,351
Library Books	512,742	32,302	(6,057)	538,987	-	538,987
Total Accumulated Depreciation	<u>5,302,016</u>	<u>505,083</u>	<u>(108,079)</u>	<u>5,699,020</u>	<u>229,475</u>	<u>5,928,495</u>
Total Depreciable Capital Assets, Net	<u>6,425,288</u>	<u>853,722</u>	<u>(70,069)</u>	<u>7,208,941</u>	<u>673,842</u>	<u>7,882,783</u>
Total Capital Assets, Net	<u>\$ 8,258,593</u>	<u>\$ 2,310,878</u>	<u>\$ (1,140,777)</u>	<u>\$ 9,428,694</u>	<u>\$ 1,009,599</u>	<u>\$ 10,438,293</u>

Note (1): Foundations represent FASB reporting entities defined in Note 1.B.

Note (2): Beginning balance for buildings has been decreased by \$9,947 (dollars in thousands) and equipment has been increased by \$9,947 (dollars in thousands) for reclassifications. In addition, beginning balance for buildings has been decreased by \$8,740 (dollars in thousands) for a correction of prior year errors.

### 13. RETIREMENT AND PENSION SYSTEMS

A separately issued financial report that includes financial statements and required supplemental information for each of the individual plans discussed below is publicly available. Copies may be obtained by writing to Virginia Retirement System, P. O. Box 2500, Richmond, Virginia 23218-2500.

#### A. Administration

The Virginia Retirement System (VRS) is an independent agency of the Commonwealth that administers defined benefit pension plans, other employee benefit plans and other funds for Commonwealth employees, teachers, political subdivision employees, and other qualifying employees. The board of trustees is responsible for the general administration and operation of the plans. The board consists of five members appointed by the Governor and four members appointed by the Joint Rules Committee, all subject to confirmation by the General Assembly. The board of trustees appoints a director to serve as the chief administrative officer of the system and a chief investment officer to direct, manage and administer the investment of the system's funds. The board of trustees has appointed Mellon Trust as the custodian of designated assets of the system.

The VRS administers four defined benefit pension plans: the Virginia Retirement System (VRS); State Police Officers' Retirement System (SPORS); Virginia Law Officers' Retirement System (VaLORS); and the Judicial Retirement System (JRS). In addition to the pension plans, the Commonwealth participates in three Other Employee Benefit Plans: Group Life Insurance Fund; Retiree Health Insurance Credit Fund; and the Virginia Sickness and Disability Program (VSDP).

#### B. Summary of Significant Accounting Policies (VRS)

##### Basis of Accounting

The financial statements of the pension and other employee benefit trust funds are prepared using the economic resources measurement focus and the accrual basis of accounting. Employee and employer contributions are recognized when due, pursuant to formal commitments, as well as statutory or contractual requirements. Investment income is recognized as earned by the pension plans. Benefits and refunds are recognized when due and payable in accordance with the terms of the plans.

##### Method Used to Value Investment

Investments are reported at fair value as determined by the VRS master custodian, Mellon Trust, from its Global Pricing System. This system assigns a price source, based on asset type and

the vendor pricing products to which the master custodian subscribes, for every security held immediately following its acquisition. Prices supplied by these sources are monitored on a daily basis by the master custodian.

When a pricing source is unable to provide a price, quotes are sought from major investment brokers and market-making dealers; or internal calculations are applied if feasible. As a last resort, the master custodian will contact investment managers for a price. The master custodian prices commingled funds, partnerships, and real estate assets from statements received from the funds, partnerships, or investment managers.

The pricing sources utilized by the master custodian provide daily prices for equity securities, corporate, government and mortgage-backed fixed income securities, private placement securities, futures and options on futures, open-ended funds, and foreign exchange rates. Depending on the vendor, collateralized mortgage obligations (CMOs), adjustable rate mortgages (ARMs) and asset-backed securities are priced either daily, weekly or twice a month and at month-end.

The retirement plans have no concentrations of investments in any one organization that represent five percent or more of plan net assets available for benefits, adjustable rate mortgages, and asset-backed securities are priced either daily, weekly or twice a month, and at month-end. Municipal fixed income securities and options on Treasury/Government National Mortgage Association securities are priced at month-end.

#### C. Plan Description

##### Retirement Plans

VRS is a qualified governmental retirement plan that provides defined benefit coverage for state employees, public school board employees, employees of participating political subdivisions and other qualifying employees. VRS is a mixed-agent and cost-sharing, multiple-employer retirement plan. The plan's accumulated assets may legally be used to pay all plan benefits provided to any of the plan members or beneficiaries. Contributions for fiscal year 2008, were \$2.0 billion with a reserve balance available for benefits of \$51.7 billion. At June 30, 2008, the VRS had 821 contributing employers.

##### Single-employer Retirement Plans

The Commonwealth administers the following single-employer retirement plans:

- State Police Officers' Retirement System (SPORS)
- Virginia Law Officers' Retirement System (VaLORS)
- Judicial Retirement System (JRS)

All full-time, salaried permanent employees of VRS participating employers are automatically covered under VRS, SPORS, VaLORS or JRS with the following exceptions: (1) certain full-time faculty and administrative staff of public colleges and universities; and (2) eligible classified employees of the two state teaching hospitals. These employees have the option to elect not to participate in the systems. Benefit provisions and all other requirements are established by Title 51.1 of the *Code of Virginia*, as amended.

Benefits vest for all plans after five years of service. Vested VRS members are eligible for an unreduced retirement benefit at age 65 with at least five years of service credit or age 50 with at least 30 years of service credit as elected by the employer. Vested SPORS members, VaLORS members that have elected enhanced benefits are eligible for an unreduced benefit at age 50 with at least five years of hazardous duty service credit or age 50 with at least 25 years of total service credit.

Annual retirement benefits are payable monthly for life in an amount equal to 1.7 percent of eligible members' average final compensation (AFC) for each year of service credit. AFC is the average of the member's 36 consecutive months of highest creditable compensation. The benefit for members of SPORS and VRS-covered sheriffs is calculated using a 1.85 percent multiplier. Members of SPORS receiving enhanced benefits also are eligible for a hazardous duty supplement, paid monthly, until they reach full Social Security retirement age.

Members of VaLORS hired before July 1, 2001, were allowed to make a one-time election to increase the multiplier from 1.7 to 2.0 percent instead of receiving a monthly hazardous duty supplement. VaLORS members who elected to retain the 1.7 percent multiplier are eligible for the supplement until age 65. Members of VaLORS hired after June 20, 2001, have their benefit computed using the two percent multiplier and are not eligible for the supplement.

Members of JRS receive weighted years of service credit for each year of actual service under JRS. VRS, SPORS, VaLORS, and JRS also provide death and disability benefits. Cost-of-living increases, based on changes in the consumer price index and limited to five percent per year, are granted in the second year of retirement and in every year thereafter.

Benefits for all vested members are actuarially reduced if they retire before becoming eligible for an unreduced retirement benefit, provided they meet age requirements for a reduced retirement benefit.

As required by Title 51.1 of the *Code of Virginia*, as amended, members contribute five percent of their annual compensation to the defined benefits plans.

Employers may assume the five percent member contribution. If a member leaves covered employment, the accumulated contributions plus earned interest may be refunded to the member. Each participating employer is required by state statute to contribute the remaining amounts necessary to fund the retirement plans using the entry age normal actuarial cost method adopted by the board of trustees. Contributions for fiscal year 2008, were \$26.2 million, \$74.0 million, \$25.5 million and reserved balances available for benefits of \$636.4 million, \$852.6 million, and \$367.1 million for SPORS, VaLORS and JRS, respectively. State statute may be amended only by the General Assembly.

#### **D. Funding Policy**

The funding policy of the retirement plans provides for periodic employer contributions at actuarially determined rates, which will remain relatively level over time as a percentage of payroll and will accumulate sufficient assets to meet the cost of all basic benefits when due. Contribution rates are developed using the entry age normal cost method for both normal cost and amortization of the unfunded actuarial accrued liability. Gains and losses are reflected in the unfunded actuarial accrued liability that is being amortized as a level percentage of payroll within 30 years or less.

The system's actuary, Wachovia Retirement Services, computed the amount of contributions to be provided by state agency employers, state police and other Virginia law employers. The contribution rates for fiscal year 2008 were based on the actuary's valuation as of June 30, 2005. Employer contributions by the Commonwealth to VRS, SPORS, VaLORS, and JRS were 6.15 percent, 20.76 percent, 15.86 percent, and 38.01 percent, respectively, of covered payrolls.

In addition to determining contribution requirements, the actuarial computations present an estimate of the discounted present value of the prospective accrued liability contributions that employers will have to pay in the future so that such contributions, together with the assets on hand, the normal contributions to be made in the future by employers and members and the income earned by investing funds, will be sufficient to provide all benefits to be paid to present members in the future as well as the annuitants and their designated beneficiaries.

## E. Annual Pension Cost and Net Pension Obligation

The following table (dollars in thousands) shows the Commonwealth's annual pension cost and net pension obligation to the VRS, SPORS, JRS, and VaLORS for the current and prior years.

	VRS			SPORS		
	2008	2007	2006	2008	2007	2006
Annual required contribution	\$ 316,649	\$ 294,388	\$ 166,975	\$ 29,718	\$ 25,488	\$ 27,939
Interest on net pension obligation	54,933	47,378	46,853	6,587	5,915	5,259
Adjustment to annual required contribution	(56,436)	(48,915)	(42,825)	(6,777)	(6,085)	(4,807)
Annual pension cost	315,146	292,851	171,003	29,528	25,318	28,391
Contributions made	(218,256)	(192,360)	(124,789)	(20,990)	(16,358)	(15,258)
Increase in net pension obligation	96,890	100,491	46,214	8,538	8,960	13,133
Net pension obligation, beginning of year	732,366	631,875	585,661	87,831	78,871	65,738
Net pension obligation, end of year	\$ 829,256	\$ 732,366	\$ 631,875	\$ 96,369	\$ 87,831	\$ 78,871
Percentage of annual pension cost contributed	69.3%	65.7%	73.0%	71.1%	64.6%	53.7%

  

	JRS			VaLORS		
	2008	2007	2006	2008	2007	2006
Annual required contribution	\$ 28,284	\$ 26,768	\$ 27,048	\$ 79,420	\$ 72,460	\$ 90,011
Interest on net pension obligation	4,553	4,094	3,476	17,589	15,814	13,782
Adjustment to annual required contribution	(4,684)	(4,211)	(3,177)	(18,096)	(16,270)	(12,597)
Annual pension cost	28,153	26,651	27,347	78,913	72,004	91,196
Contributions made	(22,387)	(20,530)	(16,206)	(55,929)	(48,338)	(52,610)
Increase in net pension obligation	5,766	6,121	11,141	22,984	23,666	38,586
Net pension obligation, beginning of year	60,706	54,585	43,444	234,522	210,856	172,270
Net pension obligation, end of year	\$ 66,472	\$ 60,706	\$ 54,585	\$ 257,506	\$ 234,522	\$ 210,856
Percentage of annual pension cost contributed	79.5%	77.0%	59.3%	70.9%	67.1%	57.7%

The amounts in the above table include governmental and component unit activity for which the Commonwealth is considered the employer. It does not include the VRS liability for the Virginia Economic Development Partnership (component unit), the Virginia Tourism Authority (component unit), and the Virginia National Defense Industrial Authority (component unit) of \$1.7 million, \$861,417, and \$60,241, respectively. The table also excludes the non-VRS pension liability of \$57.9 million for all other component units.

The most recent actuarial valuations were conducted as of June 30, 2005. The valuations were prepared using the entry age normal cost method. The actuarial assumptions included (a) 7.5 percent investment rate of return, per year compounded annually; (b) projected salary increases ranging from 3.5 percent to 5.6 percent, including a 2.5 percent inflation component; and (c) 2.5 percent per year COLA. Valuation techniques were applied to smooth the effects of short-term volatility in the market value of investments over a five-year period. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll. The remaining closed amortization period at June 30, 2008, was 20 years. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.



**F. Funded Status and Funding Progress**

The funded status of the plan as of June 30, 2008, was as follows:

<u>Actuarial Valuation Date June 30</u>	<u>Actuarial Value of Assets [a]</u>	<u>Actuarial Accrued Liability (AAL) Entry Age [b]</u>	<u>Unfunded AAL (UAAL) [b-a]</u>	<u>Funded Ratio [a/b]</u>	<u>Covered Payroll [c]</u>	<u>UAAL as a Percentage of Covered Payroll [b-a]/[c]</u>
<i>Virginia Retirement System (VRS)</i>						
2007	\$ 47,815	\$ 58,116	\$ 10,301	82.3%	\$ 13,834	74.5%
<i>State Police Officers' Retirement System (SPORS)</i>						
2007	\$ 595	\$ 806	\$ 211	73.8%	\$ 101	209.4%
<i>Virginia Law Officers' Retirement System (VaLORS)</i>						
2007	\$ 766	\$ 1,166	\$ 400	65.7%	\$ 341	117.2%
<i>Judicial Retirement System (JRS)</i>						
2007	\$ 340	\$ 442	\$ 102	76.9%	\$ 58	177.3%

Actuarial valuations of ongoing plans involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Amounts determined regarding the funded status of the plans and the annual contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress presented as required supplementary information following the notes to the financial statements presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

**G. Defined Contribution Plan for Political Appointees**

Officers appointed by the Governor, officers elected by popular vote or the General Assembly, and executive branch chief deputies and confidential assistants may participate in the deferred contribution plan for Political Appointees, rather than the VRS. This optional retirement plan is authorized by the *Code of Virginia* and offered through the Great West Retirement Services. This is a defined contribution plan where the retirement benefits are based upon the Commonwealth's (6.15 percent) and the employee's (5.0 percent) contributions, plus interest and dividends. The Commonwealth pays the required employee contributions. During the year ended June 30, 2008, the total contributions to this plan were \$813,108.

The summary of significant accounting policies for the plan is in accordance with those discussed in Note 13. B.

**H. Defined Contribution Plan for Public School Superintendents**

The Public School Superintendent Plan is a defined contribution pension plan that provides optional postemployment benefits for school superintendents. This plan is authorized by the *Code of Virginia*. The board of trustees of the VRS manages the investments of the fund as custodian. School boards may elect to offer this plan as an option to the standard VRS plan that is available for school board members. Contributions are provided by the school board for credit to the member. At June 30, 2008, there was one participant in this plan. Total contributions to the plan for fiscal year 2008 were \$21,372.

**I. Virginia Supplemental Retirement Plan**

The Virginia Supplemental Retirement Plan is a defined contribution pension plan established by the Department of Education to provide an optional postemployment benefit plan for turnaround specialists in the public school system. This plan is utilized as an incentive to attract highly skilled teachers for participating public schools pursuant to the *Code of Virginia* by Title 51.1-617. The Board of Trustees of the VRS manages the investments of the fund as custodian. School boards may elect to offer this plan as an option to the standard VRS plan that is available for school board members. Contributions are provided by the school boards for credit to the members. At June 30, 2008, there were three participants in this plan. Total contributions to the plan for fiscal year 2008 were \$16,372.

**J. Higher Education Fund (Component Unit)**

The Commonwealth's colleges and universities participate in the VRS, a mixed-agent and cost-sharing multiple-employer retirement plan. The VRS issues a separate stand-alone report that is publicly available as previously discussed.

In addition, full-time faculty and certain administrative staff of the Commonwealth's colleges and universities may participate in an optional retirement annuity program, rather than the VRS. Optional retirement plans are authorized by the *Code of Virginia* and provide retirement and death benefits. The optional retirement annuity programs are offered through Teachers Insurance and Annuity Association – College Retirement Equities Fund (TIAA-CREF) Insurance Companies, Variable Annuity Life Insurance Company (VALIC), Fidelity Investments, Inc., Vanguard, and others including Great West Life, Inc. Overall, these are defined contribution programs where the retirement benefits received are based upon the Commonwealth's (5.4 percent) and employees' (5.0 percent) contributions, plus interest and dividends. The Commonwealth pays the required employee contributions. During the year ended June 30, 2008, the total contributions to these plans were:

TIAA-CREF	\$	91,002,963
VALIC		2,850,221
Fidelity Investments		48,517,293
Vanguard		4,212,398
Others		982,037
Total	\$	<u>147,564,912</u>

The Virginia Commonwealth University Health System Authority (Authority) (a blended component unit of the Virginia Commonwealth University – major) contributes to the VRS. The VRS issues a separate stand-alone report that is publicly available as previously discussed. Effective July 1, 1997, the Authority established the Virginia Commonwealth University Health System Authority Defined Contribution Plan (the plan). All employees, excluding house staff, working at least 20 hours per week in a benefit eligible position are eligible to participate in the plan. Per the plan document as approved by the Authority's board of directors, the Authority contributes up to ten percent of the participant's salary to the plan not to exceed the lesser of (a) the amount in accordance with Internal Revenue Code 415(d), or (b) 100 percent of the participant's compensation for such limitation year. Total contributions for the year ended June 30, 2008, were approximately \$12,395,000. The

Authority has the right at anytime, and without the consent of any party, to terminate the plan in its entirety. The Authority's board of directors must approve any changes to the provisions of the plan, including the contribution requirements, in writing. The Authority has also established the Virginia Commonwealth University Health System Authority Health Care Providers Defined Contribution Plan (the HCP plan). All persons hired as a health care provider on or after July 1, 1993, and prior to July 1, 1997, and working at least 35 hours of service per week were eligible to participate in the HCP plan. At June 30, 2008, there were five actively employed participants in the HCP plan. Total contributions to the HCP plan for the year ended June 30, 2008, were approximately \$33,900.

Previously, the Medical College of Virginia Associated Physicians (MCVAP) (a component unit of the Authority) sponsored the MCVAP 403(b) Retirement Fund (the 403(b) Plan), a defined contribution plan which covered substantially all non-medical employees of MCVAP. As of January 1, 2002, no additional contributions were made to this plan.

MCVAP also sponsors the MCVAP 401(a) Retirement Plan (the 401(a) plan), a noncontributory, defined contribution plan which covers substantially all benefit eligible clinical providers of MCVAP. Contributions to the 401(a) plan, as determined annually at the discretion of the board of directors were approximately \$8,636,000 for the year ended June 30, 2008.

MCVAP also sponsors the VCUHS 401(a) Retirement Plan a defined contribution plan which covers all non-medical employees of MCVAP and the VCUHS 457(b) Retirement Plan, a salary reduction plan that represents employee contributions. These plans became effective on January 1, 2002, and replaced the MCVAP 403 (b) plan for all non-medical staff. The contributions to the VCUHS 401(a) for the period ended June 30, 2008, were approximately \$1,667,000.

VA Premier (a component unit of the Authority) adopted a 401(k) plan sponsored by Fidelity Investments. Employees may enter into the plan on the first day of the month coinciding with or following the date on which the employee begins employment. There is no minimum service or age requirement to be in the 401(k) plan. Employees may contribute one percent to 15 percent of their compensation. VA Premier will match 50 percent of the employees' contributions up to four percent of the employees' compensation. Matching will occur based on the bi-weekly pay periods. In addition, VA Premier contributes three percent of the employee's compensation after each bi-weekly payroll effective when the employee begins employment.

Employees are fully vested after four years of service in which the employees have at least 1,000 hours of service each year. The total expense to VA Premier in fiscal year 2008 was approximately \$685,000. Effective June 2007, the Carolina Crescent Health Plan's (a component unit of the Authority) (CCHP) adopted a 401(k) plan, for which Fidelity Investments is the trustee. All terms are consistent with the VA Premier 401(k) plan. CCHP's expense for its contributions to this plan was approximately \$36,000 for the year ended 2008.

Effective January 1, 1997, James Madison University (nonmajor) established a Supplemental Retirement Plan for tenured faculty members. The plan was designed to provide flexibility in the allocation of faculty positions. The plan is a qualified plan within the meaning of section 401(c) of the Internal Revenue Code of 1986 (the Code) and is a governmental plan within the meaning of section 414(d) of the Code. Since it is a governmental plan, the plan is not subject to the Employee Retirement Income Security Act of 1974 as amended. Since inception, 142 faculty members have elected to enroll in the plan. As of June 30, 2008, 39 participants remain, including 14 new participants who retired under this plan during fiscal year 2008. In order to satisfy IRS requirements, a trust fund has been established as a means to make the payments to the plan participants. The University prepaid a portion of the 2009 plan contribution of \$951,437 in 2008. The remaining 2009 plan contribution of \$26,492 will be paid in 2009.

The Center for Innovative Technology (CIT) is a blended component unit of the Innovative Technology Authority (nonmajor). The CIT has a defined contribution retirement plan covering substantially all employees. Under the plan, contributions are fixed at a percentage of each employee's compensation to pay premiums for individual retirement annuity contracts written by TIAA-CREF. Pension contributions for the plan totaled \$511,594 in fiscal year 2008.

## **K. Other Component Units**

Note 1.B. outlines the component units included in the Commonwealth's reporting entity. The Virginia Public Building Authority (blended - primary government), the Virginia Public School Authority (major), the Virginia College Building Authority (nonmajor), the Virginia University Research Partnership (nonmajor), and the Virginia Schools for the Deaf and Blind Foundation (nonmajor) have no employees. The Virginia Economic Development Partnership, the Small Business Financing Authority, the Hampton Roads Sanitation District Commission, the Virginia Biotechnology Research

Partnership Authority, the A. L. Philpott Manufacturing Extension Partnership, the Virginia Tourism Authority, the Tobacco Indemnification and Community Revitalization Commission, the Virginia Tobacco Settlement Foundation, the Virginia Land Conservation Foundation, the Virginia Arts Foundation, the Virginia National Defense Industrial Authority, and the Library of Virginia Foundation (all nonmajor) contribute solely to the VRS, a mixed-agent and cost-sharing multiple-employer retirement plan. The VRS issues a separate stand-alone report that is publicly available as previously discussed.

Full-time employees of the Virginia Housing Development Authority (major) participate in a defined contribution employees' retirement savings plan administered by the Authority. This is a noncontributory plan where the authority incurs employment retirement savings expense equal to eight percent of full-time employees' compensation. Total retirement savings expense under this plan was \$1,709,222 in fiscal year 2008.

The Virginia Outdoors Foundation (nonmajor) maintains a simple defined contribution plan and provides an employer contribution to all eligible employees of two percent of their salary. Employees can contribute to the plan up to the IRS limit and the foundation will match up to four percent of an employees' contribution.

The Virginia Port Authority (nonmajor) contributes to the VRS. The Authority also sponsors two single-employer noncontributory defined benefit pension plans. The Virginia Port Authority Pension Plans are administered by the Authority and provide retirement, disability, and death benefits to plan members and beneficiaries. Benefit provisions and obligations are established and may be amended by the board of commissioners of the Authority. The plan was restated October 1, 2001, to ensure compliance with additional regulations.

The components of annual pension cost and prepaid pension obligation for the first single-employer noncontributory defined benefit pension plan are as follows:

**Trend Information**

	<u>2008</u>	<u>2007</u>	<u>2006</u>
Service cost - benefits earned during the year	\$ 2,136,300	\$ 2,036,800	\$ 1,801,800
Interest cost on projected benefit obligation	3,660,500	3,316,900	2,903,200
Expected return on assets	(4,286,500)	(3,729,500)	(3,213,200)
Net amortization and deferral	779,200	941,500	709,500
Annual pension cost	<u>2,289,500</u>	<u>2,565,700</u>	<u>2,201,300</u>
Contributions made	<u>(1,640,100)</u>	<u>(2,634,600)</u>	<u>(4,216,500)</u>
Increase in prepaid pension obligation	649,400	(68,900)	(2,015,200)
Prepaid pension obligation, beginning of year	<u>(9,390,200)</u>	<u>(9,321,300)</u>	<u>(7,306,100)</u>
Prepaid pension obligation, end of year	<u><u>\$ (8,740,800)</u></u>	<u><u>\$ (9,390,200)</u></u>	<u><u>\$ (9,321,300)</u></u>

Costs have been computed in accordance with the aggregate cost method. Changes in plan provisions and actuarial assumptions, and actuarial gains and losses are not separately amortized under this method. Rather the impact is spread through the nominal cost component over the future working lifetime of participants. The actuarial present value of accumulated plan benefits is determined by an actuary from New York Life Benefit Services, LLC using end of year benefit information as of September 30, 2007 and 2006, respectively, and is that amount that results from applying actuarial assumptions to adjust the accumulated plan benefits to reflect the time value of money and the probability of payment between the valuation date and the expected date of payment.

The following table sets forth the plan's funded status and the related amounts recorded in the authority's balance sheets at June 30, 2008, 2007, and 2006.

Trend Information			
Fiscal Year Ended June 30	Annual Pension Cost (APC)	Percentage of APC Contributed	Prepaid Pension Obligation
2008	\$ 2,289,500	72 %	\$ (8,740,800)
2007	\$ 2,565,700	103 %	\$ (9,390,200)
2006	\$ 2,201,300	192 %	\$ (9,321,300)

In November 2001, the second plan was amended to provide benefits to sworn police officers that more closely resemble the new retirement benefits provided to members of the Virginia Law Enforcement Officers Retirement System. The effect of those changes is included in the accompanying pension data.

The components of annual pension cost and prepaid pension obligation for the second single-employer noncontributory defined benefit pension plan are shown in the following schedule.

Trend Information			
	2008	2007	2006
Service cost - benefits earned during the year	\$ 642,254	\$ 532,378	\$ 514,545
Interest cost on projected benefit obligation	356,456	299,507	223,047
Expected return on assets	260,403	(434,736)	(165,669)
Net amortization and deferral	(458,630)	387,386	191,195
Annual pension cost	800,483	784,535	763,118
Contributions made	(1,166,439)	(1,654,371)	(896,505)
Additional minimum liability	-	(1,402,080)	(126,285)
Increase in pension obligation	(365,956)	(2,271,916)	(259,672)
Pension obligation, beginning of year	(1,127,803)	1,144,113	1,403,785
Pension obligation, end of year	\$ (1,493,759)	\$ (1,127,803)	\$ 1,144,113

The annual pension cost for the current year was determined as part of the August 2008 actuarial valuation using the aggregate actuarial cost method, which does not identify and separately amortize unfunded actuarial liabilities. Actual value of assets was determined using market value. The discount rate used in determining the actuarial present value of the projected benefit obligation was 6.92 percent in 2008, 6.25 percent in 2007, and 6.25 percent in 2006. The expected long-term rate of return on assets used in determining net periodic pension cost was eight percent.

The following table sets forth the plan's funded status and the related amounts recorded in the authority's balance sheets at June 30, 2008, 2007, and 2006.

Trend Information			
Fiscal Year Ended June 30	Annual Pension Cost (APC)	Percentage of APC Contributed	Prepaid Pension Obligation
2008	\$ 800,483	146 %	\$ (1,493,759)
2007	\$ 784,535	211 %	\$ (1,127,803)
2006	\$ 763,118	117 %	\$ 1,144,113

The Authority also sponsors two noncontributory supplemental plans covering certain key employees. The plans had assets of \$3,661,172 and an accrued liability of \$4,497,374.

Contributions to the plans were \$987,731 for the year ended June 30, 2008.

As of January 1, 2005, the Virginia Resources Authority began mandatory participation for all new employees and optional participation for then-current employees who chose to enroll in the VRS. For the year ended June 30, 2008, the Authority's annual pension cost of \$70,295 was equal to the Authority's required and actual contributions.

The Virginia Horse Center Foundation has a defined contribution plan which covers all full-time employees of the Foundation who have one year of service and are age 21 or older. The plan is subject to the provisions of the Employee Retirement Income Security Act of 1974. Contributions to the plan are discretionary and the Foundation will determine the amount to contribute to the plan each year. No contributions were made on behalf of the employees for the fiscal year ended June 30, 2008. As of July 1, 2006, employees were able to make contributions to the plan, however, the contributions are not matched by the Foundation.

The Assistive Technology Loan Fund Authority sponsors a Simple Employee Plan (SEP) for all of its employees. The Authority contributes five percent of each employee's wages, which is paid into their account managed by American Funds each pay period.

Employees of the Virginia Museum of Fine Arts Foundation who are age 21 or older are eligible to participate in the Employee's Savings Plan (the plan), a 401(k) defined contribution profit sharing plan. Under the plan, the Foundation may make a discretionary contribution. For the plan years ended June 30, 2008, and 2007, the Foundation contributed 8.4 percent and 7.0 percent, respectively, of employees' gross income to the plan. In addition, contributions made by an employee up to four percent of the employee's gross income are matched 50 percent by the foundation. Employees may contribute up to 100 percent of gross income each year as long as it is within the IRS limitation. Contributions paid to the plan by the Foundation on behalf of its employees were \$87,857 for the fiscal year ended June 30, 2008.

The Science Museum of Virginia Foundation has a 403(b) defined contribution pension plan through the Teachers Insurance and Annuity Association (TIAA) and the College Retirement Equities Fund (CREF) Retirement Plan for employees meeting age and service requirements. The Foundation contributes an amount not to exceed three percent of the regular salary of each participant. The Foundation's employer contributions totaled \$6,403 in 2008. The Foundation also has a 537 plan through the Teachers Insurance and Annuity Association (TIAA) and the College Retirement Equities Fund (CREF); employer contributions totaled \$15,500 in 2008. In addition, the Belmont

Bay Science Center Foundation also participates in the Science Museum of Virginia Foundation's 403(b) defined contribution pension plan. The foundation contributed \$4,920 during 2008.

#### 14. OTHER EMPLOYMENT BENEFITS

In addition to the pension plans, the Commonwealth participates in two other employment benefit plans, Group Life Insurance and Virginia Sickness and Disability Program, which are administered by the Virginia Retirement System (VRS). The VRS administers a third other employment benefit plan, the Volunteer Firefighters' and Rescue Squad Workers' Fund, in which the Commonwealth does not participate, but may provide funding. The significant accounting policies for all three plans are the same as those described in Note 13 for pension plans. A separately issued financial report that includes financial statements for the Group Life Insurance and Virginia Sickness and Disability Program is publicly available. Copies may be obtained by writing to the Virginia Retirement System, P. O. Box 2500, Richmond, Virginia 23218-2500.

##### Group Life Insurance

The Group Life Insurance Plan was established for Commonwealth employees, teachers, employees of political subdivisions participating in the VRS, state police officers, other state law enforcement and correctional officers, judges, and other qualifying employees. The program provides life insurance for natural death coverage equal to a members' annual compensation rounded to the next highest \$1,000 and then doubled. Accidental death coverage is double the natural death benefit. The program also provides coverage for accidental dismemberment and accidental blindness, a safety belt benefit, a repatriation benefit, a felonious assault benefit and an accelerated death benefit for terminal conditions. Approximately 361,906 members participate in the program at June 30, 2008.

Participating employers and their covered employees are required by Title 51.1 of the *Code of Virginia*, as amended, to contribute to the cost of group life insurance benefits. Employers may assume the employees' contributions.

An optional Group Life Insurance Fund was established for members covered under the group life program as a supplement to that plan. Members may purchase optional life insurance coverage for themselves, their spouses and/or their dependent children. The optional program provides natural death coverage equal to one, two, three or four times the member's annual compensation rounded to the next highest \$1,000, up to a maximum of \$600,000. Spouse coverage is available for up to one-half of the member's optional insurance amount. Minor children who are at least 15 days old can be insured for \$10,000, \$20,000 or \$30,000, depending on the option chosen by the member. An additional accidental death and dismemberment benefit is payable for death or bodily injuries. Approximately

63,734 members were covered under this program at June 30, 2008.

Optional group life insurance coverage ends for members when they retire or terminate their employment, or when their basic coverage ends. Members who retire on disability may continue their optional coverage until age 65 provided they continue to pay the required insurance premiums. Spouse coverage terminates should a couple divorce or when the member leaves employment. Children's coverage ends with the termination of the member's coverage or when the child marries or turns 21 years of age (25 years of age for full-time college students).

Employers of members who elect optional life insurance coverage deduct the premiums from the members' paychecks, as required by Title 51.1 of the *Code of Virginia*, as amended. Premiums are based on the member's age and determined by the board of trustees. Because optional life insurance is an insured product, the carrier bills each employer directly, and the employer makes the contribution payments to the carrier. Any differences and adjustments are settled between the employer and the carrier.

#### **Virginia Sickness and Disability Program**

The VRS administers the Virginia Sickness and Disability Program (VSDP) to provide income protection in the event of a disability for eligible state employees hired on or after January 1, 1999. State agencies are required by Title 51.1 of the *Code of Virginia* to contribute to the cost of providing long-term disability benefits and administering the program.

VSDP benefits include sick, family and personal leave and short-term and long-term disability benefits. After a seven-calendar day waiting period following the first day of disability, eligible employees receive short-term disability benefits from 60 percent to 100 percent of their compensation depending on their months of state service. After 125 work days of short-term disability, eligible employees receive long-term disability benefits equal to 60 percent of their compensation. Long-term disability benefits continue until employees either return to work, reach age 65 (age 60 for state police officers and other state law enforcement and correctional officers) or die.

Full-time permanent salaried state employees, including state police officers and other Virginia law and correctional officers, are automatically enrolled in the VSDP. Part-time permanent salaried state employees who work at least 20 hours a week and accrue leave also are automatically enrolled. Teaching, administrative and research faculty of Virginia public colleges and universities who elect VRS as their retirement plan must make an irrevocable election to participate in either the VSDP or the institution's disability program. If there is no institution program, the faculty member is covered under VSDP.

Eligible state employees and state police officers employed before January 1, 1999 had the option to elect to participate in the VSDP or remain under the Commonwealth's existing sick leave program and retain their eligibility for disability retirement benefits under VRS and SPORS. (Members of VaLORS have been automatically enrolled in the VSDP since October 1, 1999 when VaLORS was created.) Eligible employees enrolled in the VSDP are not eligible for disability retirement benefits under VRS, SPORS, or VaLORS. Approximately 74,956 members were covered under the program at June 30, 2008.

#### **Volunteer Firefighters' and Rescue Squad Workers' Fund**

Volunteer firefighters and rescue squad workers may participate in an optional employment benefit plan. This optional plan is authorized by the *Code of Virginia*. The board of trustees of the VRS manages the investments of the fund as custodian. Members of the plan contribute \$30 per quarter. The Commonwealth will contribute an amount determined by the board and appropriated by the General Assembly, if such funds are appropriated, for a period not to exceed 20 years. For fiscal year 2008, \$78,000 was appropriated. At June 30, 2008, there were 1,389 workers participating in the fund.

### **15. OTHER POST-EMPLOYMENT BENEFITS (OPEB)**

#### **A. VRS Administered Plans**

The Government Accounting Standards Board (GASB) issued Statement No. 43, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, which requires additional reporting and disclosures for OPEB plans. The statement became effective for VRS-administered OPEB plans beginning with the fiscal year ended June 30, 2007. The assets and actuarial accrued liabilities for the following other post-employment benefits were determined through an actuarial valuation performed as of June 30, 2007, by Wachovia Retirement Services, and are presented in the Required Supplemental Schedule of Funding Progress for Other Post-Employment Benefit Plans. The significant accounting policies for all three plans are the same as those described in Note 13 for pension plans and a separately issued report is available as previously discussed.

## Group Life Insurance Benefits

Employees who retire or terminate from service after age 50 with at least ten years of service credit or at age 55 with at least five years of service credit (age 50 for vested state police officers, other state law enforcement and correctional officers and hazardous duty employees of participating political subdivisions), or who retire because of disability, are entitled to post-employment group life insurance benefits. At retirement or termination, accidental death benefits cease and natural death coverage reduces at a rate equal to 25 percent on January 1 of the first full calendar year following retirement or termination and on January 1 of each year thereafter, until it reaches 25 percent of its original value. These group life insurance benefit provisions and requirements are established by Title 51.1 of the *Code of Virginia*. There were approximately 128,502 retirees in the program in fiscal year 2008.

Since 1960, when the group life insurance program was established, a portion of the premium contributions collected during members' active careers has been placed in an advance premium deposit reserve. This reserve was established to pre-fund death benefits to members after retirement.

Employers providing life insurance benefits are part of a cost-sharing pool. Therefore, separate measurements of assets and actuarial accrued liabilities are not made for individual employers participating in the program.

## Retiree Health Insurance Credit Program

The Retiree Health Insurance Credit Fund was established on January 1, 1990, to provide benefits for retired state employees, state police officers, other state law enforcement and correctional officers and judges who have at least 15 years of service credit under the retirement plans. The program provides a credit reimbursement of \$4 per month per year of service credit against the monthly health insurance premiums of eligible retirees.

A similar program was established on July 1, 1993, to provide a health insurance credit for retired teachers and employees of participating political subdivisions with at least 15 years of service credit under the retirement plans. Retired teachers are eligible for a monthly credit of \$4 per month per year of service credit, and local government retirees may receive a maximum credit of \$1.50 per month per year of service with a maximum monthly credit of \$45.

Benefit provisions and eligibility requirements are established by Title 51.1, Chapter 14 of the *Code of Virginia*. The amount required to fund all credits is financed on a current disbursement basis by the employers based on contribution rates determined by the system's actuary. Approximately 80,115

retired members were covered under this program at June 30, 2008. The Retiree Health Insurance Credit Program is a cost-sharing, multiple-employer defined benefit OPEB plan.

## Disability Insurance Trust Fund

The Commonwealth provides OPEB disability insurance benefits, in accordance with state statutes, to eligible retired and terminated employees. State agencies are required by Title 51.1 of the *Code of Virginia* to contribute to the cost of providing long-term disability benefits and administering the program. There were approximately 2,353 former members receiving benefits from the program during fiscal year 2008. The Disability Insurance Trust Fund is a single-employer defined Benefit OPEB plan.

## B. Other Plans

The Commonwealth administers the following single-employer defined benefit OPEB plans.

### Line of Duty Death and Disability

The Commonwealth provides death and health benefits to the beneficiaries of certain law enforcement and rescue personnel disabled or killed in the line of duty. An irrevocable trust fund was established on July 1, 2007, to account for the activity related to this plan. Benefit provisions and eligibility requirements are established by Title 9.1 Chapter 4 of the *Code of Virginia*. The significant accounting policies for this plan are the same as those described in Note 13 for pension plans. The Line of Duty and Disability is administered by the Department of Accounts. There were approximately 1,047 retirees in the program in fiscal year 2008.

### Pre-Medicare Retiree Healthcare

The Commonwealth provides a healthcare plan established by Title 2.2, Chapter 28 of the *Code of Virginia* for retirees who are not yet eligible to participate in Medicare. For a retiree to participate in the Plan, the participant must be eligible for a monthly annuity from the Virginia Retirement System (VRS) or a periodic benefit from one of the qualified Optional Retirement Plan (ORP) vendors, and:

- be receiving (not deferring) the annuity or periodic benefit immediately upon retirement;
- have his or her last employer before retirement be the state;
- be eligible for coverage as an active employee in the State Health Benefits Program until his or her retirement date (not including Extended Coverage); and,
- have submitted within 31 days of his or her retirement date an Enrollment Form to his or her Benefits Administrator to enroll.



This fund is reported as part of the Commonwealth's Healthcare Internal Service Fund. The significant accounting policies for this plan are the same as those described in Note 13 for pension plans. The Pre-Medicare Retiree Healthcare is administered by Department of Human Resource Management. There were approximately 8,531 retirees in the program in fiscal year 2008.

### C. Annual OPEB Cost and Net OPEB Obligation

The Government Accounting Standards Board (GASB) issued GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*,

which requires additional reporting and disclosures for OPEB plans beginning with the fiscal year ending June 30, 2008, prospectively. The Commonwealth calculated an OPEB liability as of June 30, 2008, for each of the five OPEB plans. The VSDP and Pre-Medicare Healthcare OPEB liabilities were \$19.5 million and \$95.1 million, respectively. An OPEB asset of \$240,000 was calculated for the Line of Duty Death and Disability Trust Fund.

The following table (dollars in thousands) shows the Commonwealth's annual OPEB cost and net OPEB obligation for the current year.

	<b>Group Life Insurance Fund</b>	<b>Retiree Health Insurance Credit Fund</b>	<b>Disability Insurance Trust Fund</b>	<b>Line of Duty Death and Disability Trust Fund</b>	<b>Pre-Medicare Retiree Healthcare</b>
	<b>2008</b>	<b>2008</b>	<b>2008</b>	<b>2008</b>	<b>2008</b>
Annual required contribution	\$ 48,000	\$ 62,387	\$ 97,689	\$ 9,786	\$ 127,156
Interest on net OPEB obligation	-	-	-	-	-
Adjustment to annual required contribution	-	-	-	-	-
Annual OPEB cost	<u>48,000</u>	<u>62,387</u>	<u>97,689</u>	<u>9,786</u>	<u>127,156</u>
Contributions made	<u>(48,000)</u>	<u>(62,387)</u>	<u>(78,151)</u>	<u>(10,026)</u>	<u>(32,056)</u>
Increase in net OPEB obligation	-	-	19,538	(240)	95,100
Net OPEB obligation, beginning of year	-	-	-	-	-
Net OPEB obligation (Asset), end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 19,538</u>	<u>\$ (240)</u>	<u>\$ 95,100</u>
Percentage of annual OPEB cost contributed	100.0%	100.0%	80.0%	102.5%	25.2%

The amounts in the previous table include Governmental and Component Unit activity for which the Commonwealth is considered the employer. It does not include the OPEB liability for the Virginia Economic Development Partnership (component unit), the Virginia Tourism Authority (component unit), and the Virginia National Defense Industrial Authority (component unit) of \$168,935, \$84,123, and \$5,878, respectively. The table also excludes non-Commonwealth sponsored OPEB liabilities of \$6.7 million for all other Component Units.

The annual required contributions for the current year were determined during the actuarial valuations conducted as of June 30, 2006, for all but Pre-Medicare Retiree Healthcare for which the June 30, 2007, valuation was used, as that is the most recent report that reflects the current funding

policies. Employer contributions by the Commonwealth for Group Life Insurance, Retiree Health Insurance Credit and Disability Insurance were 1.0 percent, 1.2 percent, and 2.0 percent, respectively, of covered payrolls. The valuations were prepared using the entry age normal cost method for all plans except for the Disability Insurance and Line of Duty Trust funds for which the Projected Unit Credit actuarial cost method was used. The actuarial assumptions for all but the Pre-Medicare Retiree Healthcare plan included (a) 7.5 percent investment rate of return, per year compounded annually; (b) projected salary increases ranging from 2.5 percent to 3.0 percent, including a 2.5 percent inflation component. Valuation techniques were applied to smooth the effects of short-term volatility in the market value of investments over a five year period. The remaining closed amortization period at June 30, 2008, was

30 years. The actuarial assumptions for the Pre-Medicare Retiree Healthcare plan as to current claim cost, projected increases in health insurance costs, mortality, turnover, retirement, disability and discount rate include (a) 4.97 percent investment rate of return, per year compounded annually; (b) projected salary increases ranging from 3.75 percent to 5.6 percent, including a 2.5 percent inflation component; and, (c) assumption that there is no liability associated with those retirees eligible for Medicare, as costs for members aged 65 and older are not subsidized by the active population

(no implicit subsidy), participants pay 100 percent of the costs, and the liability associated with the health insurance credit is measured and held by the Virginia Retirement System. Initial healthcare costs trend rates used were 10 percent, 11 percent, and 6 percent for medical, pharmacy, and dental benefits, respectively. The ultimate trend rates used were 5 percent, 5 percent, and 4 percent for medical, pharmacy, and dental benefits, respectively. The remaining closed amortization period at June 30, 2008 is 30 years.

#### D. Funded Status and Funding Progress

The funded status of the plans as of June 30, 2008, was as follows:

Actuarial Valuation Date	Actuarial Value of Assets [a]	Actuarial Accrued Liability (AAL) [b]	Unfunded AAL (UAAL) [b-a]	Funded Ratio [a/b]	Covered Payroll [c]	UAAL as a Percentage of Covered Payroll [b-a]/[c]
<b>Group Life Insurance Fund</b>						
2007	\$ 880	\$ 1,552	\$ 672	56.7%	\$ 14,822	4.5%
<b>Retiree Health Insurance Credit Fund</b>						
2007	\$ 198	\$ 1,814	\$ 1,616	10.9%	\$ 10,571	15.3%
<b>Disability Insurance Trust Fund</b>						
2007	\$ 264	\$ 451	\$ 187	58.5%	\$ 3,909	4.8%
<b>Line of Duty Death and Disability Trust Fund</b>						
2008	\$ 3	\$ 185	\$ 182	1.6%	N/A	-
<b>Pre-Medicare Retiree Healthcare Fund</b>						
2007	\$ -	\$ 982	\$ 982	-	\$ 2,931	33.5%

Actuarial valuations of ongoing plans involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future and reflect a long-term perspective. Amounts determined regarding the funded status of the plans and the annual contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. Calculations are based on the benefits provided under the terms of the substantive plan in effect at the time of each valuation and on the pattern of sharing of costs

between the employer and plan members to that point. The schedule of funding progress presented as required supplementary information following the notes to the financial statements presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

## E. Higher Education Fund (Component Unit)

The University of Virginia (major) has a Retiree Health Plan that covers employees who retire before becoming eligible for Medicare until they reach age 65 and can then participate in the Commonwealth's Medicare Supplement Plan. Additional information on this plan can be found in the individually published financial statements of the University.

## F. Other Component Units

The Virginia Housing Development Authority (major component unit) has a Retiree Health Care Plan, a single-employer defined benefit plan which is administered through the Virginia Housing Development Authority Retiree Health Care Plan Trust, an irrevocable trust to be used solely for providing benefits to eligible participants. Effective January 1, 2006, eligible retirees must be at least 55 years of age with 15 years of service or at least 55 years of age with 10 years of service if employed by the Authority prior to such date. For the year ended June 30, 2008, the Authority's Annual OPEB cost was \$753,288; the percentage of Annual OPEB Cost Contributed was 100 percent; and the ending Net OPEB asset was \$29,736.

Hampton Roads Sanitation District Commission (nonmajor component unit) provides other post-employment benefits for its employees through a single employer defined benefit plan. The plan was established and may be amended by the Commission. For 2008, the Commission's annual OPEB cost was \$1.8 million; the percentage of annual OPEB cost contributed was 100 percent; and the ending net OPEB obligation was zero.

The Virginia Port Authority (nonmajor component unit) offers post retirement medical and dental benefits to employees who retire under either VRS or the Virginia Port Authority pension plan. For employees and their spouses, who are participants in the VPA medical plan, not participants under the state health care plan VRS, benefit provisions and obligations are established and may be amended by the board of commissioners of the Authority. For the year ended June 30, 2008, the Authority's annual OPEB cost was \$32,137; contribution towards OPEB cost was \$11,377; the percentage of annual OPEB cost contributed was 35.4 percent; and the ending net OPEB obligation was \$43,514.

## 16. DEFERRED COMPENSATION PLANS

The Commonwealth offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The Virginia Retirement System (VRS) administers the deferred compensation plan, pursuant to the Government Employees Deferred Compensation Plan Act, Section 51.1, Chapter 6 et seq. of the *Code of Virginia*. The VRS contracts with private corporations or institutions subject to the standards set forth in the *Code* to provide investment products as well as any other goods and services related to the administration of the deferred compensation plan. The Department of Accounts is responsible for the accounting, reconciliation, and record keeping associated with state employees' enrollment, payment to the plan through payroll deductions, and timely transfer of withheld funds to the trustee designated by the VRS for investment. The plan provides a number of investment options and is designed so that each participant retains investment control of his/her individual account. The plan, available to all state employees, permits them to defer a portion of their salary until future years. The deferred compensation is held in trust for the exclusive benefit of plan participants and their beneficiaries and is not available to employees until termination, retirement, death, or unforeseeable emergency. Since the VRS has no fiduciary relationship with plan participants, plan assets of \$1,059.3 million are not included in the financial statements.

In addition, the Commonwealth provides a cash match under Internal Revenue Code Section 401(a) for employees participating in the deferred compensation plan who have been employed at least one year. The match amount for an employee was established at 50 percent of the voluntary contributions to the deferred compensation plan. During the current fiscal year, the maximum match was \$20 per pay period or \$40 per month. The fair value of assets in the cash match savings plan at June 30, 2008, was \$152.7 million, which is also excluded from the financial statements.

The Virginia Housing Development Authority (major component unit) and the Virginia Resources Authority (nonmajor component unit) have deferred compensation plans available to all employees created in accordance with Internal Revenue Section 457. The plans permit participants to defer a portion of their salary or wage until future years. The deferred compensation is not available to employees until termination, retirement, or death. The assets of the plans are in irrevocable trusts with an external trustee and, accordingly, no assets or liabilities are reflected in the financial statements.

The Virginia Port Authority (VPA) (nonmajor component unit) offers three deferred compensation plans and two matching savings plans under Internal Revenue Code Sections 457 and 401(a), respectively. Employees who maintain status under VRS are covered under the deferred compensation plan administered by the VRS as discussed above. The VPA deferred compensation plan covers all employees hired after July 1, 1997, and those employees electing coverage under the authority's deferred compensation plan. The VPA also offers a matching savings plan that covers substantially all employees. The matching savings plan requires the VPA to match contributions in an amount equal to 50 percent of the first six percent of the participant's base pay contributed to the plan. VPA's total contribution to the matching savings plan was \$167,685 for the fiscal year ended June 30, 2008. Further, the right to modify, alter, amend, or terminate the deferred compensation plan and matching savings plan rests with the VPA board of commissioners.

The third deferred compensation plan and second matching savings plan covers substantially all non-union employees with 90 days or more of service. The matching savings plan requires the VPA to match employee contributions in an amount equal to 50 percent of the first three percent of the participant's base pay contributed to the deferred compensation plan. VPA's total contribution to the matching savings plan was \$334,396 for the fiscal year ended June 30, 2008.

The Hampton Road Sanitation District Commission (nonmajor component unit) adopted a post-retirement health benefit for qualifying employees beginning after July 1, 2002. The program furnishes health and dental benefits for life for all employees with at least 15 years of service and who also qualify for an unreduced retirement benefit through the VRS. The program allows the retiree at their expense to cover their spouse and dependent under the district's health care provider. Contribution requirements are actuarially determined and funding is subject to approval by the commission. The current rate is 5.1 percent of annual covered payroll.

## 17. STATE NON-ARBITRAGE POOL

The Commonwealth sponsors the Virginia State Non-Arbitrage Program (SNAP) for use by the Commonwealth and local governments to invest bond proceeds. The Commonwealth's responsibility is limited to hiring service providers to manage SNAP. The investment manager and the custodian have the fiduciary responsibility for SNAP.

The SNAP fund, a money market mutual fund registered with the Securities and Exchange Commission, is a series of the Commonwealth Cash Reserve Fund, Inc., a diversified, open-end management investment company (corporation). Shares of the SNAP fund are solely available to investors participating in the SNAP program. The corporation's board of directors has overall responsibility for supervising the SNAP fund's business and affairs, including the oversight of organizations providing investment advisory, administration, and distribution services to the SNAP fund. PFM Asset Management LLC serves as the investment adviser of the SNAP fund. The SNAP individual investment portfolios are the responsibility of the SNAP investment manager and the governments investing proceeds in the portfolios. These investments are held solely in the SNAP participants' names. Since the Commonwealth has no fiduciary relationship with local governmental entities participating in the plan, these assets of \$2.7 billion are not included in the financial statements.

## 18. COMMITMENTS

### A. Construction Projects

#### Highway Projects

At June 30, 2008, the Department of Transportation (part of primary government) had contractual commitments of approximately \$2.2 billion for construction of various highway projects. Funding for these expenditures is expected to be provided as follows: (1) federal funds – approximately 44 percent or \$983.0 million, (2) state funds – approximately 51 percent or \$1.1 billion, and (3) Proceeds from Bonds – approximately five percent or \$113.0 million.

#### Mass Transit Projects

At June 30, 2008, the Department of Rail and Public Transportation (part of primary government) had contractual commitments of approximately \$204.4 million for various public transportation, rail preservation, and rail enhancement projects. Funding of the future expenditures is expected to be as follows: (1) state funds - approximately 85 percent or \$173.0 million, and (2) federal funds - approximately 15 percent or \$31.4 million.

## Port Projects

At June 30, 2008, the Virginia Port Authority (nonmajor component unit) was committed to construction contracts totaling \$311.0 million.

### Sanitation District Project

At June 30, 2008, the Hampton Roads Sanitation District Commission (nonmajor component unit) was committed to construction programs totaling \$24.3 million.

### Higher Education Institutions

Colleges and universities (component units) had contractual commitments as of June 30, 2008, of approximately \$1.1 billion primarily for construction contracts. Higher education foundations' commitments total approximately \$45.3 million and are primarily for construction contracts.

## B. Operating Leases

The Commonwealth has entered into numerous agreements to lease land, buildings, and equipment. Most of the operating leases contain the provision that the Commonwealth may renew the operating leases at the expiration date of the lease on a month-to-month basis. In most cases, management expects that in the normal course of business, leases will be renewed or replaced by other leases of a similar nature. Rental expense for the primary government under these operating leases for the year ended June 30, 2008, was \$77.9 million for governmental activities (including internal service funds) and \$19.2 million for business-type activities. Rental expense for the discrete component units (excluding foundations) for the year ended June 30, 2008, was \$95.1 million. The Commonwealth has, as of June 30, 2008, the following minimum rental payments due under the above leases (dollars in thousands):

	Primary Government			Component Units (1)
	Governmental	Business-type		
	Activities	Activities		
2009	\$ 62,636	\$ 18,110	\$	65,549
2010	44,743	15,407		49,697
2011	38,406	12,346		38,463
2012	33,463	7,749		30,974
2013	26,718	4,300		23,948
2014-2018	63,044	2,253		54,432
2019-2023	2,503	-		12,958
2024-2028	177	-		2,114
2029-2033	24	-		823
2034-2038	72	-		823
2039-2043	-	-		823
2044-2048	-	-		823
2049-2053	-	-		329
Total	\$ 271,786	\$ 60,165	\$	281,756

Note (1): The above amounts exclude operating lease obligations of foundations.

### Foundations (2)

2009	\$	1,996
2010		1,546
2011		1,319
2012		1,299
2013		1,142
Thereafter		6,941
Total	\$	<u>14,243</u>

Note (2): Foundations represent FASB reporting entities defined in Note 1.B. Rental expense for the year ended June 30, 2008, was approximately \$1.7 million.

Lease agreements are for various terms and all leases contain nonappropriation clauses indicating that continuation of the lease is subject to funding by the General Assembly.

## C. Investment Commitments – Virginia Retirement System

The Virginia Retirement System extends investment commitments in the normal course of business, which, at June 30, 2008, amounted to \$4.6 billion.

## D. Tobacco Grants

The Tobacco Indemnification and Community Revitalization Commission (Commission) (nonmajor component unit) has \$97.0 million in grant award commitments not reflected in these statements since eligibility requirements were not met as of June 30, 2008, in accordance with GASB Statement No. 33. The Commission awarded an additional \$50.6 million in grants in July 2008 that are also not reflected in these statements.

The Virginia Tobacco Settlement Foundation (nonmajor component unit) has \$10.9 million in grant commitments and outstanding contracts not reflected in these statements since eligibility requirements were not met as of June 30, 2008, in accordance with GASB Statement No. 33.

## E. Other Commitments

The Virginia Land Conservation Foundation (nonmajor component unit) has \$6.2 million in grant award commitments, which were not dispersed since eligibility requirements were not met as of June 30, 2008, in accordance with GASB Statement No. 33.

The Virginia University Research Partnership (nonmajor component unit) has \$6.0 million in grant award commitments not reflected in these statements since eligibility requirements were not met as of June 30, 2008, in accordance with GASB Statement No. 33.

The Virginia Small Business Financing Authority (nonmajor component unit) has \$2.2 million in loan commitments in the Federal Economic Development Loan Fund and in the Small Business Environmental Compliance Assistance Fund as of June 30, 2008, in accordance with GASB Statement No. 33.

## 19. ACCRUED LIABILITY FOR COMPENSATED ABSENCES

Employees accrue annual leave at a rate of four to nine hours semimonthly, depending on their length of service. The maximum leave accumulation is dependent upon years of service, but in no case may it exceed 432 hours. The maximum compensation for annual leave balances is also dependent upon years of service, but in no case may an employee be compensated for more than 336 hours.

All employees hired after January 1, 1999, are required to enroll in the Virginia Sickness and Disability Program (VSDP) (see Note 14). Under the VSDP, employees receive a specified number of sick and personal leave hours, depending on their length of service, and any balances at the end of the calendar year revert. Individuals employed at January 1, 1999, had the option of converting to the VSDP or remaining in the original sick leave plan. If converting, the employee's sick leave balance could be used to purchase retirement credits or be converted to disability credits. If an employee opted to remain in the original sick leave program, sick leave accrues at a rate of five hours semimonthly. Employees who leave state service after a minimum of five years employment receive the lesser of 25 percent of the value of their disability credits or accumulated sick leave at their current earnings rate or \$5,000. All employees leaving state service are paid for accrued annual leave up to the maximum calendar year limit at their current earnings rate.

In conformance with Section C60 of the GASB Codification, the monetary value of accumulated annual and sick leave and disability credits payable upon termination is included in the accompanying financial statements. In the government-wide statements, proprietary fund statements, and discrete component unit fund statements, amounts are segregated into two components – the amount due within one year and the amount due in more than one year. In the governmental fund statements, amounts to be paid from expendable resources are recognized as fund liabilities in the applicable governmental fund types as long-term liabilities and represent payments to employees for

separations that occurred prior to June 30. Amounts not payable from expendable resources are reflected in the governmental activities column in the Government-wide Statement of Net Assets (see Note 23). All amounts related to the fiduciary funds are recognized in those funds.

The liability at June 30, 2008, was computed using salary rates effective at that date, and represents vacation, compensatory and sick leave earned or disability credits held up to the allowable ceilings.

## 20. INSURANCE

### A. Self-Insurance

The Commonwealth maintains two types of self-insurance plans. The first type of self-insurance is a health care plan administered by the Department of Human Resource Management for Commonwealth employees. The plan is accounted for in the Health Care – internal service fund. Interfund premiums are accounted for as internal activity receipts from other funds. At June 30, 2008, \$97.6 million is reported as the estimated claims payable for this fund, which is undiscounted as nearly all health care claims are current in nature. The estimated liability is based upon actual claims that have been submitted as well as actuarially determined claims incurred but not reported as described in Note 1.T. Changes in the balances of claims liabilities (dollars in thousands) during the current and prior fiscal years are as follows:

	Balance July 1,	Current Year Claims and Changes in Estimates	Claim Payments	Balance June 30, (1)
2007-2008 \$	90,736	\$ 863,346	\$ (856,451)	\$ 97,631
2006-2007 \$	81,474	\$ 768,965	\$ (759,703)	\$ 90,736

(1) Of the balance shown above, \$97.6 million is due within one year.

The second type of plan, Risk Management, is administered by the Department of the Treasury, Division of Risk Management and the Department of Human Resource Management, Worker's Compensation Program. These plans are accounted for in the Risk Management - internal service fund. The Department of Treasury

administers risk management programs providing property, general (tort) liability, medical malpractice, automobile and surety bond exposures for the Commonwealth of Virginia as provided in Sections 2.2-1834 through 1838 and Section 2.2-1840 of the *Code of Virginia*. Established subject to the approval of the Governor, risk management plans provide state agencies with protection through purchased insurance, self insurance or a combination thereof. Interfund premiums for the fund are accounted for as internal activity receipts from other funds. The claims payable is an estimated liability based upon actual claims that have been submitted as well as actuarially determined claims incurred but not reported. At June 30, 2008, \$375.5 million is reported as the estimated claims payable for the risk management plan. This amount is discounted to present value at a rate of three percent. Undiscounted claims payable at June 30, 2008, is \$472.8 million. The estimated losses are based upon actual claims that have been submitted, as well as claims incurred but not reported. Changes in the balances of claims liabilities (dollars in thousands) during the current and prior fiscal years are as follows:

	<b>Balance</b>	<b>Current</b>	<b>Claim</b>	<b>Balance</b>
	<b>July 1,</b>	<b>Year Claims</b>	<b>Payments</b>	<b>June 30, (1)</b>
		<b>and Changes</b>		
		<b>in Estimates</b>		
2007-2008	\$ 281,489	\$ 154,558	\$ (60,513)	\$ 375,534
2006-2007	\$ 272,128	\$ 66,654	\$ (57,293)	\$ 281,489

- (1) Of the balance shown above, \$58.4 million is due within one year.

For workers' compensation, the Commonwealth assumes the full risk of claims filed. For tort and automobile liability is assumed at a maximum of \$2,000,000 per occurrence. Medical malpractice liability is assumed at the maximum of \$2,000,000 per occurrence recovery limit stated in Section 8.01-581.15 of the *Code of Virginia*. Risk Management purchases commercial insurance to protect state-owned property with deductibles as stated in the insurance policies.

The Commonwealth has not had any insurance settlements exceed the coverage during the past three years.

The Virginia Commonwealth University Health System Authority (Authority) (a blended component unit of the Virginia Commonwealth University – major) is self-insured for medical malpractice and provides for the liability on an undiscounted basis, based on the ultimate cost of known claims and claims incurred but not yet reported. The Authority is also self-insured for workers' compensation and provides for the liability on a blended discounted and undiscounted basis, based on the ultimate cost of known claims and claims incurred but not yet reported. These liabilities include assumptions and factors related to the frequency and severity of claims, claims development history, and claims settlement practices. Previously, these amounts were reported on the Long-term Liabilities – Other line items. Estimated losses on malpractice and workers' compensation claims for the current and prior fiscal years are as follows (dollars in thousands):

#### Estimated Malpractice Losses

	<b>Balance</b>	<b>Claims</b>	<b>Claims</b>	<b>Balance</b>
	<b>July 1,</b>	<b>Expense</b>	<b>Settled</b>	<b>June 30, (1)</b>
2007-2008	\$ 30,898	\$ 1,610	\$ (1,494)	\$ 31,014
2006-2007	\$ 32,142	\$ 1,972	\$ (3,216)	\$ 30,898

- (1) Of the balance shown above, \$2.5 million is due within one year.

#### Estimated Workers' Compensation Losses

	<b>Balance</b>	<b>Claims</b>	<b>Claims</b>	<b>Balance</b>
	<b>July 1,</b>	<b>Expense</b>	<b>Settled</b>	<b>June 30, (1)</b>
2007-2008	\$ 11,396	\$ 8,505	\$ (2,099)	\$ 17,802
2006-2007	\$ 11,529	\$ 1,702	\$ (1,835)	\$ 11,396

- (1) Of the balance shown above, \$2.1 million is due within one year.

In addition, expenses and liabilities arising from services rendered to VA Premier's and Carolina Crescent Health Plan's (component units of the Authority) HMO members are reported when it is probable that services have been provided and the amount of the claim can be reasonably estimated. The claims payable includes an estimate of claims that have been incurred but not reported. At June 30, 2008 the amount of these liabilities is \$43,962,019 and is reported as Claims Payable – Due Within One Year. This liability is VA Premier's best estimate based on available information. Previously, this liability was reported as Other Liabilities.

Additional information on the claims payable amounts reported by the Authority can be found in the individually published financial statements of the Authority.

The Virginia Port Authority (nonmajor component unit) is partially self-insured for certain workers' compensation claims. The authority maintains insurance coverage of \$5,000,000 per claim, but is obligated to pay the first \$1,000,000 of any individual's claims per incident. The authority is also partially self-insured for employee health coverage. The authority is responsible for actual claim costs up to \$75,000 per individual per calendar year. Insurance coverage is maintained for claims in excess of the individual employee limit and for aggregate claims in excess of \$4,912,504.

## **B. Public Entity Risk Pools**

The Commonwealth administers two types of public entity risk pools for the benefit of local governmental units: health care and risk management insurance. The Local Choice Health Care plan was established to make comprehensive health care insurance available to localities and political subdivisions at affordable rates and with stable premiums. During the fiscal year, there were 248 local government units participating in the pool. This includes 28 school districts, 30 counties, 94 cities/towns, and 96 other subdivisions. This program is accounted for in the Local Choice Health Care Enterprise Fund (nonmajor).

The Department of Human Resource Management, under Section 2.2-1204 of the *Code of Virginia*, has the authority to design, set rates, and administer the Local Choice Health Care fund. The pool's standard contract period is one year. However, a member group may withdraw on the last day of any month with three month's written notice. Contributions are based on the current necessary contribution and the amortization of experience adjustments in the pool. At June 30, 2008, \$19.2 million is reported as the actuarially determined estimated claims payable for this fund based on claims incurred but not reported.

The actuarial liability is determined for the membership pool in total and then adjusted for each locality based on individual historic and demographic data. If the pool's assets were to be exhausted, the program participants would share the responsibility for any liabilities or deficits.

The Department of Treasury, Division of Risk Management administers risk management programs for political subdivisions, constitutional officers and others in accordance with Section 2.2-1839 of the *Code of Virginia*. These pools were established to provide an economical, low-cost alternative to the commercial insurance market for the Commonwealth's political subdivisions. These risk programs are accounted for in the Risk Management Enterprise Fund (nonmajor). The pool is established subject to approval of the Governor. It may be insurance, self-insurance, or any combination thereof, and must provide protection and legal defense against liability. Local participation is voluntary and open to any political subdivision. As of June 30, 2008, there were 550 units of local government in the pool, including 4 cities, 39 towns, and 33 counties. The remaining 474 units include a large variety of boards, commissions, authorities, and special districts.

The pool has a minimum membership period of one year. However, a member group can cancel their membership and withdraw from the plan on their coverage anniversary date or at the end of the fiscal year with 30 days notice.

The pool is actuarially valued annually and is considered sound. Investment income is considered in the anticipation of premium deficiencies. No excess insurance or reinsurance is provided, but a "stability fund" is incorporated into the actuarially determined required reserves. If, however, the plan assets and reserves were to be exhausted, the members would be responsible for any deficits or liabilities. For the liability insurance pool, local participation is voluntary and open to any political subdivision. The risk assumed by the local public entity pool for member liability is \$1,000,000 per occurrence.

At June 30, 2008, \$13.2 million is reported as estimated claims payable for these programs. This figure is actuarially determined for the fund in total and is reported at gross and does not reflect possible reimbursements for insurance recoveries.



The following schedule (dollars in thousands) shows the changes in claims liabilities for the past two fiscal years.

	Local Choice Health Care		Risk Management	
	June 30, 2008	June 30, 2007	June 30, 2008	June 30, 2007
Unpaid Claims and Claim				
Adjustment Expenses at Beginning of Fiscal Year	\$ 16,549	\$ 16,573	\$ 13,450	\$ 12,804
Incurring Claims and Claim Adjustment Expenses:				
Provision for Insured Events of the Current Fiscal Year	184,578	162,536	1,413	2,928
Changes in Provision for Insured Events of Prior Fiscal Years	-	-	(1,431)	(1,841)
Total Incurred Claims and Adjustment Expenses	184,578	162,536	(18)	1,087
Payments:				
Claims and Claim Adjustment Expenses Attributable to Insured Events of the Current Fiscal Year	181,916	162,560	493	106
Claims and Claim Adjustment Expenses Attributable to Insured Events of the Prior Fiscal Year	-	-	-	1,344
Total Payments	181,916	162,560	493	1,450
Change in Provision for Discounts	-	-	308	260
Total Unpaid Claims and Claim Adjustment Expenses at End of the Fiscal Year (Discounted) (1) (2) (3)	\$ 19,211	\$ 16,549	\$ 13,247	\$ 12,701
Total Unpaid Claims and Claim Adjustment Expenses at End of the Fiscal Year (Undiscounted)	\$ 19,211	\$ 16,549	\$ 14,072	\$ 13,450

Note (1): The entire balance for Local Choice Health Care, \$19,211 (dollars in thousands) is due within one year.

Note (2): Of the balance shown above for Risk Management, \$4,764 (dollars in thousands) is due within one year.

Note (3): The interest rate used for discounting is three percent.

## 21. ACCOUNTS PAYABLE

The following table (dollars in thousands) summarizes Accounts Payable as of June 30, 2008.

	Vendor	Salary/ Wage	Retainage	Other	Foundations (1)	Total
<b>Primary Government:</b>						
General	\$ 176,553	\$ 109,181	\$ 1,771	\$ -	\$ -	\$ 287,505
Major Special Revenue Funds:						
Commonwealth Transportation	217,526	35,476	4,299	-	-	257,301
Federal Trust	86,444	14,611	-	11	-	101,066
Literary	207	-	-	-	-	207
Nonmajor Governmental Funds	35,748	28,691	6,953	204	-	71,596
Major Enterprise Funds:						
State Lottery (2)	4,387	1,501	-	3,452	-	9,340
Virginia College Savings Plan (2)	297	239	-	1,391	-	1,927
Unemployment Compensation	-	139	-	-	-	139
Nonmajor Enterprise Funds	31,628	4,280	-	10	-	35,918
Internal Service Funds	54,506	3,485	-	-	-	57,991
Private Purpose	1,898	105	4	-	-	2,007
Pension and Other Employee Benefit Trust (3)	391	1,697	-	74,800	-	76,888
Agency Funds	2,049	2	-	9,715	-	11,766
<b>Total Primary Government (4)</b>	<b>\$ 611,634</b>	<b>\$ 199,407</b>	<b>\$ 13,027</b>	<b>\$ 89,583</b>	<b>\$ -</b>	<b>\$ 913,651</b>
<b>Discrete Component Units:</b>						
Virginia Housing Development Authority	\$ 20,783	\$ -	\$ -	\$ -	\$ -	\$ 20,783
Virginia Public School Authority	20	-	-	-	-	20
University of Virginia	125,938	59,036	9,733	1,194	148,680	344,581
Virginia Polytechnic Institute and State University	39,910	53,970	4,170	1,500	12,102	111,652
Virginia Commonwealth University	54,503	68,244	9,176	-	6,255	138,178
Nonmajor Component Units	191,214	152,816	32,868	492	16,587	393,977
<b>Total Component Units</b>	<b>\$ 432,368</b>	<b>\$ 334,066</b>	<b>\$ 55,947</b>	<b>\$ 3,186</b>	<b>\$ 183,624</b>	<b>\$ 1,009,191</b>

Note (1): Foundations represent FASB reporting entities defined in Note 1.B.

Note (2): Other Accounts Payable for the State Lottery represents administrative costs payable. Other Accounts Payable for the Virginia College Savings Plan represents investment fees payable.

Note (3): Other Accounts Payable for the Pension and Other Employee Benefit Trust Fund consists of \$27,407 (dollars in thousands) in investment management expense, \$27,588 (dollars in thousands) of other investment payables generally related to Futures and month-end rebalancing items, \$11,259 (dollars in thousands) in program benefit liabilities, and \$8,546 (dollars in thousands) of investment interest payable.

Note (4): Fiduciary liabilities of \$90,661 (dollars in thousands) are not included in the Government-wide Statement of Net Assets, and Nonmajor Enterprise Fund liabilities of \$2,720 (dollars in thousands) are shown as internal balances in the Government-wide Statement of Net Assets. In addition, governmental fund liabilities of \$33,974 (dollars in thousands) are included in the Government-wide Statement of Net Assets, but excluded from the above amounts.

## 22. OTHER LIABILITIES

The following table (dollars in thousands) summarizes Other Liabilities as of June 30, 2008.

	<b>Primary Government</b>				
	<b>General</b>	<b>Commonwealth Transportation</b>	<b>Federal Trust</b>	<b>Nonmajor Governmental Funds</b>	<b>State Lottery</b>
Lottery Prizes Payable	\$ -	\$ -	\$ -	\$ -	\$ 46,335
Due to Program Participants, Escrows, and Providers	-	-	-	-	-
Medicaid Payable	213,501	-	210,296	-	-
Family Access to Medical Insurance Security Payable	1,715	-	3,185	-	-
Tax Refunds Payable	409,990	-	-	-	-
Insurance Carrier Surety Deposit	-	-	-	-	-
Deposits Pending Distribution	1,736	2,416	-	2,532	-
Car Tax Refund Payable	263,025	-	-	-	-
Other Liabilities	-	-	-	2,802	-
<b>Total Other Liabilities</b>	<b>\$ 889,967</b>	<b>\$ 2,416</b>	<b>\$ 213,481</b>	<b>\$ 5,334</b>	<b>\$ 46,335</b>

	<b>Primary Government (continued)</b>				
	<b>Virginia College Savings Plan</b>	<b>Unemployment Compensation</b>	<b>Nonmajor Enterprise Funds</b>	<b>Internal Service Funds</b>	<b>Private Purpose Funds</b>
Lottery Prizes Payable	\$ -	\$ -	\$ -	\$ -	\$ -
Due to Program Participants, Escrows, and Providers	117	31,038	-	-	114
Medicaid Payable	-	-	-	-	-
Family Access to Medical Insurance Security Payable	-	-	-	-	-
Tax Refunds Payable	-	-	-	-	-
Insurance Carrier Surety Deposit	-	-	-	-	-
Deposits Pending Distribution	-	-	179	294	-
Car Tax Refund Payable	-	-	-	-	-
Other Liabilities	-	-	79	5,397	-
<b>Total Other Liabilities</b>	<b>\$ 117</b>	<b>\$ 31,038</b>	<b>\$ 258</b>	<b>\$ 5,691</b>	<b>\$ 114</b>

(Continued on next page)

**Primary Government (continued)**

	<b>Pension and Other Employee Benefit Trust Funds</b>	<b>Agency Funds</b>	<b>Total Primary Government (1)</b>
Lottery Prizes Payable	\$ -	\$ -	\$ 46,335
Due to Program Participants, Escrows, and Providers	-	25,870	57,139
Medicaid Payable	-	-	423,797
Family Access to Medical Insurance Security Payable	-	-	4,900
Tax Refunds Payable	-	-	409,990
Insurance Carrier Surety Deposit	-	418,124	418,124
Deposits Pending Distribution	-	35,885	43,042
Car Tax Refund Payable	-	-	263,025
Other Liabilities	35,744	2,338	46,360
<b>Total Other Liabilities</b>	<b>\$ 35,744</b>	<b>\$ 482,217</b>	<b>\$ 1,712,712</b>

Note (1): Fiduciary liabilities of \$518,075 (dollars in thousands) are not included in the Government-wide Statement of Net Assets. In addition, \$33,652 (dollars in thousands) reported in pension and other employee benefit trust funds is related to funds that VRS holds and invests for the Commonwealth Health Research Fund. Governmental fund liabilities of \$261,136 (dollars in thousands) are included in the Government-wide Statement of Net Assets, but excluded from the above amounts.

**Component Units**

	<b>Virginia Housing Development Authority</b>	<b>Virginia Public School Authority</b>	<b>University of Virginia</b>	<b>Virginia Polytechnic Institute &amp; State University</b>	<b>Virginia Commonwealth University</b>
Accrued Interest Payable	\$ 107,508	\$ 63,686	\$ 1,140	\$ 539	\$ 4,686
Other Liabilities	-	471	66,718	23,154	53,459
Deposits Pending Distribution	-	-	567,397	15,232	26,786
Short-term Debt	-	-	66,040	1,955	-
Grants Payable	-	-	-	-	-
<b>Total Other Liabilities</b>	<b>\$ 107,508</b>	<b>\$ 64,157</b>	<b>\$ 701,295</b>	<b>\$ 40,880</b>	<b>\$ 84,931</b>

**Component Units (continued)**

	<b>Nonmajor Component Units</b>	<b>Total Component Units</b>
Accrued Interest Payable	\$ 62,897	\$ 240,456
Other Liabilities	43,971	187,773
Deposits Pending Distribution	21,061	630,476
Short-term Debt	20,821	88,816
Grants Payable	11,191	11,191
<b>Total Other Liabilities</b>	<b>\$ 159,941</b>	<b>\$ 1,158,712</b>

## Medicaid Payable

Medicaid Payable represents services rendered but not billed by providers and potential liability resulting from cost reports not settled as of year-end. Providers subject to cost settlement are paid in the interim based on established per diem or diagnosis related group rates for services.

The Department of Medical Assistance Services (DMAS) estimates, based on past experience, the total amount of Medicaid claims that will be paid from the Medicaid program in the future which relate to services provided before year-end. At June 30, 2008, the estimated liability related to Medicaid claims totaled \$423.8 million. Of this amount, \$213.5 million is reflected in the General Fund (major) and \$210.3 million in the Federal Trust Special Revenue Fund (major).

## Family Access to Medical Insurance Security Payable

DMAS estimates the total amount of claims that will be paid from the Family Access to Medical Insurance Security program in the future which relate to services provided before year-end. At June 30, 2008, the estimated liability related to claims totaled \$4.9 million. Of this amount, \$1.7 million is reflected in the General Fund (major) and \$3.2 million in the Federal Trust Special Revenue Fund (major).

## Tax Refunds Payable

Tax refunds payable represent refunds due on individual tax returns filed for the calendar year ended on or before December 31, 2007, and on business tax returns filed for corporate fiscal years ending on or before June 30, 2008. The individual tax return filing deadline is May 1 of each year for the preceding calendar year. The corporate tax return filing deadline is the 15th day of the fourth month following the close of the corporate fiscal year.

## Car Tax Refund Payable

During the year ended June 30, 1998, the General Assembly passed the Personal Property Tax Relief Act. Under the terms of this legislation, the Commonwealth assumed financial responsibility for a portion, ranging from 12.5 percent to 70.0 percent, of the personal property taxes assessed by localities.

During 2004, the General Assembly modified this legislation. Chapter 1 of Special Session 1 (2004) established a \$950.0 million limit on the amount the Commonwealth would appropriate for personal property tax relief, beginning in tax year 2006. It further established that each county, city, and town would receive a fixed percentage of the \$950.0 million, with payments to begin on or after July 1, 2006 (fiscal year 2007). The accrued liability amount of \$263.0 million reflects payments owed to localities as of June 30 and paid in July.

## Short-term Debt

Various higher education institutions' foundations (component units) have short-term debt. University of Virginia Foundations (major component unit) report \$48.5 million and nonmajor component unit foundations report \$19.1 million. This short-term debt is for working capital, property acquisition, construction costs, and operating costs. The University of Virginia (major component unit) has commercial paper of \$17.6 million and the Virginia Polytechnic Institute and State University (major component unit) reports \$2.0 million of commercial paper that provides bridge financing for capital projects. The Roanoke Higher Education Authority (nonmajor component unit) reports \$1.4 million of short-term debt for a construction loan. The Virginia Horse Center Foundation (nonmajor component unit) has a \$250,000 line of credit used for short-term working capital.

The balance of Other Liabilities is spread among various other funds.

## 23. LONG-TERM LIABILITIES

Commonwealth bonds are issued pursuant to Section 9 of Article X of the *Constitution of Virginia*. Section 9(a) bonds have been issued to redeem previous debt obligations. Section 9(b) bonds have been authorized by the citizens of Virginia through bond referenda to finance capital projects. These bonds are retired through the use of state appropriations. Section 9(c) bonds are issued to finance capital projects which, when completed, will generate revenue to repay the debt. Section 9(a), 9(b), and 9(c) bonds are tax-supported general obligation bonds and are backed by the full faith, credit, and taxing power of the Commonwealth. No other long-term debt or obligations are backed by the full faith, credit, and taxing power of the Commonwealth.

Section 9(d) bonds are revenue bonds and are not backed by the full faith, credit and taxing power of the Commonwealth. These bonds are not general obligation bonds and are not deemed to constitute a legal liability of the Commonwealth. This debt may be supported by state appropriations in whole or in part, as in the case of certain debt of the VPA (nonmajor component unit), VPBA (part of primary government), ITA (nonmajor component unit), and VCBA (nonmajor component unit). Other 9(d) revenue bonds are payable from general revenues of the component units, or from revenues of specific revenue-producing capital projects such as the teaching hospitals, dormitories, student centers, and dining halls at the various colleges and universities (component units). Additionally, the 9(d) Transportation Bonds (primary government) are payable solely from revenues or earnings, and other available sources of funds appropriated by the General Assembly.

Certain 9(d) bonds are considered, with 9(a), 9(b), and 9(c) bonds, to be tax-supported debt of the Commonwealth. Tax-supported debt includes all bond issues and short-term debt supported by tax revenues (net of sinking fund requirements), for which debt service payments are made or are ultimately pledged to be made from general governmental funds.

Other 9(d) revenue bonds are considered debt not supported by taxes. For this debt, the Commonwealth has no direct or indirect pledge of tax revenues. However, in some cases, the Commonwealth has made a moral obligation pledge. A government's moral obligation pledge provides a deficiency make-up for bondholders should underlying project revenues prove insufficient. The mechanics involve funding a debt

service reserve fund when the bonds are issued. If a revenue deficiency exists, reserve fund monies are used to pay bondholders. The issuer then informs the legislative body requesting that it replenish the reserve fund before subsequent debt service is due. The legislative body may, but is not legally required to, replenish the reserve fund. These bonds are considered to be moral obligation debt.

The following schedule presents the total long-term liabilities of the Commonwealth, and the portion of these amounts which are due within one year, as reported on the Government-wide Statement of Net Assets.

**Total Long-term Liabilities**

June 30, 2008

<i>(Dollars in Thousands)</i>	<b>Balance At June 30</b>	<b>Amount Due Within One Year</b>
<b>Primary Government:</b>		
Governmental Activities:(1)		
<b>General Obligation Bonds: (2)</b>		
9(b) Transportation Facilities (3)	\$ 18,622	\$ 5,415
9(b) Public Facilities (3)	916,483	67,860
9(c) Parking Facilities (3)	7,590	1,000
9(c) Transportation Facilities (3)	59,294	7,549
Total General Obligation Bonds	<u>1,001,989</u>	<u>81,824</u>
<b>Nongeneral Obligation Bonds - 9(d):</b>		
Transportation Debt (3) (4)	1,625,804	162,960
Virginia Public Building Authority (3)	1,719,455	124,745
Total Nongeneral Obligation Bonds	<u>3,345,259</u>	<u>287,705</u>
<b>Other Long-term Obligations:</b>		
Pension Liability	878,579	-
OPEB Liability	57,473	-
Compensated Absences	345,361	170,754
Capital Lease Obligations	113,477	9,760
Regional Jail Financing Payable	9,980	1,749
Notes Payable	23,040	2,976
Installment Purchase Obligations	54,761	5,734
Industrial Development Authority Obligations	14,640	4,615
Economic Development Authority Obligations (3)	96,992	3,345
Other Liabilities	20,203	3,600
Total Other Long-term Obligations	<u>1,614,506</u>	<u>202,533</u>
Total Governmental Activities (3)	<u>5,961,754</u>	<u>572,062</u>
Business-type Activities: (1) (5)		
<b>Other Long-term Obligations:</b>		
Pension Liability	18,887	-
OPEB Liability	1,551	-
Compensated Absences	8,761	4,464
Capital Lease Obligations	2,347	428
Installment Purchase Obligations	1,735	771
Tuition Benefits Payable	1,891,424	112,236
Lottery Prizes Payable	332,726	62,734
Total Other Long-term Obligations	<u>2,257,431</u>	<u>180,633</u>
Total Business-type Activities	<u>2,257,431</u>	<u>180,633</u>
<b>Total Primary Government</b>	<u>8,219,185</u>	<u>752,695</u>

(Continued on next page)

**Total Long-term Liabilities**  
June 30, 2008  
(continued from previous page)

<i>(Dollars in Thousands)</i>	<b>Balance At June 30</b>	<b>Amount Due Within One Year</b>
<b>Component Units:</b>		
<b>General Obligation Bonds: (2)</b>		
Higher Education Fund - 9(c) Bonds (3)	487,296	36,200
<b>Nongeneral Obligation Bonds:</b>		
Higher Education Institutions - 9(d) (3) (5)	1,147,172	21,581
Virginia College Building Authority (3)	899,572	85,983
Innovative Technology Authority	6,270	855
Virginia Port Authority (3) (6)	511,578	22,079
Virginia Housing Development Authority (3) (7)	6,878,987	270,813
Virginia Resources Authority (3) (7)	1,782,941	65,465
Virginia Public School Authority (3) (5)	3,030,087	204,267
Hampton Roads Sanitation District Commission (5)	359,904	12,551
Virginia Biotechnology Research Park Authority (3) (8)	57,867	3,468
Foundations (5) (9)	695,199	26,712
Total Nongeneral Obligation Bonds	<u>15,369,577</u>	<u>713,774</u>
<b>Other Long-term Obligations:</b>		
Pension Liability (10)	358,881	-
OPEB Liability (11)	62,185	-
Compensated Absences	229,910	149,442
Capital Lease Obligations	136,773	7,936
Notes Payable (5)	1,293,035	160,926
Installment Purchase Obligations	118,811	19,772
Trust and Annuity Obligations (12)	1,003	13
Other Liabilities (5)	262,668	42,056
Total Other Long-term Obligations (Excluding Foundations)	<u>2,463,266</u>	<u>380,145</u>
<b>Other Long-term Obligations (Foundations): (5) (9)</b>		
Pension Liability	49,351	-
Compensated Absences	7,705	6,122
Capital Lease Obligations	295	114
Notes Payable	209,333	27,681
Installment Purchase Obligations	43	31
Trust and Annuity Obligations (12)	90,337	2,806
Other Liabilities	50,449	9,317
Total Other Long-term Obligations - Foundations	<u>407,513</u>	<u>46,071</u>
Total Other Long-term Obligations	<u>2,870,779</u>	<u>426,216</u>
<b>Total Component Units</b>	<u>18,727,652</u>	<u>1,176,190</u>
<b>Total Long-term Liabilities</b>	<u>\$ 26,946,837</u>	<u>\$ 1,928,885</u>

1. Pursuant to GASB Statement No. 34, governmental activities include internal service funds. Business-type activities are considered enterprise funds.
2. Total general obligation debt of the Commonwealth is \$1,489.3 million.
3. Amounts are net of any unamortized discounts, premiums, and deferrals.
4. This debt includes \$677.3 million that is not supported by taxes.
5. This debt is not supported by taxes.
6. This debt includes \$293 million that is not supported by taxes.
7. This debt is not supported by taxes; however, \$391.7 million from VHDA and \$681.9 million from VRA is considered moral obligation debt.
8. This debt includes \$10 million that is not supported by taxes.
9. Foundations represent FASB reporting entities defined in Note 1.B.
10. This includes pension obligations that do not relate to the Virginia Retirement System from Virginia Commonwealth University of \$4.1 million and Virginia Port Authority of \$4.5 million. It does not include pension obligations from fiduciary funds of \$4.5 million.
11. This includes OPEB obligations that do not relate to the Virginia Retirement System from University of Virginia of \$6.7 million and Virginia Port Authority of \$43,514. It does not include OPEB obligations from fiduciary funds of \$436,241.
12. These generally represent split-interest agreements that represent donor contributed assets with the requirement that an annual distribution be made to the donor or specified beneficiary. The annual distributions are usually for a fixed dollar amount or a fixed percentage of the trust's fair market value. The present value of these commitments is reported as Trust and Annuity Obligations.

**Primary Government**

**Transportation Facilities Debt**

Transportation Facilities Bonds include \$18,622,040 of Section 9(b) general obligation bonds, \$59,294,107 of Section 9(c) general obligation bonds and \$948,507,697 of Section 9(d) revenue bonds. The Transportation Facilities Section 9(d) debt of \$1,625,803,895 includes \$677,296,198 of outstanding Commonwealth of Virginia Federal Highway Reimbursement Anticipation Notes in addition to the outstanding Section 9(d) revenue bonds. 9(b) Principal and interest requirements for the current year totaled \$6,243,500. 9(c) Principal and interest requirements for the current year totaled \$13,700,669. 9(d) Principal and interest requirements for the current year totaled \$238,098,958. The Section 9(b) Transportation Facilities bonds represent Powhite Refunding Bonds. The Section 9(c) Transportation Facilities Bonds were issued to fund the construction and improvement of the Omer L. Hirst - Adelard L. Brault Expressway and the George P. Coleman Bridge. The Section 9(d) Transportation Facilities Bonds were issued to fund the construction of State Route 28, U.S. Route 58, the Northern Virginia Transportation District Program, and the Oak Grove Connector (Chesapeake). The Commonwealth of Virginia Federal Highway Reimbursement Anticipation Notes were issued to finance various capital transportation projects throughout the Commonwealth. The interest rates for these bonds range from two percent to 7.25 percent and the issuance dates range from June 28, 1989, to February 15, 2007.

The following schedules detail the annual funding requirements necessary to amortize Transportation Facilities 9(b) and 9(c) bonds and 9(d) debt:

**9(b) TRANSPORTATION FACILITIES BONDS  
Debt Service Requirements to Maturity**

<i>Maturity</i>	<i>Principal</i>	<i>Interest</i>	<i>Total</i>
2009	\$ 5,415,000	\$ 857,000	\$ 6,272,000
2010	5,715,000	586,250	6,301,250
2011	6,010,000	300,500	6,310,500
Less:			
Deferral on			
Debt Defeasance	(355,000)	-	(355,000)
Add:			
Unamortized Premium	1,837,040	-	1,837,040
Total	<u>\$ 18,622,040</u>	<u>\$ 1,743,750</u>	<u>\$ 20,365,790</u>

**9(c) TRANSPORTATION FACILITIES BONDS  
Debt Service Requirements to Maturity**

<i>Maturity</i>	<i>Principal</i>	<i>Interest</i>	<i>Total</i>
2009	\$ 7,549,000	\$ 2,522,950	\$ 10,071,950
2010	4,585,000	2,346,350	6,931,350
2011	4,795,000	2,136,100	6,931,100
2012	5,045,000	1,896,350	6,941,350
2013	5,295,000	1,644,100	6,939,100
2014-2018	22,860,000	4,322,400	27,182,400
2019-2023	8,855,000	717,400	9,572,400
Less:			
Unamortized			
Discount	(183,501)	-	(183,501)
Deferral on			
Debt Defeasance	(1,863,600)	-	(1,863,600)
Add:			
Unamortized Premium	2,357,208	-	2,357,208
Total	<u>\$ 59,294,107</u>	<u>\$ 15,585,650</u>	<u>\$ 74,879,757</u>

**9(d) TRANSPORTATION FACILITIES DEBT  
Debt Service Requirements to Maturity**

<i>Maturity</i>	<i>Principal</i>	<i>Interest</i>	<i>Total</i>
2009	\$ 162,960,000	\$ 70,589,474	\$ 233,549,474
2010	176,790,000	62,494,092	239,284,092
2011	185,490,000	53,622,701	239,112,701
2012	141,000,000	45,637,179	186,637,179
2013	145,655,000	38,593,144	184,248,144
2014-2018	427,360,000	121,178,408	548,538,408
2019-2023	218,675,354	39,213,794	257,889,148
2024-2028	70,897,586	5,382,356	76,279,942
2029-2032	7,475,728	-	7,475,728
Less:			
Unamortized			
Discount	(65,327)	-	(65,327)
Deferral on			
Debt Defeasance	(7,789,189)	-	(7,789,189)
Add:			
Accretion on Capital			
Appreciation			
Bonds	12,048,685	-	12,048,685
Unamortized Premium	85,306,058	-	85,306,058
Total	<u>\$ 1,625,803,895</u>	<u>\$ 436,711,148</u>	<u>\$ 2,062,515,043</u>

**Fairfax Economic Development Authority  
Obligations**

In fiscal year 2006, the Fairfax County Economic Development Authority (EDA) issued Section 9(d) revenue bonds to pay for the Commonwealth's (VDOT) costs of the planning, design and construction of a transportation infrastructure and related public safety operations complex to be developed on the contiguous sites in the county commonly referred to as "Camp 30" for the joint use of VDOT and the county. The Commonwealth's obligation is set out in a payment agreement between Fairfax County EDA and the Commonwealth of Virginia, Department of Transportation, in which the Commonwealth agrees to make payments equal to the debt service from amounts appropriated by the General Assembly. The interest rates for these bonds range from 4.25 percent to five percent and the issue date was April 12, 2006. The principal and interest requirements for current year totaled \$7,830,188. The following schedule details the annual funding requirements necessary to repay these bonds:



**FAIRFAX COUNTY ECONOMIC DEVELOPMENT AUTHORITY**  
Debt Service Requirements to Maturity

<i>Maturity</i>	<i>Principal</i>	<i>Interest</i>	<i>Total</i>
2009	\$ 3,345,000	\$ 4,480,687	\$ 7,825,687
2010	3,515,000	4,313,437	7,828,437
2011	3,690,000	4,137,688	7,827,688
2012	3,875,000	3,953,188	7,828,188
2013	4,070,000	3,759,438	7,829,438
2014-2018	23,605,000	15,534,688	39,139,688
2019-2023	29,805,000	9,338,713	39,143,713
2024-2026	21,420,000	2,064,400	23,484,400
Add:			
Unamortized Premium	3,666,664	-	3,666,664
<b>Total</b>	<b>\$ 96,991,664</b>	<b>\$ 47,582,239</b>	<b>\$ 144,573,903</b>

**Public Facilities Bonds**

Section 9(b) general obligation bonds consist of Public Facilities Bonds, Series 1996 Refunding, Series 1997, Series 1998 Refunding, Series 1998, Series 1999A, Series 2002 Refunding, Series 2003A Refunding, Series 2004A, Series 2004B Refunding, Series 2005A, Series 2006A Refunding, Series 2006B, Series 2007A, Series 2007B, and Series 2008A. Bonds were issued to fund construction projects for higher educational institutions, mental health, and/or park facilities. The Series 2003A bonds were issued to advance refund outstanding Series 1993A and B, Series 1994, and Series 1996 bonds. The Series 2004B bonds were issued to advance refund outstanding Series 1997, Series 1998, and Series 1999A bonds. The Series 2006A bonds were issued to advance refund outstanding Series 1996 bonds. Principal and interest requirements for the current year totaled \$95,380,384. The interest rates for all bonds range from two percent to 5.5 percent and the issuance dates range from June 6, 1996, to June 18, 2008. The following schedule details the annual funding requirements necessary to repay these bonds:

**9(b) PUBLIC FACILITIES BONDS**  
Debt Service Requirements to Maturity

<i>Maturity</i>	<i>Principal</i>	<i>Interest</i>	<i>Total</i>
2009	\$ 67,860,000	\$ 41,130,276	\$ 108,990,276
2010	67,750,000	38,233,233	105,983,233
2011	67,690,000	35,096,383	102,786,383
2012	67,480,000	31,888,545	99,368,545
2013	67,265,000	28,583,935	95,848,935
2014-2018	249,045,000	99,095,050	348,140,050
2019-2023	187,470,000	49,143,944	236,613,944
2024-2028	102,840,000	10,686,344	113,526,344
Less:			
Deferral on Debt Defeasance	(7,830,600)	-	(7,830,600)
Add:			
Unamortized Premium	46,913,267	-	46,913,267
<b>Total</b>	<b>\$ 916,482,667</b>	<b>\$ 333,857,710</b>	<b>\$ 1,250,340,377</b>

**Parking Facilities Bonds**

Section 9(c) general obligation bonds consist of Parking Facilities Bonds, Series 1996, 2002 Refunding, 2003A, 2004A and 2006A Refunding. The Series 1996 bonds were issued to fund the renovation of the Seventh and Marshall Street parking deck. The Series 2002 Refunding bonds were issued to advance refund outstanding Series 1996 and Series 1993 Refunding bonds. The Series 2004A bonds were issued to fund the renovation of the Ninth and Franklin Street parking deck. The Series 2006A Refunding bonds were issued to advance refund outstanding Series 1996 outstanding bonds. The interest rates for these bonds range from 2.5 percent to 5.7 percent and the issuance dates range from June 6, 1996, to March 15, 2006. Current year principal and interest requirements totaled \$1,561,126.

The following schedule details the annual funding requirements necessary to repay these bonds:

**9(c) PARKING FACILITIES BONDS**  
Debt Service Requirements to Maturity

<i>Maturity</i>	<i>Principal</i>	<i>Interest</i>	<i>Total</i>
2009	\$ 1,000,426	\$ 356,776	\$ 1,357,202
2010	1,046,985	307,004	1,353,989
2011	1,068,102	254,655	1,322,757
2012	260,000	204,000	464,000
2013	270,000	191,000	461,000
2014-2018	1,450,000	744,500	2,194,500
2019-2023	1,770,000	356,750	2,126,750
2024-2028	410,000	18,450	428,450
Less:			
Deferral on Debt Defeasance	(221,700)	-	(221,700)
Add:			
Unamortized Premium	536,854	-	536,854
<b>Total</b>	<b>\$ 7,590,667</b>	<b>\$ 2,433,135</b>	<b>\$ 10,023,802</b>

**Virginia Public Building Authority**

Virginia Public Building Authority (VPBA) Section 9(d) bonds consist of Series 1992B, 1995A, 1996A Refunding, 1997A, 1998A Refunding, 1998B, 1999A, 1999B, 2000A, 2001A, 2002A, 2003A Refunding, 2004A Refunding, 2004B, 2004C Refunding, 2004D Refunding, 2005A Refunding, 2005B Refunding, 2005C, 2005D, 2006A, 2006B, 2007A, and 2008A Refunding. All bonds were issued for the purpose of constructing, improving, furnishing, maintaining, and acquiring public buildings for the use of the Commonwealth and also to reimburse localities, regional jail authorities or other combination of localities under the Regional Jail Financing Program. The Series 2004C and 2005A bonds were issued to refinance certain capital lease obligations of the Commonwealth. The Series 2004D bonds were issued to advance refund outstanding Series 1997A, Series 1999B, and Series 2000A bonds. The Series 2005B bonds were issued to advance refund outstanding Series 1996A, Series 1998B, and Series 1999A bonds. The Series 2008A bonds were issued to advance refund outstanding series 1998A Refunding bonds. The interest rates for all fixed rate bonds range from 2.5 percent to 6.6 percent and the issuance dates range from

August 1, 1992, to May 6, 2008. The Series 2005D bonds are variable rate bonds and the rates are reset weekly by the remarketing agent. Current year principal and interest requirements totaled \$182,597,028. The following schedule details the annual funding requirements necessary to repay these bonds:

**9(d) VIRGINIA PUBLIC BUILDING AUTHORITY BONDS**  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 124,745,000	\$ 77,421,941	\$ 202,166,941
2010	132,345,000	69,064,700	201,409,700
2011	132,075,000	63,188,125	195,263,125
2012	130,815,000	56,950,206	187,765,206
2013	131,315,000	50,486,418	181,801,418
2014-2018	536,630,000	165,062,439	701,692,439
2019-2023	272,805,000	72,102,958	344,907,958
2024-2028	203,715,000	17,037,575	220,752,575
Less:			
Unamortized Discount	(2,052,885)	-	(2,052,885)
Deferral on Debt Defeasance	(26,609,456)	-	(26,609,456)
Add:			
Unamortized Premium	83,671,857	-	83,671,857
<b>Total</b>	<b>\$ 1,719,454,516</b>	<b>\$ 571,314,362</b>	<b>\$ 2,290,768,878</b>

**Regional Jail Financing Program**

The Regional Jail Financing Program of the Commonwealth of Virginia Treasury Board was created during the 1993 Session of the General Assembly to establish a method of reimbursing localities, regional jail authorities or other combination of localities for a portion of the capital and financing costs of a jail project, made pursuant to Sections 53.1-80, 53.1-81, or 53.1-82 of the *Code of Virginia*. The General Assembly, upon recommendation from the Department of Planning and Budget, may determine to reimburse localities for approved capital costs over time through a contractual reimbursement agreement between the localities or authority and the Treasury Board. The Board of Corrections determines the amount of reimbursable capital costs. If approved for reimbursement over time, the Treasury Board determines the amount of reimbursable financing costs and calculates the periodic reimbursement payments.

In 1996, the General Assembly adopted legislation that authorized funding of jail project reimbursements through bonds issued by the Virginia Public Building Authority (VPBA). As of June 30, 1998, all future jail reimbursements were approved for funding through the VPBA as opposed to the Treasury Board. All reimbursements whether up front or over time, are subject to appropriation by the General Assembly. Current year principal and interest requirements totaled \$2,632,094.

The following schedule details the annual funding requirements necessary to repay these obligations:

REGIONAL JAILS FINANCING			
Financial Obligations to Maturity			
Calendar Year Obligations	Capital Costs	Financing Costs	Total
2009	\$ 1,749,353	\$ 884,436	\$ 2,633,789
2010	1,785,867	847,422	2,633,289
2011	1,827,477	808,212	2,635,689
2012	1,869,189	766,526	2,635,715
2013	1,911,009	725,511	2,636,520
2014-2018	837,165	(646,926)	190,239
<b>Total</b>	<b>\$ 9,980,060</b>	<b>\$ 3,385,181</b>	<b>\$ 13,365,241</b>

**Industrial Development Authority Obligations**

In fiscal year 2002, the Newport News Industrial Development Authority (IDA) issued Section 9(d) revenue bonds to pay a portion of the cost of construction and equipping of the Virginia Advanced Shipbuilding and Carrier Integration Center for use by the Newport News Shipbuilding and Dry Dock Company. The Commonwealth's obligation is set out in a payment agreement between Newport News IDA and the Treasury Board, in which the Treasury Board agrees to make payments equal to the debt service from amounts appropriated by the General Assembly. The interest rates for these bonds range from 2.75 percent to 5.03 percent and the issue date was July 27, 2000. Current year principal and interest requirements totaled \$5,290,545. The following schedule details the annual funding requirements necessary to repay these bonds:

**NEWPORT NEWS INDUSTRIAL DEVELOPMENT AUTHORITY**  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 4,615,000	\$ 678,287	\$ 5,293,287
2010	4,875,000	417,313	5,292,313
2011	5,150,000	141,625	5,291,625
<b>Total</b>	<b>\$ 14,640,000</b>	<b>\$ 1,237,225</b>	<b>\$ 15,877,225</b>

**Component Units**

**Higher Education Institution Bonds**

Higher Education Institution Bonds are comprised of both 9(c) general obligation bonds and 9(d) revenue bonds. Section 9(d) bonds are from several sources as shown on the following schedule (dollars in thousands):

College and university bonds backed by pledge of general revenue or revenue from specific revenue-producing capital projects	\$ 980,581
College and university debt backed exclusively by pledged revenues of an institution	<u>166,591</u>
<b>Total Higher Education Institution 9(d) debt</b>	<b><u>\$ 1,147,172</u></b>

The interest rates for these bonds range from 1.5 percent to 9.25 percent and the issuance dates range from June 30, 1979 to November 21, 2007. The following schedules detail the annual funding requirements necessary to amortize Higher Education Institution 9(c) and 9(d) bonds:

**9(c) HIGHER EDUCATION INSTITUTION BONDS**  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 35,499,574	\$ 22,813,618	\$ 58,313,192
2010	36,908,015	21,263,358	58,171,373
2011	34,263,898	19,482,795	53,746,693
2012	30,725,000	17,855,803	48,580,803
2013	31,170,000	16,353,553	47,523,553
2014-2018	125,745,000	60,980,281	186,725,281
2019-2023	98,770,000	34,382,450	133,152,450
2024-2028	71,030,000	13,173,288	84,203,288
2029-2033	19,065,000	2,749,300	21,814,300
2034-2038	3,500,000	425,125	3,925,125
Less:			
Unamortized Discount	(115,640)	-	(115,640)
Deferral on Debt Defeasance	(8,740,600)	-	(8,740,600)
Add:			
Unamortized Premium	9,475,487	-	9,475,487
Total	<u>\$ 487,295,734</u>	<u>\$ 209,479,571</u>	<u>\$ 696,775,305</u>

**9(d) HIGHER EDUCATION INSTITUTION BONDS**  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 21,857,515	\$ 48,667,885	\$ 70,525,400
2010	23,856,067	47,429,168	71,285,235
2011	30,509,726	46,526,893	77,036,619
2012	31,788,496	45,269,553	77,058,049
2013	33,122,380	43,871,672	76,994,052
2014-2018	127,859,390	199,649,160	327,508,550
2019-2023	117,485,210	172,421,847	289,907,057
2024-2028	117,955,000	147,638,861	265,593,861
2029-2033	171,905,000	123,087,117	294,992,117
2034-2038	305,065,000	82,837,723	387,902,723
2039-2043	157,975,000	11,944,500	169,919,500
Less:			
Deferral on Debt Defeasance	(10,348,753)	-	(10,348,753)
Add:			
Unamortized Premium	18,141,839	-	18,141,839
Total	<u>\$ 1,147,171,870</u>	<u>\$ 969,344,379</u>	<u>\$ 2,116,516,249</u>

**9(d) VIRGINIA COLLEGE BUILDING AUTHORITY BONDS**  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 83,325,000	\$ 33,606,867	\$ 116,931,867
2010	77,915,000	32,238,194	110,153,194
2011	70,100,000	28,769,456	98,869,456
2012	60,695,000	25,509,876	86,204,876
2013	44,905,000	22,728,956	67,633,956
2014-2018	228,115,000	83,569,544	311,684,544
2019-2023	205,215,000	38,327,544	243,542,544
2024-2029	89,690,000	7,310,219	97,000,219
Less:			
Deferral on Debt Defeasance	(5,265,400)	-	(5,265,400)
Add:			
Unamortized Premium	44,877,542	-	44,877,542
Total	<u>\$ 899,572,142</u>	<u>\$ 272,060,656</u>	<u>\$ 1,171,632,798</u>

Various higher education institutions' foundations (component units) have bonds outstanding as of year-end. The purpose of a majority of these bonds is for construction, property acquisition, and defeasance of prior debt. The following schedule details the future principal payments:

**FOUNDATIONS' BONDS (1)**  
Debt Service Requirements to Maturity

Maturity	Principal
2009	\$ 26,712,179
2010	8,447,244
2011	11,246,515
2012	11,027,215
2013	12,377,089
Thereafter	621,323,711
Mark-to-market estimate of bank swap transactions	4,064,916
Total	<u>\$ 695,198,869</u>

Note (1): Foundations represent FASB reporting entities defined in Note 1.B.

**Innovative Technology Authority**

The Innovative Technology Authority (ITA) has issued Taxable Lease Revenue Bonds, Series 1989, and Series 1997 Refunding. The Series 1989 bonds were issued to cover a portion of the costs related to the construction of a software development center and office building. Series 1997 bonds were issued to advance refund \$11.2 million of the outstanding 1989 bonds.

The 1989 bonds had an average interest rate of 10.3 percent and the 1997 bonds have an average interest rate of 7.4 percent. The bonds were issued on March 1, 1989, and May 1, 1997, respectively. The following schedule details the annual funding requirements necessary to amortize ITA bonds:

9(d) INNOVATIVE TECHNOLOGY AUTHORITY BONDS  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 855,000	\$ 470,051	\$ 1,325,051
2010	935,000	407,208	1,342,208
2011	1,015,000	336,896	1,351,896
2012	1,090,000	260,568	1,350,568
2013	1,155,000	178,600	1,333,600
2014-2018	1,220,000	91,744	1,311,744
Total	<u>\$ 6,270,000</u>	<u>\$ 1,745,067</u>	<u>\$ 8,015,067</u>

Virginia Port Authority

The Virginia Port Authority (VPA) has issued Section 9(d) revenue bonds and notes pursuant to powers provided to its board of commissioners by the Code of Virginia. The interest rates for these bonds range from three percent to six percent and the issuance dates range from October 23, 1996, to April 11, 2007. Series 1998 bonds were issued to advance refund \$71.0 million of the outstanding Series 1988 bonds. Series 2006A bonds were issued to advance refund \$22.9 million of outstanding Series 1996 bonds. The following schedule details the annual funding requirements necessary to amortize VPA bonds:

9(d) VIRGINIA PORT AUTHORITY DEBT  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 20,750,000	\$ 20,974,008	\$ 41,724,008
2010	76,205,000	22,420,450	98,625,450
2011	11,895,000	19,870,508	31,765,508
2012	12,465,000	19,280,908	31,745,908
2013	12,665,000	18,659,301	31,324,301
2014-2018	70,350,000	82,594,713	152,944,713
2019-2023	78,295,000	63,717,258	142,012,258
2024-2028	100,015,000	41,469,492	141,484,492
2029-2033	64,895,000	20,504,485	85,399,485
2034-2038	52,575,000	5,408,038	57,983,038
Less:			
Deferral on Debt Defeasance	(1,158,004)	-	(1,158,004)
Add:			
Unamortized Premium	12,626,181	-	12,626,181
Total	<u>\$ 511,578,177</u>	<u>\$ 314,899,161</u>	<u>\$ 826,477,338</u>

Virginia Housing Development Authority

The Virginia Housing Development Authority (VHDA) issued Section 9(d) revenue bonds. The interest rates for these bonds range from 3.23 percent to 8.18 percent and the origination dates range from April 1, 1983, to June 28, 2007. The following schedule details the annual funding requirements necessary to amortize these bonds:

9(d) VIRGINIA HOUSING DEVELOPMENT AUTHORITY BONDS  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 270,813,640	\$ 338,683,540	\$ 609,497,180
2010	291,380,000	328,280,045	619,660,045
2011	292,030,000	315,835,733	607,865,733
2012	289,295,000	303,203,454	592,498,454
2013	274,530,000	290,495,881	565,025,881
2014-2018	1,348,755,000	1,257,815,940	2,606,570,940
2019-2023	1,167,330,000	933,591,868	2,100,921,868
2024-2028	1,057,960,000	637,134,132	1,695,094,132
2029-2033	861,276,517	380,742,785	1,242,019,302
2034-2038	802,385,631	175,283,603	977,669,234
2039-2043	157,210,000	22,057,478	179,267,478
2044-2048	44,700,000	1,848,923	46,548,923
Add:			
Unamortized Premium	21,321,000	-	21,321,000
Total	<u>\$ 6,878,986,788</u>	<u>\$ 4,984,973,382</u>	<u>\$ 11,863,960,170</u>

Virginia Resources Authority

The Virginia Resources Authority (VRA) issued Section 9(d) revenue bonds. The interest rates for these bonds range from 1.36 percent to 8.70 percent and the origination dates range from December 1, 1985, to March 18, 2007. The following schedule details the annual funding requirements necessary to amortize these bonds:

9(d) VIRGINIA RESOURCES AUTHORITY BONDS  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 65,465,000	\$ 78,144,326	\$ 143,609,326
2010	69,250,000	75,704,822	144,954,822
2011	94,220,000	72,244,810	166,464,810
2012	98,035,000	67,773,878	165,808,878
2013	100,314,940	63,703,029	164,017,969
2014-2018	423,865,000	255,520,272	679,385,272
2019-2023	399,595,000	159,845,318	559,440,318
2024-2028	302,925,000	80,887,154	383,812,154
2029-2033	143,214,700	28,090,927	171,305,627
2034-2038	80,439,211	7,949,985	88,389,196
2039	1,635,000	38,566	1,673,566
Less:			
Unaccreted Capital Appreciation Bonds	51,201,706	-	51,201,706
Add:			
Unamortized Premium	(47,219,166)	-	(47,219,166)
Total	<u>\$ 1,782,941,391</u>	<u>\$ 889,903,087</u>	<u>\$ 2,672,844,478</u>

## Virginia Public School Authority

The Virginia Public School Authority (VPSA) issued Section 9(d) revenue bonds. The interest rates for these bonds range from two percent to six percent, and the origination dates range from November 20, 1997, to May 15, 2008. The following schedule details the annual funding requirements necessary to amortize these bonds:

9(d) VIRGINIA PUBLIC SCHOOL AUTHORITY BONDS  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 204,945,000	\$ 144,382,191	\$ 349,327,191
2010	205,775,000	132,931,173	338,706,173
2011	200,645,000	122,750,232	323,395,232
2012	199,555,000	112,922,613	312,477,613
2013	185,680,000	103,235,135	288,915,135
2014-2018	877,997,063	380,470,197	1,258,467,260
2019-2023	683,145,000	184,683,328	867,828,328
2024-2028	383,485,000	55,932,666	439,417,666
2029-2033	70,170,000	6,902,253	77,072,253
2034-2038	5,450,000	511,200	5,961,200
Less:			
Deferral on			
Debt Defeasance	(39,600,000)	-	(39,600,000)
Add:			
Unamortized Premium	52,840,195	-	52,840,195
Total	<u>\$ 3,030,087,258</u>	<u>\$ 1,244,720,988</u>	<u>\$ 4,274,808,246</u>

## Hampton Roads Sanitation District Commission

The Hampton Roads Sanitation District Commission issued bonds under a Master Trust Indenture and a Trust Agreement dated December 1, 1993, and March 1, 2003. The interest cost for these bonds range from 2.5 percent to 4.75 percent. The following schedule details the annual funding requirements necessary to amortize these bonds:

HAMPTON ROADS SANITATION DISTRICT COMMISSION  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 12,551,000	\$ 15,538,000	\$ 28,089,000
2010	12,967,000	15,071,000	28,038,000
2011	13,499,000	14,549,000	28,048,000
2012	13,952,000	14,038,000	27,990,000
2013	14,389,000	13,540,000	27,929,000
2014-2018	63,034,000	59,962,000	122,996,000
2019-2023	51,288,000	49,705,000	100,993,000
2024-2028	55,234,000	38,160,000	93,394,000
2029-2033	54,030,000	25,609,000	79,639,000
2034-2038	68,960,000	10,681,000	79,641,000
Total	<u>\$ 359,904,000</u>	<u>\$ 256,853,000</u>	<u>\$ 616,757,000</u>

## Virginia Biotechnology Research Partnership Authority

The Virginia Biotechnology Research Partnership Authority issued Series 1996, 1998, 1999A, 1999B, and 2001 Commonwealth of Virginia Lease Revenue bonds. Coupon interest rates range from four percent to 6.4 percent. The Series 1996 Virginia Biotechnology Research Partnership Authority Lease Revenue Bonds were refinanced with VPBA Series 2005A bonds on March 1, 2005.

VIRGINIA BIOTECH RESEARCH AUTHORITY  
Debt Service Requirements to Maturity

Maturity	Principal	Interest	Total
2009	\$ 3,440,000	\$ 2,862,134	\$ 6,302,134
2010	3,610,000	2,698,507	6,308,507
2011	3,795,000	2,525,335	6,320,335
2012	3,995,000	2,329,744	6,324,744
2013	4,225,000	2,107,737	6,332,737
2014-2018	21,235,000	6,947,288	28,182,288
2019-2023	17,200,000	1,775,000	18,975,000
Add:			
Unamortized Premium	366,919	-	366,919
Total	<u>\$ 57,866,919</u>	<u>\$ 21,245,745</u>	<u>\$ 79,112,664</u>

Total principal outstanding at June 30, 2008, on all component unit bonds amounted to \$15.9 billion.

In addition to the above obligations, the Virginia Small Business Financing Authority (nonmajor component unit) has issued Industrial Development Revenue Bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private sector entity served by the bond issuance. Neither the Small Business Financing Authority, nor the Commonwealth is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities on the accompanying financial statements. Total principal outstanding at June 30, 2008, of the Industrial Development Revenue Bonds is \$296.4 million.

The following schedule summarizes the changes in long-term liabilities:

Schedule of Changes in Long-term Debt and Obligations (1) (2)

(Dollars in Thousands)

	Balance July 1, 2007	Issuances and Other Increases	Retirements and Other Decreases	Subtotal June 30, 2008
<b>Primary Government</b>				
<b>Governmental Activities:</b>				
<b>Long-term Debt Bearing the Pledge of the</b>				
<b>Full Faith and Credit of the Commonwealth:</b>				
General Obligation Bonds - 9(b) and 9(c):				
Public Facilities Bonds (3)	\$ 761,195	\$ 173,665	\$ (57,460)	\$ 877,400
Parking Facilities Bonds (3)	8,424	-	(1,149)	7,275
Transportation Facilities Bonds (3)	92,083	-	(15,959)	76,124
Add: Unamortized Premium	50,759	5,234	(4,349)	51,644
Accretion on Capital Appreciation Bonds	-	-	-	-
Less: Unamortized Discount	(555)	372	-	(183)
Deferral on Debt Defeasance	(11,577)	1,306	-	(10,271)
Total General Obligation Bonds	<u>900,329</u>	<u>180,577</u>	<u>(78,917)</u>	<u>1,001,989</u>
<b>Long-term Debt / Obligations Not Bearing the Pledge</b>				
<b>of the Full Faith and Credit of the Commonwealth:</b>				
Transportation Facilities Bonds (3)	1,696,209	-	(159,905)	1,536,304
Virginia Public Building Authority Bonds (3)	1,536,435	301,475	(173,465)	1,664,445
Regional Jails Financing Payable	11,693	-	(1,713)	9,980
Industrial Development Authority Obligations	19,010	-	(4,370)	14,640
Economic Development Authority Obligations (3)	96,515	-	(3,190)	93,325
Add: Unamortized Premium	172,962	18,113	(18,430)	172,645
Accretion on Capital Appreciation Bonds	9,691	2,358	-	12,049
Less: Unamortized Discount	(4,563)	2,446	-	(2,117)
Deferral on Debt Defeasance	(43,587)	12,416	(3,229)	(34,400)
Installment Purchase Obligations	59,574	1,083	(5,896)	54,761
Notes Payable - Virginia Public Broadcasting Board	11,070	-	(2,550)	8,520
Notes Payable - Transportation	12,325	-	-	12,325
Notes Payable - Aviation	2,482	-	(287)	2,195
Compensated Absences	340,008	13,778	(8,425)	345,361
Capital Lease Obligations	125,033	4,534	(16,090)	113,477
Pension Liability	789,771	88,808	-	878,579
OPEB Liability	-	57,473	-	57,473
Other	16,472	7,526	(3,795)	20,203
Total Long-term Debt / Obligations Not Bearing the Pledge of the Full Faith and Credit of the Commonwealth	<u>4,851,100</u>	<u>510,010</u>	<u>(401,345)</u>	<u>4,959,765</u>
<b>Total Governmental Activities</b>	<u>5,751,429</u>	<u>690,587</u>	<u>(480,262)</u>	<u>5,961,754</u>
<b>Business-type Activities:</b>				
<b>Long-term Debt / Obligations Not Bearing the Pledge</b>				
<b>of the Full Faith and Credit of the Commonwealth:</b>				
Installment Purchase Obligations	2,610	-	(875)	1,735
Capital Lease Obligations	-	2,347	-	2,347
<b>Obligations:</b>				
Compensated Absences	8,682	4,638	(4,559)	8,761
Pension Liability	16,966	1,921	-	18,887
OPEB Liability	-	1,551	-	1,551
Lottery Prizes Payable	313,112	58,714	(39,100)	332,726
Tuition Benefits Payable	1,730,482	244,115	(83,173)	1,891,424
<b>Total Business-type Activities</b>	<u>2,071,852</u>	<u>313,286</u>	<u>(127,707)</u>	<u>2,257,431</u>
<b>Total Primary Government</b>	<u>\$ 7,823,281</u>	<u>\$ 1,003,873</u>	<u>\$ (607,969)</u>	<u>\$ 8,219,185</u>

<u>Foundations (4)</u>	<u>Balance June 30, 2008</u>	<u>Due Within One Year</u>
\$ -	\$ 877,400	\$ 67,860
-	7,275	1,000
-	76,124	12,964
-	51,644	-
-	-	-
-	(183)	-
-	(10,271)	-
-	<u>1,001,989</u>	<u>81,824</u>
-	1,536,304	162,960
-	1,664,445	124,745
-	9,980	1,749
-	14,640	4,615
-	93,325	3,345
-	172,645	-
-	12,049	-
-	(2,117)	-
-	(34,400)	-
-	54,761	5,734
-	8,520	2,690
-	12,325	-
-	2,195	286
-	345,361	170,754
-	113,477	9,760
-	878,579	-
-	57,473	-
-	20,203	3,600
-	<u>4,959,765</u>	<u>490,238</u>
-	<u>5,961,754</u>	<u>572,062</u>
-	1,735	771
-	2,347	428
-	8,761	4,464
-	18,887	-
-	1,551	-
-	332,726	62,734
-	1,891,424	112,236
-	<u>2,257,431</u>	<u>180,633</u>
<u>\$ -</u>	<u>\$ 8,219,185</u>	<u>\$ 752,695</u>

Continued on next page

**Schedule of Changes in Long-term Debt and Obligations (1) (2)**  
(continued)

(Dollars in Thousands)

	Balance July 1, 2007	Issuances and Other Increases	Retirements and Other Decreases	Subtotal June 30, 2008
<b>Component Units</b>				
<b>Long-term Debt Bearing the Pledge of the Full Faith and Credit of the Commonwealth:</b>				
General Obligation Bonds - Higher Education 9(c) (3)	\$ 411,842	\$ 111,338	\$ (35,884)	\$ 487,296
<b>Long-term Debt / Obligations Not Bearing the Pledge of the Full Faith and Credit of the Commonwealth:</b>				
Bonds (3) (5)	12,904,988	2,490,252	(720,862)	14,674,378
Installment Purchase Obligations	126,755	14,048	(21,992)	118,811
Capital Lease Obligations	124,738	19,991	(7,956)	136,773
Notes Payable	1,034,475	530,072	(271,512)	1,293,035
Compensated Absences	220,887	137,414	(128,391)	229,910
Pension Liability	315,260	44,861	(1,240)	358,881
OPEB Liability	-	62,185	-	62,185
Bond Anticipation Notes	40,000	-	(40,000)	-
Trust and Annuity Obligations	911	119	(27)	1,003
Other (6)	250,037	251,215	(238,584)	262,668
<b>Total Component Units</b>	<b>\$ 15,429,893</b>	<b>\$ 3,661,495</b>	<b>\$ (1,466,448)</b>	<b>\$ 17,624,940</b>

- (1) Pursuant to GASB Statement No. 34, governmental activities include internal service funds. Business-type activities are considered enterprise funds.
- (2) Payments on bonded debt that pertain to the Commonwealth's governmental activities are made through the debt service funds. Payments for installment purchases, compensated absences, capital leases, pension, and other obligations that pertain to the Commonwealth's governmental activities are made through the general and special revenue funds. Internal service funds predominantly serve the governmental funds. Accordingly, long-term liabilities for these funds are included as part of the total for governmental activities. Enterprise funds, or business-type activities, are self-supporting funds. Accordingly, long-term liabilities are paid from each respective fund.
- (3) Amounts are net of any unamortized discounts, premiums, and deferrals.
- (4) Foundations represent FASB reporting entities defined in Note 1.B.
- (5) Beginning balance was increased as a result of a reclassification by the Virginia Resource Authority of bond issuance costs which are reported as Other Assets in fiscal year 2008.
- (6) Beginning balance was decreased as a result of a reclassification by Virginia Commonwealth University Health System Authority (blended component unit of the Virginia Commonwealth University - major) of certain claims payable classified as Long-term Liabilities in fiscal year 2007 but reported as Claims Payable in fiscal year 2008.



<u>Foundations (4)</u>	<u>Balance June 30, 2008</u>	<u>Due Within One Year</u>
\$ -	\$ 487,296	\$ 36,200
695,199	15,369,577	713,774
43	118,854	19,803
295	137,068	8,050
209,333	1,502,368	188,607
7,705	237,615	155,564
49,351	408,232	-
-	62,185	-
-	-	-
90,337	91,340	2,819
50,449	313,117	51,373
<u>\$ 1,102,712</u>	<u>\$ 18,727,652</u>	<u>\$ 1,176,190</u>

## Bond Defeasance

### Primary Government

In May 2008, the Virginia Public Building Authority (blended component unit) issued \$58,995,000 of Series 2008A Public Facilities Revenue Refunding Bonds. The bonds refunded with the Series 2008A refunding bonds were \$60,775,000 of Series 1998A Public Facilities Revenue Refunding Bonds. The net proceeds of \$62,756,957 were deposited with escrow agents to provide for future debt service on the defeased bonds. This defeasance resulted in an accounting loss of \$3,229,495. Total debt service payments over the life of the bonds will be reduced by \$2,744,136 resulting in an economic gain (savings) of \$2,665,620 discounted at the rate of 2.49 percent.

### Component Units

In October 2007, the Virginia College Building Authority (nonmajor) issued \$100,765,000 of Series 2007B Pooled Bond Program refunding bonds. The bonds refunded with the series 2007B refunding bonds were \$6,795,000 of series 1997A, \$16,175,000 of series 1998A, \$17,785,000 of series 2000A, \$10,635,000 of series 2001A, \$45,230,000 of series 2002A, and \$1,630,000 of series 2005A 21<sup>st</sup> Century College Program bonds. The net proceeds from the sale of the refunding bonds of \$102,054,758 were deposited in irrevocable trusts with escrow agents to provide for all future debt service on the defeased bonds. This defeasance resulted in an accounting loss of \$3,707,000. Total debt service payments over the next 12 years will be reduced by \$5,444,159 resulting in a present value savings of \$4,640,463 discounted at the rate of 4.21 percent.

During the fiscal year, the Virginia Resources Authority (nonmajor) issued refunding bonds series 2008A and 2007B. The bonds that were refunded or partially refunded were \$720,000 of series 1997, \$4,080,000 of series 1997H, and \$14,560,000 of series 1998A Water and Sewer Revenue Bonds. The refunding resulted in an economic gain of \$1,300,040.

GASB Statement No. 7, *Advance Refundings Resulting in Defeasance of Debt*, provides that refunded debt and assets placed in escrow for the payment of related debt service be excluded from the financial statements. As of June 30, 2008, there were \$493.4 million in bonds from the primary government that have been refunded and defeased in-substance from the governmental activities column by placing existing assets and the proceeds of new bonds in irrevocable trusts to provide for all future debt service payments. In addition, there were \$551.1 million in bonds outstanding considered defeased from the component units.

## Arbitrage Rebate

The Tax Reform Act of 1986 requires that governmental entities issuing tax-exempt debt subsequent to August 1986 calculate and rebate arbitrage earnings to the federal government. The U.S. Treasury has issued regulations on calculating the rebate amount and complying with the provisions of the Tax Reform Act of 1986. Governmental issuers must comply with the rebate regulations in order for their bonds to maintain tax-exempt status. The regulations require the excess of the aggregate amount earned on investments purchased with bond proceeds over the amount that would have been earned if the proceeds were invested at a rate equal to the bond yield, to be rebated to the federal government. Income earned on excess earnings is also subject to rebate. Rebate liability, if any, must be paid every five years over the life of the bonds. Some bonds may be exempt from the rebate requirements if they qualify for certain regulatory exceptions. Governmental issuers may elect to pay a penalty in lieu of rebate. If the issuer meets one of the exceptions, the issuer retains any arbitrage earnings. Rebate and penalty payments are calculated and paid as required by law on bond issues that do not qualify for an exception.

Although rebatable arbitrage need only be calculated for tax purposes every fifth year that debt is outstanding, and consistent with modified accrual basis of accounting, is not recognized as a liability in governmental funds until amounts actually become due and payable, a liability is recognized in accrual basis government-wide statements as soon as the underlying event has occurred. Accordingly, as of June 30, 2008, the Commonwealth has recognized a government-wide liability of \$218,569.

Amounts remitted to the federal government for rebate liability are generally paid from earnings derived from the issue. However, if all proceeds (including earnings) have been expended and depending on the type of issue, it may be necessary to use project revenues or general or nongeneral fund appropriations to satisfy any rebate liability. During the year, the Virginia College Building Authority (nonmajor component unit) remitted \$23,238 to the federal government for rebate liability on its Series 2002 Pooled Bond Program issue. The Virginia Department of Transportation (primary government) paid \$10,132 in rebate liability on its Commonwealth of Virginia, Transportation Program Revenue Bonds, Series 1997A (Oak Grove Connector, City of Chesapeake) issue. No rebate payments were owed during the year on the Commonwealth's general obligation bonds or bonds of the Virginia Public Building Authority.

Rebate liability on bonds of the Virginia Public School Authority (major component unit) is payable from earnings on related bond funds and from local issuers whose local school bonds were purchased by the VPSA. During the year, \$65,406 was paid to the federal government for rebate on various VPSA school financing bonds.

## Capital Leases

The Commonwealth leases buildings and equipment under various agreements that are accounted for as capital leases. The lease agreements are for various terms and all leases contain nonappropriation clauses indicating that continuation of the lease is subject to funding by the General Assembly.

Gross minimum lease payments, together with the present value of the net minimum lease payments as of June 30, 2008, are shown in the following table (dollars in thousands).

	Governmental Activities	Business-Type Activities	Component Units (1)
2009	\$ 17,918	\$ 428	\$ 13,528
2010	17,532	547	13,877
2011	17,162	560	12,609
2012	16,281	575	11,256
2013	15,803	589	11,152
2014-2018	58,578	-	45,532
2019-2023	19,876	-	33,920
2024-2028	552	-	26,041
2029-2033	-	-	24,297
2034-2038	-	-	1,053
2039-2043	-	-	685
2044-2048	-	-	622
2049-2053	-	-	957
Total Gross Minimum Lease Payments	163,702	2,699	195,529
Less: Amount Representing Executory Costs	9,163	-	5,572
Net Minimum Lease Payments	154,539	2,699	189,957
Less: Amount Representing Interest	41,062	352	53,184
Present Value of Net Minimum Lease Payments	\$ 113,477	\$ 2,347	\$ 136,773

Note (1): The above amounts exclude capital lease obligations of foundations.

## Foundations (2)

2009	\$ 113
2010	89
2011	70
2012	23
Net Minimum Lease Payments	295
Less: Amount Representing Interest	-
Present Value of Net Minimum Lease Payments	\$ 295

Note (2): Foundations represent FASB reporting entities defined in Note 1.B.

At June 30, 2008, assets purchased under capital leases were included in depreciable capital assets as follows (dollars in thousands). The amounts are net of accumulated depreciation where applicable. For a portion of these assets, ownership will pass to the Commonwealth at the end of the lease term.

	Buildings	Equipment	Total
<b>Governmental Activities:</b>			
Gross Capital Assets	\$ 176,771	\$ 1,770	\$ 178,541
Less: Accumulated Depreciation	51,071	686	51,767
<b>Total Governmental Activities</b>	<u>\$ 125,700</u>	<u>\$ 1,074</u>	<u>\$ 126,774</u>
<b>Business-Type Activities:</b>			
Gross Capital Assets	\$ 2,347	\$ -	\$ 2,347
Less: Accumulated Depreciation	-	-	-
<b>Total Business-Type Activities</b>	<u>2,347</u>	<u>-</u>	<u>2,347</u>
<b>Component Units:</b>			
Gross Capital Assets	\$ 158,815	\$ 33,345	\$ 192,160
Less: Accumulated Depreciation	15,763	20,982	36,745
Subtotal (excluding Foundations)	143,052	12,363	155,415
Foundations:			
Gross Capital Assets	-	567	567
Less: Accumulated Depreciation	-	155	155
Subtotal Foundations	-	412	412
<b>Total Component Units</b>	<u>\$ 143,052</u>	<u>\$ 12,775</u>	<u>\$ 155,827</u>

## Notes Payable

Notes Payable consist of several items as shown in the following schedule (dollars shown in thousands):

<b>Primary Government</b>	
Transportation Note	\$ 12,325
Virginia Public Broadcasting Board Note	8,520
Aviation Note	2,195
Installment Notes	56,496
<b>Total Primary Government</b>	<u>79,536</u>
<b>Component Units</b>	
Virginia Public School Authority	173,090
Virginia Housing Development Authority	61,330
University of Virginia	63,389
Virginia Polytechnic Institute and State University	122,198
Virginia Commonwealth University	184,113
Nonmajor Component Units	688,915
Installment Notes	118,811
Subtotal (excluding Foundations)	<u>1,411,846</u>
Foundations:	
Notes Payable	209,333
Installment Notes	43
Subtotal - Foundations	<u>209,376</u>
<b>Total Component Units</b>	<u>1,621,222</u>
<b>Total Notes Payable</b>	<u>\$ 1,700,758</u>

The Transportation (primary government) Note listed above represents an interest free note payable to Fairfax County, Virginia, of \$4,325,000 which was issued pursuant to the State Revenue Bond Act, Article 5, Title 33.1, *Code of Virginia* to pay for the acquisition and construction of the Omer L. Hirst - Adelard L. Brault Expressway. Additionally, the Virginia Department of Transportation (part of primary government) entered into an interest free note payable to Chesterfield County, Virginia, of \$8,000,000 for the repayment of the Powhite Parkway Extension Toll Road from surplus net revenues of the project prior to the retirement of all the bonds issued.

The Virginia Public Broadcasting Board (part of primary government) Note listed above represents a loan agreement entered into with the Harrisonburg Industrial Development Authority for \$23,840,000. The purpose of the loan was to grant funds to Virginia's public television stations to assist with the cost of conversion to the Federal Communication Commission's new digital standard. The agreement was entered into February 27, 2001, and has a variable rate of interest. The variable interest rates are reset weekly by the remarketing agent. The General Assembly authorized these grants in Chapter 1073 of the 2000 Appropriation Act.

The Aviation (primary government) Note listed above represents a loan agreement with the Virginia Resources Authority in the amount of \$6,600,000. The purpose of the loan was to finance and refinance grants-in-aid made to the Peninsula Airport Commission to provide funding for capital improvements at the Newport News/Williamsburg International Airport. The principal amount shall be paid semi-annually with the final payment due in 2017.

The Virginia Public School Authority (major component unit) notes of \$173,090,000 are for the School Equipment Financing Notes Educational Technology program. The note proceeds were used to make grants to school divisions for the purchase of educational technology equipment. The notes will be repaid from appropriations to be made by the Virginia General Assembly from the Literary Fund (major special revenue fund).

The Virginia Housing Development Authority (major component unit) has notes payable of \$61,330,000. Of this amount, \$25,000,000 is a revolving credit agreement with Bank of America to provide funds for general corporate purposes and \$36,330,000 is a credit agreement with the Federal Home Loan Bank of Atlanta. The proceeds along with the bond proceeds are used to make mortgage loans.

The Virginia Resources Authority (nonmajor component unit) notes of \$4,349,438 are Equipment and Term Financing loans borrowed from SunTrust Equipment and Finance Leasing Corporation. The amount consists of four loans with interest rates varying from 2.26 percent to 3.49 percent.

An additional amount of \$1,058,615,000 is comprised primarily of higher education (component unit) promissory notes with the Virginia College Building Authority (nonmajor component unit) to finance the construction of various higher education facilities. The principal amount net of unamortized accruals is \$1,045,382,186. Interest rates range from 2.75 percent to 5.75 percent and shall be paid semi-annually. The final principal payment is due in 2035. The Virginia Biotechnology Research Partnership Authority has a note payable in the amount of \$1,990,625 used to purchase two pieces of land.

The higher education institutions (component units) also have notes payable. The University of Virginia (major component unit) has notes payable of \$2,759,346 between the Medical Center and a subsidiary and a notes payable of \$298,000 for a new GPS system. The College of William and Mary (nonmajor component unit) has notes payable of \$583,068 with SunTrust Bank to partially finance the multi-year implementation of the administrative and financial system. This first note matured in 2008 and the second note has an interest rate of 3.75 percent and matures in 2011. Virginia State University (nonmajor component unit) has a note payable of \$1,990,524, which is the result of a loan agreement with the U.S. Department of Housing and Urban Development to repair seven dormitories. The loan is to be repaid over 30 years at 3.0 percent interest per annum, and is secured by a lien on the net revenues from the ownership, operation, and use of the seven dormitories under repair. Norfolk State University (nonmajor component unit) has a note payable of \$75,617, which is the result of an agreement with the City of Norfolk to purchase the Brambleton Center. The loan is payable in six full scholarships each year varying from \$4,593 to \$13,308 with the final amount due in 2019. The Radford University Property Acquisition Foundation (blended component unit of Radford University (nonmajor component unit)) has a notes payable of \$1,187,906 to purchase land and a building. The note matures in 2012 and has a 6.8 percent interest rate.

Various foundations (component units) have notes outstanding as of year-end. The purpose of a majority of these notes is for property acquisition, working capital, and construction. Future principal payments as of June 30, 2008, are shown in the following table (dollars in thousands).

**Foundations' Notes Payable (Component Units) (1)**  
June 30, 2008

<b>Maturity</b>	<b>Principal</b>
2009	\$ 27,679
2010	10,124
2011	44,725
2012	14,279
2013	5,977
Thereafter	106,549
<b>Total</b>	<b>\$ 209,333</b>

Note (1): Foundations represent FASB reporting entities defined in Note 1.B.

Installment purchase obligations have been entered into by agencies and institutions of the Commonwealth. These agreements, other than those in the component units and certain institutions of higher education, contain nonappropriation clauses indicating that continuation of the installment purchase obligations is subject to funding by the General Assembly. Installment purchase obligations represent \$175,307,343 of the total outstanding debt of the Commonwealth. The foundations (component units) had installment purchase obligations totaling \$43,331 as of year-end. Presented in the following tables are repayment schedules for installment purchase obligations.

**Installment Purchase Obligations - Governmental Funds**  
June 30, 2008

<b>Maturity</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2009	\$ 5,734,476	\$ 1,759,005	\$ 7,493,481
2010	6,120,818	1,798,522	7,919,340
2011	4,981,102	1,570,761	6,551,863
2012	3,446,184	1,450,668	4,896,852
2013	3,112,992	1,323,324	4,436,316
2014-2018	17,067,316	4,638,191	21,705,507
2019-2023	14,298,474	1,371,605	15,670,079
<b>Total</b>	<b>\$ 54,761,362</b>	<b>\$ 13,912,076</b>	<b>\$ 68,673,438</b>

**Installment Purchase Obligations - Business-type Activities**  
June 30, 2008

<b>Maturity</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2009	\$ 770,681	\$ 46,587	\$ 817,268
2010	776,891	20,579	797,470
2011	186,944	1,963	188,907
<b>Total</b>	<b>\$ 1,734,516</b>	<b>\$ 69,129</b>	<b>\$ 1,803,645</b>

**Installment Purchase Obligations - Component Units (1)**

June 30, 2008

<b>Maturity</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2009	\$ 19,771,635	\$ 4,733,518	\$ 24,505,153
2010	20,272,143	4,981,970	25,254,113
2011	11,338,138	2,936,427	14,274,565
2012	10,504,926	2,532,108	13,037,034
2013	9,392,448	2,162,049	11,554,497
2014-2018	34,177,361	6,066,480	40,243,841
2019-2023	13,354,814	1,012,152	14,366,966
<b>Total</b>	<b>\$ 118,811,465</b>	<b>\$ 24,424,704</b>	<b>\$ 143,236,169</b>

Note (1): The above amounts exclude installment purchase obligations of foundations.

**Installment Purchase Obligations - Foundations (2)**

June 30, 2008

<b>Maturity</b>	<b>Principal</b>
2009	\$ 31,350
2010	11,028
2011	953
<b>Total</b>	<b>\$ 43,331</b>

Note (2): Foundations represent FASB reporting entities defined in Note 1.B.

**Lottery Prizes Payable**

Lottery prizes are paid in 20, 25, 26, or 30 installments. The first installment is paid on the day the prize is claimed. The subsequent annual payments are funded with U.S. Treasury STRIPS purchased by the Virginia Lottery. For Life prizes payable represent estimated prizes payable monthly, quarterly or annually for the life of the winner based on life expectancy tables from the Virginia Bureau of Insurance, and funded with a pool of U.S. Treasury STRIPS.

Lottery prizes payable represent the future annual prize payments valued at cost plus accrued interest (present value of securities held to maturity) of the investment securities funding the payments.

Lottery prizes payable for the fiscal year ended June 30, 2008, are shown in the following table:

	<b>Jackpot</b>	<b>Win For Life</b>	<b>Total</b>
Due within one year	\$ 59,575,093	\$ 3,158,719	\$ 62,733,812
Due in subsequent years	227,191,930	42,799,841	269,991,771
Total (present value)	286,767,023	45,958,560	332,725,583
Add:			
Interest to Maturity	92,593,977	37,601,440	130,195,417
<b>Lottery Prizes Payable at Maturity</b>	<b>\$ 379,361,000</b>	<b>\$ 83,560,000</b>	<b>\$ 462,921,000</b>

**Tuition Benefits Payable**

The Virginia College Savings Plan administers the Virginia Prepaid Education Program (VPEP). VPEP offers contracts which, for actuarially determined amounts, provide for guaranteed full future tuition payments at state higher education institutions. The contract provisions also allow the benefits to be used for private or out-of-state institutions at a prorated amount based upon the amounts charged by the state's higher education institutions.

At June 30, 2008, tuition benefits payable of \$1.9 billion have been recorded for the VPEP program on the balance sheet for the actuarially determined present value of future obligations anticipated for payment of benefits and administrative expenses for the VPEP program. In addition, a receivable in the amount of \$288.0 million has been recorded to reflect the actuarially determined present value of future payments anticipated from contract holders.

## 24. OTHER REVENUE

The following table (dollars in thousands) summarizes Other Revenue for the fiscal year ended June 30, 2008.

	<b>Assessments and Receipts for Support of Special Services</b>	<b>Fines, Forfeitures, Court Fees, Penalties, and Escheats</b>	<b>Receipts from Cities Counties, and Towns</b>	<b>Private Gifts, Grants, and Contracts</b>	<b>Sales of Property</b>
<b>Primary Government:</b>					
General	\$ 447	\$ 203,451	\$ 10,091	\$ 11	\$ 2,461
Major Special Revenue Funds:					
Commonwealth Transportation	18,624	12,703	88,292	21,142	-
Federal Trust	-	416	-	-	286
Literary	-	67,319	-	-	-
Nonmajor Governmental Funds	89,514	96,164	77,920	10,296	26,475
Major Enterprise Funds:					
Virginia College Savings Plan	-	-	-	-	-
Nonmajor Enterprise Funds	-	12,897	-	-	-
Internal Service Funds	-	583	-	-	-
Private Purpose	-	-	-	-	-
Pension and Other Employee Benefit Trust	-	-	-	-	-
<b>Total Primary Government</b>	<b>\$ 108,585</b>	<b>\$ 393,533</b>	<b>\$ 176,303</b>	<b>\$ 31,449</b>	<b>\$ 29,222</b>

	<b>Tobacco Master Settlement</b>	<b>Taxes</b>	<b>Smart Tag</b>	<b>Other (1)</b>	<b>Total Other Revenue</b>
<b>Primary Government:</b>					
General	\$ 53,684	\$ -	\$ -	\$ 61,834	\$ 331,979
Major Special Revenue Funds:					
Commonwealth Transportation	-	-	11,579	13,710	166,050
Federal Trust	-	-	-	50,270	50,972
Literary	-	-	-	95,112	162,431
Nonmajor Governmental Funds	-	-	-	164,759	465,128
Major Enterprise Funds:					
Virginia College Savings Plan	-	-	-	21	21
Nonmajor Enterprise Funds	-	12,531	-	1,804	27,232
Internal Service Funds	-	-	-	-	583
Private Purpose	-	-	-	344	344
Pension and Other Employee Benefit Trust	-	-	-	21,360	21,360
<b>Total Primary Government</b>	<b>\$ 53,684</b>	<b>\$ 12,531</b>	<b>\$ 11,579</b>	<b>\$ 409,214</b>	<b>\$ 1,226,100</b>

Note (1): \$85,007 (dollars in thousands) of the total amount recorded for the Literary fund is related to unclaimed property. \$21,070 (dollars in thousands) of the total amount recorded for pension and other employee benefit trust is related to the transfer of assets from Aetna insurance company to the Virginia Sickness and Disability Program when the relationship with Aetna was terminated.

## 25. PRIZES AND CLAIMS

The following table summarizes Prizes and Claims Expense for the fiscal year ended June 30, 2008.

*(Dollars in Thousands)*

	<u>Insurance Claims</u>	<u>Lottery Prize Expense</u>	<u>Total Prizes and Claims</u>
<b>Proprietary Funds:</b>			
Major Enterprise Funds:			
State Lottery	\$ -	\$ 781,860	\$ 781,860
Unemployment Compensation	432,805	-	432,805
Nonmajor Enterprise Funds	189,430	-	189,430
Total Enterprise Funds	<u>\$ 622,235</u>	<u>\$ 781,860</u>	<u>\$ 1,404,095</u>
Internal Service Funds	<u>\$ 1,003,431</u>	<u>\$ -</u>	<u>\$ 1,003,431</u>

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## 26. DEPRECIATION AND AMORTIZATION

The following table summarizes Depreciation and Amortization Expense for the fiscal year ended June 30, 2008.

*(Dollars in Thousands)*

	<u>Depreciation</u>	<u>Amortization</u>	<u>Total Depreciation and Amortization</u>
<b>Proprietary Funds:</b>			
Major Enterprise Funds:			
State Lottery	\$ 1,063	\$ -	\$ 1,063
Virginia College Savings Plan	62	-	62
Nonmajor Enterprise Funds	8,694	77	8,771
Total Enterprise Funds	<u>\$ 9,819</u>	<u>\$ 77</u>	<u>\$ 9,896</u>
Internal Service Funds	<u>\$ 17,751</u>	<u>\$ -</u>	<u>\$ 17,751</u>



## 27. OTHER EXPENSES

The following table summarizes Other Expenses for the fiscal year ended June 30, 2008.

(Dollars in Thousands)

	<b>Grants and Distributions To Localities</b>	<b>Expendable Equipment/ Improvements</b>	<b>Other (1)</b>	<b>Total Other Expenses</b>
<b>Proprietary Funds:</b>				
Major Enterprise Funds:				
Virginia College Savings Plan	\$ -	\$ 263	\$ 35	\$ 298
Nonmajor Enterprise Funds	62	1,957	2,968	4,987
Total Enterprise Funds	<u>\$ 62</u>	<u>\$ 2,220</u>	<u>\$ 3,003</u>	<u>\$ 5,285</u>
Internal Service Funds	<u>\$ 1,237</u>	<u>\$ 7,114</u>	<u>\$ 5,562</u>	<u>\$ 13,913</u>
Pension and Other Employee Benefit Trust (2)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 5,860</u>	<u>\$ 5,860</u>

Note (1): \$5,100 (dollars in thousands) can be attributed to expenses related to closing cases in the Risk Management internal service fund.

Note (2): Fiduciary expenses of \$5,860 (dollars in thousands) are not included in the Government-wide Statement of Activities.

## 28. OTHER NON-OPERATING REVENUE/EXPENSES

The following table summarizes Other Non-Operating Revenue/Expenses for the fiscal year ended June 30, 2008.

(Dollars in Thousands)

	<b>Loss on Sale of Capital Assets</b>	<b>Expenses for Securities Lending Transactions</b>	<b>Other (1)</b>	<b>Total Other Non- Operating Revenue/ Expenses</b>
<b>Proprietary Funds:</b>				
Major Enterprise Funds:				
State Lottery	\$ -	\$ (2,340)	\$ 871	\$ (1,469)
Virginia College Savings Plan	-	(537)	-	(537)
Nonmajor Enterprise Funds	-	(1,979)	(490)	(2,469)
Total Enterprise Funds	<u>\$ -</u>	<u>\$ (4,856)</u>	<u>\$ 381</u>	<u>\$ (4,475)</u>
Internal Service Funds	<u>\$ (843)</u>	<u>\$ (3,898)</u>	<u>\$ 2,805</u>	<u>\$ (1,936)</u>

Note (1): \$2,060 (dollars in thousands) is related to revenues associated with asset transfers in the Virginia Information Technologies Agency internal service fund.

## 29. TRANSFERS

The following table summarizes Transfers In and Transfers Out for the fiscal year ended June 30, 2008 (dollars in thousands).

<b>Transfers In (Reported In):</b>					
<b>Transfers Out (Reported In):</b>	<b>General</b>	<b>Commonwealth Transportation</b>	<b>Federal Trust</b>	<b>Literary Fund</b>	<b>Nonmajor Governmental Funds</b>
<b>Primary Government</b>					
General	\$ -	\$ 327,935	\$ -	\$ -	\$ 372,926
Major Special Revenue Funds:					
Commonwealth Transportation	19,598	-	707	-	272,363
Federal Trust	209	20,663	-	-	223
Nonmajor Governmental Funds	44,289	1,002	345	-	6,973
Major Enterprise Funds:					
State Lottery	455,259	-	-	10,479	-
Virginia College Savings Plan	10	-	-	-	-
Unemployment Compensation	-	-	12,970	-	-
Nonmajor Enterprise Funds	113,297	-	60	1	2,967
Internal Service Funds	82	-	-	-	886
<b>Total Primary Government</b>	<b>\$ 632,744</b>	<b>\$ 349,600</b>	<b>\$ 14,082</b>	<b>\$ 10,480</b>	<b>\$ 656,338</b>

Transfers are used to (1) move revenues from the fund that the *Code of Virginia* or budget requires to collect them to the fund that the *Code of Virginia* or budget requires to expend them; (2) move receipts restricted for debt service from the funds holding the resources to the debt service fund as principal and interest payments become due; (3) move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations; and (4) reimburse the General Fund for expenses incurred on behalf of nongeneral funds.

During the fiscal year, the following significant transfers were made that do not occur on a routine basis or are inconsistent with the activities of the fund making the transfer.

- Various nongeneral funds transferred approximately \$12.2 million to the General Fund as required by Chapter 847, 2008 Acts of Assembly.
- The Department of Motor Vehicles transferred certain fees of approximately \$2.5 million to the General Fund as required by Chapter 847, 2008 Acts of Assembly.

## 30. ON-BEHALF PAYMENTS

Higher education institutions (component units) recognized various foundation and association on-behalf payments for fringe benefits and salaries during fiscal year 2008 totaling \$1,031,187. This activity was recorded as Program Revenue – Operating Grants and Contributions in the amount of \$1,017,437; and Program Revenue – Charges for Services in the amount of \$13,750, with corresponding expenses.

## 31. ENDOWMENTS

Donor restricted endowments reside primarily within the higher education institutions. The net appreciation available for expenditure is \$1,087,321,041, and of this amount, \$1,085,657,496 is reported as restricted net assets and \$1,663,545 is reported as unrestricted net assets. The *Code of Virginia* authorizes acceptance of donations. The governing boards of these entities and the donor agreements determine whether net appreciation can be spent and the accepted spending rate. These policies are entity specific and vary with each institution.

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<b>Unemployment Compensation Fund</b>	<b>Nonmajor Enterprise Funds</b>	<b>Internal Service Funds</b>	<b>Total Primary Government</b>
\$ -	\$ -	\$ -	\$ 700,861
-	-	311	292,979
1,640	38	-	22,773
-	141	369	53,119
-	-	-	465,738
-	-	-	10
-	-	-	12,970
-	31	-	116,356
1	-	-	969
<u>\$ 1,641</u>	<u>\$ 210</u>	<u>\$ 680</u>	<u>\$ 1,665,775</u>

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### 32. CASH FLOWS – ADDITIONAL DETAILED INFORMATION

The following table (dollars in thousands) summarizes specific cash flows for the fiscal year ended June 30, 2008.

	State Lottery	Virginia College Savings Plan	Unemployment Compensation
Cash Flows Resulting from:			
Payments for Prizes, Claims, and Loss Control:			
Lottery Prizes	\$ (788,285)	\$ -	\$ -
Claims and Loss Control	-	-	(428,447)
Total	<u>\$ (788,285)</u>	<u>\$ -</u>	<u>\$ (428,447)</u>
Other Operating Revenues:			
Other Operating Revenue	\$ -	\$ 21	\$ -
Total	<u>\$ -</u>	<u>\$ 21</u>	<u>\$ -</u>
Other Operating Expenses:			
Other Operating Expenses (1)	\$ -	\$ (35)	\$ -
Total	<u>\$ -</u>	<u>\$ (35)</u>	<u>\$ -</u>
Other Noncapital Financing Receipt Activities:			
Advances/Contributions from the Commonwealth	\$ 5,000	\$ -	\$ -
Receipts from Taxes	-	-	-
Other Noncapital Financing Receipt Activities	3,132	-	-
Total	<u>\$ 8,132</u>	<u>\$ -</u>	<u>\$ -</u>
Other Noncapital Financing Disbursement Activities:			
Repayments of Advances/Contributions from the Commonwealth	\$ (6,000)	\$ -	\$ -
Other Noncapital Financing Disbursement Activities	-	-	-
Total	<u>\$ (6,000)</u>	<u>\$ -</u>	<u>\$ -</u>
Other Capital and Related Financing Receipt Activities:			
Other Capital and Related Financing Receipt Activities	\$ -	\$ -	\$ -
Total	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Other Capital and Related Financing Disbursement Activities:			
Disbursements for Capital Expenditures	\$ -	\$ -	\$ -
Total	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>

Note (1): \$5,100 (dollars in thousands) can be attributed to disbursements related to closing cases in the Risk Management internal service fund.

Nonmajor Enterprise Funds	Total Enterprise Funds	Internal Service Funds
\$ -	\$ (788,285)	\$ -
(185,728)	(614,175)	(916,983)
<u>\$ (185,728)</u>	<u>\$ (1,402,460)</u>	<u>\$ (916,983)</u>
\$ 8,124	\$ 8,145	\$ 583
<u>\$ 8,124</u>	<u>\$ 8,145</u>	<u>\$ 583</u>
\$ (557)	\$ (592)	\$ (9,074)
<u>\$ (557)</u>	<u>\$ (592)</u>	<u>\$ (9,074)</u>
\$ 31,494	\$ 36,494	\$ -
149,798	149,798	-
101	3,233	226
<u>\$ 181,393</u>	<u>\$ 189,525</u>	<u>\$ 226</u>
\$ (35,023)	\$ (41,023)	\$ -
(344)	(344)	-
<u>\$ (35,367)</u>	<u>\$ (41,367)</u>	<u>\$ -</u>
\$ -	\$ -	\$ 24
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 24</u>
\$ (385)	\$ (385)	\$ (632)
<u>\$ (385)</u>	<u>\$ (385)</u>	<u>\$ (632)</u>

### 33. TOBACCO SETTLEMENT AND SECURITIZATION

On November 23, 1998, 46 states' Attorneys General and the major tobacco companies signed a proposed settlement that reimburses states for smoking-related medical expenses paid through Medicaid and other health care programs. The Commonwealth could receive approximately \$4.1 billion over the next 25 years. The settlement was approved in a Consent Decree in December 1998. On March 29, 1999, the General Assembly enacted a law approving the establishment of the Virginia Tobacco Indemnification and Community Revitalization Commission (commission), in compliance with the Consent Decree, to help communities in Virginia hurt by the decline of tobacco.

The commission was established for the purposes of determining the appropriate recipients of monies in the Tobacco Indemnification and Community Revitalization Fund. The monies are to be used to provide payments to tobacco farmers as compensation for the tobacco equipment and barns and lost tobacco production opportunities associated with a decline in quota. The monies are also to be used to revitalize tobacco dependent communities.

The General Assembly also created The Virginia Tobacco Settlement Foundation (foundation). The purpose of the foundation is to determine the appropriate recipients of monies in the Virginia Tobacco Settlement Fund. The foundation will also be responsible for distributing monies for the purposes provided in the legislation. Disbursements can be made to assist in financing efforts to restrict the use of tobacco products by minors, through educational and awareness programs describing the health effects of tobacco use on minors, and laws restricting the distribution of tobacco products to minors. The Virginia Tobacco Indemnification and Community Revitalization Commission and the Virginia Tobacco Settlement Foundation are included in the Comprehensive Annual Financial Report as component units.

Additionally, the General Assembly created two special non-reverting funds. The Tobacco Settlement monies are accounted for in these funds and the General Fund. Fifty percent of the Settlement monies will be deposited into the Tobacco Indemnification and Community Revitalization Fund. Ten percent of the Settlement monies will be deposited into the Virginia Tobacco Settlement Fund. The remaining 40 percent will be reported in the General Fund.

In May 2005, pursuant to a Purchase and Sale Agreement with the Commonwealth, acting as an agent on behalf of the Tobacco Indemnification and Community Revitalization Commission (commission), the Commonwealth sold to the Tobacco Settlement Financing Corporation (corporation) 25 percent of its future right, title and interest in the Tobacco Settlement Revenues (TSRs). In May 2007, pursuant to a Purchase and Sale Agreement with the Commonwealth, acting as an agent on behalf of the commission, the Commonwealth sold to the Tobacco Settlement

Financing Corporation the remaining 25 percent of its future right, title and interest in the TSRs. Specifically, these rights include all of the 50 percent share of the TSRs received by the commission starting May 15, 2005, and in perpetuity under the Master Settlement Agreement.

Consideration paid by the corporation to the commission for TSRs consisted of a cash amount deposited into an endowment to fund the long-term spending plan approved by the commission. The bonds of the corporation are asset-backed instruments secured solely by the TSRs, and the corporation's right to receive TSRs is expected to produce funding for its obligations.

The commission is a discrete component unit of the Commonwealth and the corporation is disclosed as a related organization.

### 34. INFORMATION TECHNOLOGY INFRASTRUCTURE PARTNERSHIP – NORTHROP GRUMMAN

The Comprehensive Infrastructure Agreement (CIA) is a contract between the Commonwealth of Virginia (Commonwealth) acting through the Virginia Information Technologies Agency (VITA) and Northrop Grumman Information Technology, Inc (NG). The CIA began July 1, 2006, for an initial term of ten years, and the Commonwealth may renew the CIA for one three-year renewal term. The Commonwealth's primary goal is to significantly improve the Commonwealth's IT infrastructure and the manner in which such infrastructure is operated, supported, and maintained.

The services and activities required to provide the Commonwealth the appropriate level of service are provided in the following infrastructure service towers: Desktop Computing Services; Data Network Services; Voice and Video Telecom Services; Mainframe and Server Services; Help Desk Services; Messaging Services; Security Services; and, Application Services. VITA made payments to NG of \$230.5 million during the fiscal year and will make additional payments of approximately \$1.7 billion over the next eight fiscal years.

The Commonwealth may terminate the CIA due to a variety of reasons including the Commonwealth's convenience; a significant change of control in the equity interests in NG; NG's failure to implement satisfactory improvements; or, NG's failure to prevent service interruption of 15 days or more. In these instances, the Commonwealth will be required to pay exit fees as outlined in the CIA. Additional causes for termination that do not require the payment of exit fees are NG's default on the CIA terms, the Commonwealth's lack of funds, or NG's incurrence of liabilities equal to or more than 75% of the direct damages cap. NG may terminate the CIA only if the Commonwealth owes an aggregate amount of at least \$100 million that is more than 30 days past due and not being disputed in good faith. The Commonwealth may be required to pay exit fees if NG terminates the CIA. Any applicable exit fees

will be computed at the termination of the agreement based upon the number of service units in place at the time of termination. Accordingly, as service units change on a recurring basis, it is not possible to quantify exit fees. However, any exit fees resulting from the termination of the agreement are expected to be significant to the Commonwealth. Further, if the Commonwealth and NG terminate the business relationship at the conclusion of the CIA term, the Commonwealth will incur significant costs to obtain the IT infrastructure necessary to continue the Commonwealth's operations

### **35. OXYCONTIN SETTLEMENTS**

During fiscal year 2007, lawsuits were filed related to OxyContin. As a result, the Commonwealth was party to three separate plea agreements. One agreement provided \$20 million for a prescription monitoring program. These amounts are recorded in the Prescription Monitoring Permanent Fund (nonmajor) as the principal must remain intact. Under the terms of the second agreement, the Office of the Attorney General received \$39.8 million to be used by the Virginia Medicaid Fraud Control Unit. This amount is recorded as revenue in the Other Special Revenue Fund (nonmajor) in fiscal year 2008. Under the terms of the third agreement, the Department of State Police will receive \$44.2 million during fiscal years 2008 and 2009 to assist with enforcement activities, training, and equipment purchases. \$38.6 million was received in fiscal year 2008 and \$5.6 million will be received in fiscal year 2009.

### **36. CONTINGENCIES**

#### **A. Grants and Contracts**

The Commonwealth has received federal grants for specific purposes that are subject to review and audit by the grantor agencies. Claims against these resources are generally conditional upon compliance with the terms and conditions of grant agreements and applicable federal regulations, including the expenditure of resources for allowable purposes. Any disallowance resulting from a federal audit may become a liability of the Commonwealth.

Institutions of higher education (component units) and other state agencies are required to comply with various federal regulations issued by the Office of Management and Budget, if such agencies are recipients of federal grants, contracts, or other sponsored agreements. Failure to comply with certain requirements of these regulations may result in questions concerning the allowability of related direct and indirect charges pursuant to such agreements. It is believed that the ultimate disallowance pertaining to these regulations, if any, will be immaterial to the overall financial condition of the Commonwealth.

The U.S. Department of Health and Human Services (DHHS) Office of the Inspector General

conducted a review and indicated that the Commonwealth's Statewide Indirect Cost Allocation Plan rates have allowed over-recoveries in the internal service funds. The U.S. DHHS has received the 2009 cost allocation plan, which is based on state fiscal year 2007 data. The Commonwealth believes this liability has the potential to total \$950,954 as of June 30, 2008.

Virginia's combined overpayment and underpayment food stamp error rate for federal fiscal year 2007 was 6.47 percent. The national average combined error rate was 5.64 percent. A liability amount is established when, for the second or subsequent consecutive fiscal year, the USDA determines there is a 95 percent probability a state's payment error rate exceeds 105 percent of the national performance measure. Virginia fell within the tolerance level for 2007. Therefore, 2007 will not count as a first year of potential liability.

However, as of June 30, 2008, there is an outstanding liability of \$355,258. This liability results from a USDA review of reinvestment expenditures made in accordance with reinvestment agreements for federal fiscal years 1994-1996. The Department of Social Services program improvement plan was approved by the USDA in October 2006.

#### **B. Litigation**

The Commonwealth is named as a party in legal proceedings and investigations that occur in the normal course of governmental operations, some involving substantial amounts. It is not possible at the present time to estimate the ultimate outcome or liability, if any, of the Commonwealth in respect to the various proceedings; however, it is believed that any ultimate liability resulting from these suits or investigations will not have a material, adverse effect on the financial condition of the Commonwealth.

#### **C. Subject to Appropriation**

Both the primary government and the discretely presented component units enter into agreements and issue debt secured solely by future appropriations from the General Fund of the Commonwealth. The primary government has leases and other agreements of such debt of \$1.9 billion. The discretely presented component units have such debt of \$947.4 million.

#### **D. Bailment Inventory**

The Department of Alcoholic Beverage Control (ABC) houses and controls bailment inventory in the warehouse and is therefore responsible for the exercise of reasonable care to preserve the inventory until it is purchased by ABC or returned to the supplier. ABC uses the bailment system for payment of merchandise for resale. ABC initiates payments to the vendors based on shipments from

the ABC warehouse to the retail stores, rather than receipt of invoice from the vendor. At June 30, 2008, the bailment inventory was valued at \$38,352,876.

#### **E. Loan Guarantees**

The Virginia Small Business Financing Authority (nonmajor component unit) has a loan guaranty program which provides guarantees up to the lesser of \$500,000 or 75 percent of a bank loan for lines of credit and short-term working capital loans for small businesses. As of June 30, 2008, the loan guaranty program has guarantees outstanding of \$2.6 million. In addition, the Department of Minority Business Enterprise fund provides loan guarantees up to 90 percent of a bank loan for lines of credit and short-term working capital loans for minority businesses. As of June 30, 2008, there was \$122,380 in outstanding guarantees.

The Assistive Technology Loan Fund Authority (nonmajor component unit) has an alternative financing program which provides guarantees of loans issued by its financial partner, SunTrust Bank. As of June 30, 2008, there was approximately \$1.2 million of loans issued in which it was the guarantor.

### **37. SUBSEQUENT EVENTS**

The financial markets began a period of considerable disruption and volatility in mid-September. On September 15, 2008, Lehman Brothers filed for bankruptcy and Bank of America announced a buyout of Merrill Lynch. On September 16, shares in the Reserve Primary Fund fell to under one dollar, and the Federal government seized control of AIG with an \$85 billion bailout. By month end, Washington Mutual became the largest failure of a U. S. bank. Market uncertainties caused investors to sell off money market funds in favor of Treasury securities. By mid-October, tax-exempt short-term and long-term rates had increased dramatically from their pre-September 15 levels.

Due to this environment, many issuers, including the Commonwealth, postponed bond issues scheduled for this period in the hope that markets would regain stability. By late October, tax-exempt markets showed considerable improvement.

#### **Primary Government**

#### **Other**

On November 1, 2008, the control of the Dulles Toll Road transferred from the Virginia Department of Transportation (VDOT) to the Metropolitan Washington Airports Authority (MWAA). The terms of the agreement transferred the rights to operate the Dulles Toll Road from VDOT to MWAA for a 50-year term in consideration of MWAA's agreement to repay or defease all of the outstanding series of bonds of the

Commonwealth relating to financing of the construction and maintenance of the toll road and to pay off the outstanding note issued by the Virginia State Highway and Transportation Commission of the Commonwealth of Virginia in favor of Fairfax County, Virginia, in the principal amount of \$4,325,000. MWAA is required to use the toll revenues to fund the Dulles Corridor Metrorail project and other transportation improvements in the Dulles Corridor. Prior to the effective date of this transition, the outstanding note to Fairfax County was paid in full and funding was transferred to the Department of the Treasury to fund an escrow for the defeasance of the outstanding bonds (Series 1989A and series 2002). During the transition period, which may last for up to a year or more, VDOT will operate the Dulles Toll Road on behalf of MWAA.

#### **Investment**

The volatile and unfavorable conditions in the financial markets have adversely affected the Commonwealth's investment portfolios. As of November 14, 2008, it is estimated that the value of the portfolio including VRS, taken as a whole has declined approximately \$25.0 billion or 26 percent since June 30. The majority of the valuation decline results directly from the market conditions. The Commonwealth has taken steps to mitigate the risk of loss by monitoring exposure in various asset classes and making adjustments within approved investment policies. While the Commonwealth currently has four financially impaired holdings, there is no significant financial risk to the Commonwealth.

#### **Debt**

On November 25, 2008, the Commonwealth issued \$270,865,000 in General Obligation Bonds, Series 2008B to fund capital projects for educational facilities, parks and recreational facilities of the Commonwealth, revenue-producing projects at various institutions of higher education, and to refinance \$52,150,000 in General Obligation Refunding Bonds, Series 1998.

The Virginia Public Building Authority had planned to issue its Public Facilities Revenue Bonds, Series 2008B in early October. The issue was postponed and is expected to be issued in December 2008. The bonds will be used to finance or refinance the acquisition, construction, improvement, rehabilitation, furnishing, and equipping of various public facilities for use by the Commonwealth and its agencies or the Commonwealth's share of various regional and local jails and juvenile detention facility projects.

#### **Component Units**

#### **Debt**

In July 2008, the Virginia Resource Authority issued Clean Water Revolving Fund Revenue Bonds in the amount of \$181,280,000, dated August 14, 2008 with a final due date of October 1, 2031.



In July 2008, Hampton Roads Sanitation District was advised that a \$30 million loan has been authorized from the Virginia Water Facilities Revolving Fund to partially fund improvements at the York River Treatment Plant. The 20-year loan has an interest rate of 3.55 percent. Hampton Roads Sanitation District has not yet closed on the loan.

In November 2008, the Virginia Resources Authority as part of the Virginia Pooled Financing Program issued \$215,449,000 Infrastructure Revenue Bonds. Of this amount, \$147,495,000 were Senior Series 2008B and \$67,945,000 were Subordinate Series 2008B. The Subordinate Series are backed by the Commonwealth's Moral Obligation pledge.

In November 2008, the Virginia Housing Development Authority issued \$55,500,706 of Commonwealth Mortgage Bonds Pass Through Certificates 2008 Series C with an effective rate of 6.3 percent maturing on June 25, 2038. In addition, in December 2008, the Virginia Housing Development Authority expects to issue approximately \$300 million of Commonwealth Mortgage Bonds Series 2008DE.

The Virginia Public School Authority plans to issue \$118,930,000 of School Financing Bonds (1997 Resolution) Series 2008B to purchase certain general obligation local school bonds to finance capital projects for public schools. The bonds are expected to be issued in December 2008. The Authority also plans to sell approximately \$67,000,000 in a stand-alone issue for Fluvanna County in December 2008.

### **Investment**

The volatile and unfavorable conditions in the financial markets have adversely affected the significant component units' investment portfolios as well. As of November 14, 2008, it is estimated that the value of the component unit portfolio has declined approximately \$1.7 billion or 15 percent since June 30. While the majority of the valuation decline results directly from the market conditions, approximately \$260.7 million or 15 percent of the decline is due to operational outflows in excess of inflows between July 1 and November 14, 2008. The component units have taken steps to mitigate the risk of loss by monitoring exposure in various asset classes and making adjustments within approved investment policies. While the component units currently have one financially impaired holding, there is no significant financial risk to the component units.

